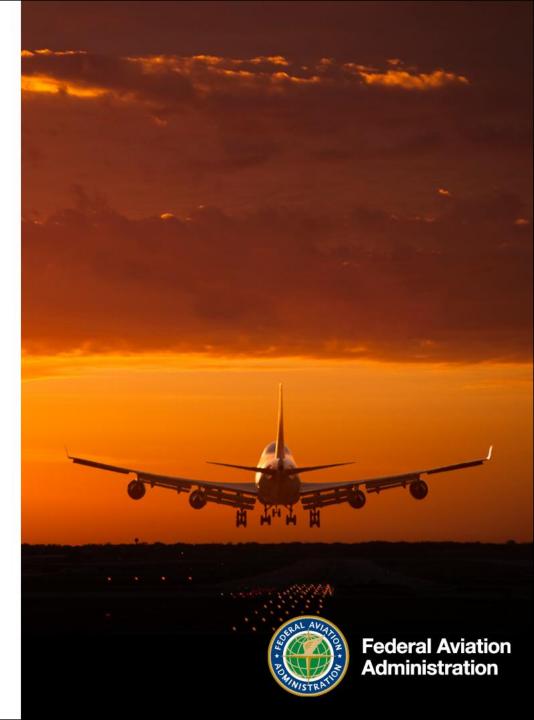
Part 16 Case Studies

Airport Access by Aeronautical Users

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By: Michael B. Price, Miguel Vasconcelos, and Thomas VickDate: November 21, 2024



About the Presenters

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Agenda

- 14 CFR Part 16 and who can file a formal Part 16 Complaint
- Discuss three (3) Part 16 Director Determinations concerning reasonable airport access.
- The allegations, evaluation process, and key findings of each will be discussed in detail.
- Recommended practices for sponsors engaged in Part 16 actions



14 CFR Part 16

- Rules of practice for federally-assisted airport enforcement proceedings
- "A Part 16 Complaint"

4



Who can file a Part 16 formal complaint?

- A person *directly and substantially affected* by the sponsor's actions
- Only after an attempt at informal resolution is demonstrated (Part 13)
- Complaint must be filed by individual or entity directly affected by the potential violation
 - This includes "associations" who are representative of affected members
- A person paying fees/doing business with the airport are considered substantially affected where revenue diversion alleged
- Civil Rights allegations investigated by the FAA Office of Civil Rights



14 CFR Part 16 (Part 16) process

- 14 CFR Part 16 prescribes very specific filing requirements
- These procedural processes must be followed by the Complainant, the Sponsor, and the FAA.
- Complaint, Answer, Reply, and Rebuttal
- Motions to Dismiss and Motions for Summary Judgement
- Complaints are investigated by ACO-100 with legal sufficiency review by our Airport Law Branch (AGC-600)



Part 16 process

- ACO-100 relies on the administrative record (pleadings and exhibits). ACO will request additional information if needed.
- Results in a Director's Determination (DD) signed by ACO-100.
- Appeal results in Final Agency Decision (FAD) signed by ARP-1.
- FAD may be appealed to the US Court of Appeals in DC or in the airport's jurisdiction.
- ACO-100 may initiate a Part 16 Notice of Investigation.



South Pacific Flying v. State of Hawaii Department of Transportation, Hawaii - FAA Docket No. 16-21-15

- Flying Club alleged the sponsor:
- Unreasonably terminated hangar permit/airport access
- Denied hangar access for noncommercial rates unless the club provides proof of tax-exempt status from the IRS
- Developed unjustly discriminatory procedures and standards for flying clubs.
- Director found violations of GA 22, Economic Nondiscrimination



Key Findings – 16-21-15

- Sponsor reasonably terminated hangar permit;
- IRS-based tax exemption requirements as the evidentiary means for providing reasonable flying club access is unreasonable.
- State-level certification of nonprofit status sufficiently satisfies the component of FAA policy.
- Flight instruction and mechanic services compensation limited to credit towards club dues or flight time is against FAA policy.



Captain Errol Forman v. Palm Beach County, Florida, et al. - FAA Docket No. 16-17-13

- Twin-engine, turbofan jet owner alleged
- 1973 regulation providing that "all jet aircraft in addition to all aircraft weighing in excess of 12,500 pounds engaged in aircraft cargo operations, shall be prohibited from parking, landing, or taking off from the Lantana Airport" violates the applicable federal obligations.
- Complainant had filed a 14 CFR Part 13 Complaint alleging that the jet ban violated Grant Assurance 22. FAA concurred.



Key Findings – 16-17-13

- Director found violations:
 - Sponsor unjustly discriminated against jet aircraft.
 - Analysis not conducted to determine if jet aircraft ban and the other elements of the restriction were justified.
- Jet ban not grandfathered under the Airport Noise and Capacity Act of 1990 (ANCA).
- FAA decision upheld by US Court of Appeal for the 11th Circuit.



Frank Casares v. City of Longmont, Colorado -FAA Docket No. 16-19-03

- Commercial skydiving operator alleged Longmont, the sponsor
- Established PDZ location and size tied in with a per-square-foot nonexclusive access fee.
- Restricted skydiving through an arbitrary and unreasonable fee, arbitrary restriction of available landing area, and off-PDZ reporting structure.
- The Director determined that there were no violations. Associate Administrator affirmed the determination.



Key Findings – 16-19-03

- However, the key finding determined is the acceptable level of aviation safety as determined by the FAA.
- A sponsor should not assume an enforcement role beyond the FAA guidance and expertise, or who introduces safety risks.
- Reasonable access without unjust discrimination and without excessive terms and conditions, and to observe and adhere to FAA safety review provided by Flight Standards (AFS-830)
- Otherwise, sponsor's actions may be inconsistent with Grant Assurance 22.



Recommendations for Sponsors Involved with a Part 16

- Review 14 CFR Part 16 and understand the process.
- Recognize the airport sponsor's obligations from grant assurances and deeds.
- Docketing means FAA believes the allegations merit investigation.
- Respond to each allegation.
- Tell the story. Respond to each allegation and include supporting documentation needed to substantiate the facts.
- Part 16 focuses on current compliance. Admit fixed past issues.

