

Advisory Circular

Subject: State Block Grant Program

Date: 12/1/2015 **Initiated By:** APP-520 AC No: 150/5000-XX

1 1 **Purpose.**

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This advisory circular (AC) provides guidance for application to and implementation of the State Block Grant Program (SBGP).

4 2 **Application.**

5 The Federal Aviation Administration (FAA) guidance and references in this AC are not 6 mandatory for airport owners and operators not in the SBGP. However, the FAA highly 7 recommends any state contemplating application to conduct their own SBGP to review 8 the guidance in this AC. For those states already in the SBGP the use of this AC is 9 mandatory. See Aviation Block Grant Program Grant Assurance No. 4 and standard 10 Airport Improvement Program (AIP) Assurance No. 34, "Policies, Standards, and 11 specifications."

12 3 **Implementation.**

13The FAA requests all states currently in the SBGP submit an implementation plan for14the requirements contained in this AC no later than March 1, 2016. The FAA's goal is15to have updated Memorandum of Agreement's (MOAs) executed between the current16state block grant states and the FAA no later than October 1, 2016 for the FY-2017 AIP17grant program.

18 4 Feedback on this AC.

- 19 If you have suggestions for improving this AC, you may use the Advisory Circular20 Feedback form at the end of this AC.
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- 23 Planning and Programming

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CHAPTER 1. INTRODUCTION

74 1.1 **Purpose.**

This Advisory Circular provides guidance to state aviation officials, Federal Aviation
Administration (FAA) officials and other interested parties for the administration of the
Airport Improvement Program (AIP) through the State Block Grant Program (SBGP) as
authorized by title 49 United States Code (U.S.C.), § 47128.

79 1.2 **Audience.**

The audience for this Advisory Circular includes FAA regions, FAA airports District
Offices (ADO), state aeronautical agencies, nonprimary airports, and others associated
with the SBGP.

83 1.3 **Background.**

84 In 1987, congress authorized the FAA to initiate a pilot program using state block 85 grants to provide AIP funds to small airports. "Small airports" included general 86 aviation, reliever, and nonprimary commercial service airports. Under this program, 87 FAA provides funds directly to participating states that, in turn, prioritize, select and 88 fund AIP projects at small airports. The participating states also perform FAA's 89 oversight role for the AIP at these airports. Three states were authorized initially for the 90 pilot program. The legislation now provides for up to ten qualified states to assume the 91 responsibility for AIP grants to airports in these states, except for funds designated for 92 use at primary airports. Table 1-1 outlines the history of the SBGP.

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Table 1-1: History of the State Block Grant Program

Date	Major Milestone
December 30, 1987	The Airport and Airway Safety and Capacity Expansion Act of 1987 authorized the State Block Grant Pilot Program. (Pub. L. 100-223, recodified at title 49 U.S.C, § 47128).
October 20, 1988	Title 14 Code of Federal Regulations (CFR) part 156, State Block Grant Program, was published.
October 1, 1989	The State Block Grant Program became effective and allowed three states to apply for the program.
October 31, 1992	The Airport and Airway Safety, Capacity, Noise Improvement, and Intermodal Transportation Act of 1992 extended the State Block Grant Program until 1996 and authorized four additional states. (Public Law (P.L.) 102-581).

Date	Major Milestone
October 9, 1996	The Federal Aviation Reauthorization Act of 1996 authorized one additional state to participate in the program for a total of eight and made the State Block Grant Program a permanent feature of AIP. (P.L. 104– 264).
April 4, 2000	The Wendell H. Ford Aviation Investment and Reform Act for the 21st Century (P.L. 106-181) authorized two additional states to participate in the program (one in Fiscal Year (FY) 2000 or 2001 and one after FY 2001) for a total of ten.

94	1.4	De	finitions of Key Terms.
95		Th	e following general key terms are used throughout this Advisory Circular:
96 97		1.	Airport Improvement Program (AIP): FAA's Federal grant program used for funding airport planning and development.
98 99 100 101		2.	Airports District Office (ADO): The FAA Office of Airports office that directly works with the state. In regional offices that do not have ADOs, the use of the term ADO refers to the FAA Office of Airports branch within the regional office that deals directly with the state.
102		3.	Block Grant State: A state participating in the SBGP.
103 104 105 106		4.	Capital Improvement Program (CIP): A plan prepared by an airport or state aeronautical agency, which identifies proposed capital projects, provides a planned schedule, identifies options for financing the plan, and is used in compiling the FAA Airports Capital Improvement Plan (ACIP).
107 108 109 110		5.	Flexibility: The ability that SBGP states have in setting up their own processes and procedures to work with airports to execute the program. SBGP states are encouraged to use this flexibility and develop innovative ways to improve the effectiveness of the program, while also fulfilling all statutory requirements.
111 112 113 114 115 116		6.	Project: A project or separate projects included in one grant application, or all projects to be undertaken at an airport in a fiscal year, to achieve airport development or airport planning. For the purposes of this advisory circular, an item of work such as a runway extension or apron rehabilitation is considered a project. Separate projects can be included in one grant application per title 49 U.S.C, § 47102(17).
117 118 119		7.	State Block Grant Memorandum of Agreement (MOA): A document which formalizes an agreement between FAA and an individual state. The MOA identifies the relative responsibilities of FAA and each state aviation office.
120 121		8.	Sponsor: (A) a public agency that submits an application for AIP financial assistance; or (B) a private-owner of a public-use airport that submits to the

122 123		Secretary an application for AIP financial assistance, as defined in title 49 U.S.C., § 47102(26).
124 125 126 127 128	9.	State Block Grant Agreement: An FAA grant issued to a state participating in the SBGP. This is a formal agreement between FAA and a state, which obligates and makes available state apportionment, nonprimary entitlement, cargo entitlement, and/or discretionary funds that the state will administer on behalf of FAA for airports included in the SBGP MOA.
129 130 131 132 133	10.	Subgrant: The formal agreement between a state and airport wherein the state distributes AIP funds from a block grant. This may be in the form of a grant agreement between the state and subgrantee similar to FAA's grant agreement, or another form of document consistent with state requirements. The general term "subgrant" will be used for the state's agreement with the airport subgrantee.
134 135	11.	Subgrantee (also referred to as Subrecipient): The airport sponsor which receives Federal funds through a subgrant from the state.
136 137 138 139 140	12.	Transfer of Entitlements (Waiver): Title 49 U.S.C., § 47117(c)(2) (Waiver) allows an airport to transfer part or all of its entitlements to another airport within the same state. Normally FAA administers, oversees and documents this process. In a block-grant state, the state aeronautical agency takes on the responsibility for administration and oversight of transfers.

141 CHAPTER 2. PROGRAM FRAMEWORK

1422.1Governing Documents.

- 143The following documents provide the general framework of the SBGP. These are144discussed in more detail within this AC as appropriate.
- 1451.**Title 49 U.S.C., chapter 471** provides the legislative framework for AIP and is the146basis for key requirements such as project eligibility, allowable costs, and types of147funding for airport projects. Title 49 U.S.C., § 47128 directly addresses the SBGP.
- 1482.FAA Order 5100.38, Airport Improvement Program Handbook, provides detailed149program requirements for projects funded under the AIP. This Order includes150guidance for grant agreements, eligibility, allowable costs, accomplishment of151projects, standard assurances, authorities retained by FAA, reporting, and FAA152oversight for all FAA grants. The AIP Handbook will be referenced throughout this153AC where appropriate and is considered a companion document to this AC.
- 1543. Memorandum of Agreement (MOA) identifies the respective SBGP155responsibilities of FAA and the state aviation office. There is a separate MOA for156each state. These are discussed in detail in Chapter 3, *Block Grant Management*, of157this AC and a template is provided in Appendix A.
- 158 4. Other FAA Orders and ACs are typically referenced in the MOA. They are also 159 listed as attachments to an FAA grant agreement. Notable examples include: 160 Order 5050.4, National Environmental Policy Act (NEPA) Implementing 161 Instructions for Airport Actions; Order 5100.39, Airports Capital Improvement 162 Plan, and Advisory Circular 150/5300-13, Airport Design. The applicability of these and other FAA Orders and ACs to the SBGP is discussed in more detail in 163 164 Chapter 4, Subgrant Project Management. Current versions of ACs and some 165 Orders are publicly available online at www.faa.gov.
- 166 2.2 Requirements of the SBGP.
 167 Based upon the above governing documents and generally accepted standards of good
 168 program management practices, the following are key requirements of an effective
 169 SBGP. Each of these requirements is discussed in more detail where appropriate in
 170 other chapters of this AC.
 - 1711. The state's program must be based on state legislation that authorizes acceptance of172Federal funds on behalf of the airport sponsors.
 - 1731742. The state's program must include only eligible airports, eligible projects, and allowable costs for the projects.
 - 1753. The MOA must clearly identify the responsibilities of both the state and FAA,176reflect the requirements of governing legislation and regulations, identify177accountability of each party, and address major program elements (planning,178environmental, airspace, etc.).

179 180		4.	The state staff must be sufficient in number and professional competency to administer the program and manage all aspects of the block grants and subgrants.
181 182 183		5.	FAA block grant agreements and subgrants must meet the requirements of the governing documents and clearly identify subgrantees, funding amounts, projects, and funding type(s). All subgrants must identify the same data elements.
184 185		6.	State priorities for the selection of projects to fund must be consistent with Federal priorities.
186 187 188		7.	The state must have a program process that is clear, transparent, and ethically sound, and that results in eligible, justified projects being completed in a timely, efficient, and cost-effective manner.
189 190 191		8.	A state that is also the airport sponsor (or that acts as an agent for the airport sponsor on contractual matters) must do so in a manner that avoids any actual or perceived conflicts of interest.
192 193 194 195 196		9.	The state's airport development program and projects must meet Federal requirements, including FAA airport design and construction standards and regulatory requirements, utilizing the most current ACs and Orders. Any project deviating from standards must be reviewed, acknowledged, and approved by FAA, as appropriate, before the construction bid documents are issued.
197 198 199 200 201		10.	The state must manage AIP funds with effective financial controls so the state knows and can provide the status of each block grant funding type and amount at all times. The state must work with subgrantees to ensure funds are obligated in a subgrant, invoices and payments are supported with appropriate documentation, and closeouts meet the terms specified in the block grant agreement and the MOA.
202		11.	The state must issue clear and thorough program guidance to airport sponsors.
203	2.3	Но	w a State Applies for the SBGP.
204 205 206 207 208 209	2.3.1	wit in t exp <i>Pre</i>	ere is no set application schedule for the SBGP. A prospective state should check h FAA prior to preparing an application to determine if there are any available slots he program. The FAA will only accept applications when there is an available or bected available slot. As specified in title 49 U.S.C., § 47128(b), <i>State Block Grant</i> <i>ogram</i> , an application consists of a letter of request to FAA with the following formation:
210		1.	The state has an organization capable of effectively administering block grants;
211		2.	The state uses a satisfactory airport system planning process;
212 213		3.	The state uses a programming process acceptable to the Secretary of Transportation;

2144. The state has agreed to comply with the United States Government standard215requirements for administering the block grant, including the National216Environmental Policy Act of 1969 (title 42 U.S.C., § 4321 *et seq.*), Executive

- orders, agency regulations, agency guidance and other Federal environmental
 requirements¹; and
- The state has agreed to provide the Secretary of Transportation with required program information.
- 2.3.2 If a state is accepted into the program, the state may remain in the program unless it decides to withdraw or FAA suspends or terminates its participation.

223 2.4 FAA/State Memorandum of Agreement (MOA).

224 The FAA and each participating state must enter into an MOA that identifies the scope 225 of agreement and the relative responsibilities of the program. Appendix A provides a template for the MOA. This MOA template may be amended by FAA due to changing 226 227 program requirements. The MOA template is maintained by the FAA Office of 228 Airports (APP-520) and may not be altered without sufficient justification and concurrence by APP-520. The state and ADO may customize the MOA as needed to 229 230 reflect state law and/or situations unique to a particular state, but such modifications 231 must be approved by APP-500 before execution. Customized elements of a MOA will 232 follow the last standard element of the MOA. FAA's Manager of the Airports Financial 233 Assistance Division (APP-500), in coordination with the field, will determine when 234 MOAs need revision.

235 2.5 Inclusion of an Airport in the SBGP.

- 236 2.5.1 The state and FAA jointly determine which airports are included in the SBGP.
 237 Generally, all eligible airports other than primary airports are included. Participating airports are identified in Appendix A of the MOA.
- 239 2.5.2 In order for an airport to be eligible for inclusion in the SBGP, it must be all of the following:
- 241 1. In the National Plan of Integrated Airport Systems (NPIAS);
- 242 2. Within the boundaries of the block grant state;
- 243 3. An existing (not planned) public-use airport;
- 244 4. A nonprimary airport; and

¹ The state assumes administrative responsibility-pursuant to the specific SBGP contractual terms-to complete applicable environmental requirements that the FAA would have normally fulfilled. Therefore, pursuant to their contractual commitments under the SBGP, the states shall fulfill all environmental duties as set forth by the current version of FAA Orders 1050.1 and 5050.4, *National Environmental Policy Act (NEPA) Implementing Instructions for Airport Projects*. The FAA's Office of Airports approval of the block grant funds to a participation state under 49 USC §47128 is not a delegation of FAA's environmental responsibilities.

245 246		5. Listed as a block grant airport in Appendix A of the SBGP MOA between FAA and the state.
247 248 249 250 251 252 253 254	2.5.3	However, FAA and the state have the option to allow certain airports, meeting specific criteria, to remain outside (opt out) of the SBGP. The only nonprimary airports that may be excluded or opt out of the SBGP are those airports owned by an airport sponsor of at least one primary airport, or airports that fluctuate frequently between primary and nonprimary status (title 49 U.S.C., § 47128(a)). The airport sponsor of both primary and nonprimary airports must specifically advise FAA and the state when it chooses to opt out of the SBGP. This decision must then be in place until the next revision or update of the MOA.
255 256 257 258	2.5.4	An airport that changes from primary to nonprimary status will normally be included in the SBGP, with responsibility transferred to the block grant state the first year the airport receives nonprimary entitlement funds. The FAA will retain responsibility for administering and closing out grants that were issued by FAA.
259 260 261 262 263 264 265 266 266 267	2.5.5	An airport within the SBGP that changes from nonprimary to primary status will become the responsibility of FAA the first year it receives primary entitlement funds. The state shall retain responsibility for administering any subgrants through grant closeout if a subgrant was issued while the airport was within the SBGP. Since block grant states are not generally allowed to administer primary entitlement funds, it is generally more practical for FAA to regularly administer all grants for an airport that repeatedly fluctuates between nonprimary and primary status. The FAA, the state, and airport sponsor must jointly determine when and if such airports are excluded from the SBGP including those that fluctuate between primary and nonprimary status.
268 269 270	2.5.6	Nonprimary airports that hold a title 14 CFR, part 139 certificate are included in the SBGP although FAA is responsible for ensuring the airport meets the requirements of title 14 CFR, part 139.
271 272	2.5.7	Appendix A to the MOA will require an amendment any time an airport is added to or excluded from the SBGP.
273 274 275 276 277 278 279 280 281 282	2.6	FAA Relationship to Grant Subrecipients and Consultants. The FAA shall refer a subgrantee and their consultants to the state to answer project-specific questions on active or proposed SBGP projects. In the event there is a dispute between the state and the subgrantee, the parties may contact FAA for advice. The ADO shall provide policy guidance and advisory opinions to the state, and shall oversee the state's management of the program. Although the state is ultimately responsible for project administration and program decisions related to projects (including compliance with statutory requirements), FAA is responsible for establishing policy regarding not only AIP but also the many associated disciplines (planning, environmental, engineering, certification, compliance, etc.).

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283	2.7	State Suspension, Termination, Removal or Withdrawal from the SBGP.
284 285 286 287	2.7.1	The FAA has the option to suspend and/or remove a state from the SBGP if FAA determines the state fails to comply with the MOA, state block grant assurances and/or regular grant conditions and assurances. A state may also voluntarily withdraw from the SBGP.
288 289 290 291 292 293 294	2.7.2	The FAA shall consider the same criteria for admitting a state to the program (see paragraph 2.3), compliance with the grant assurances, and the conditions of the MOA when deciding whether to suspend or remove a state. Examples of causes for removal or suspension are lack of sufficient staffing to administer the program and repeated failure to comply with major program requirements as specified in the MOA. The extent and nature of the state's difficulty in meeting program requirements shall determine if it results in a suspension or removal from the program.
295 296 297	2.7.3	When a state is suspended, FAA shall work with the state to determine a course of corrective action and a timeframe for compliance. Upon suspension, the ADO shall assume all administrative responsibilities associated with the program.
298 299 300 301 302 303	2.7.4	A state may voluntarily withdraw from the SBGP. When doing so, the state must coordinate closely with FAA in advance (normally at least two full fiscal years) to jointly determine how to administer open subgrants and block grants. The MOA must be amended to reflect the transfer of responsibilities back to the ADO. The MOA must also list all open and closed subgrants and indicate what documentation should be transferred to the FAA.

304 2.7.5 In all cases, whether removal, suspension, or state withdrawal from the program, the
305 ADO must obtain concurrence from the Director of the Office of Airport Planning and
306 Programming (APP-1). A terminated state may reapply to be in the SBGP at a later
307 date, under the same application procedures for a new applicant.

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CHAPTER 3. BLOCK GRANT MANAGEMENT

310 3.1 Introduction.

- 3.1.1 Under the SBGP, FAA provides Federal funds each year directly to the state; and the
 312 state issues subgrants for airport improvements to subrecipients. This chapter provides
 313 information on the SBGP grant process and how block grants are managed by both
 314 FAA and the state. Requirements for all AIP grants are discussed in detail in the AIP
 315 Handbook.
- 316 3.1.2 The SBGP block grants may include state apportionment, nonprimary entitlement,
 317 cargo entitlement, and discretionary funds (when authorized and provided by FAA), for
 318 the nonprimary airports included within the SBGP. The AIP Handbook further
 319 discusses these types of funds and how they may be used for projects.

320 3.2 FAA/State Grant Process.

321 The grant process for the SBGP is as follows:

322 3.2.1 <u>Step One.</u>

- Annually, the state collects Capital Improvement Plans (CIP) from the nonprimary
 airport sponsors. The state will then submit their statewide CIP to the FAA for
 inclusion in the NPIAS. The FAA will then consider this information when generating
 the FAA's Airports Capital Improvement Plan (ACIP).
- 327 3.2.2 <u>Step Two.</u>

328 The state prepares and submits a grant application (Standard Form 424) to FAA for 329 funds for all airports included within the program. These state applications are 330 completed annually and include all fund types. Discretionary fund requests to FAA 331 must specify the airport and project(s). The entitlement request covers all nonprimary airports within the state's program listed in Attachment A to the MOA and the total 332 333 amount of the entitlements available. The FAA staff must advise the state of the 334 amount of state apportionment, nonprimary entitlement, and cargo entitlement funds that will be available for the year and the application must reflect these amounts. The 335 FAA strongly encourages the state to plan its program in advance and include 336 337 information with the grant application about projects the state intends to fund with state 338 apportionment and entitlement funds. However, FAA will identify specific project 339 locations and descriptions in the block grant for those projects for which discretionary 340 funds are identified.

341 3.2.3 <u>Step Three.</u>

342The FAA issues a block grant offer for available funds and once the state accepts the343offer it becomes a formal grant agreement. See paragraph 3.3 for a discussion of the344grant agreement.

345 346 347 348 349 350 351	3.2.4	Step Four. Upon state execution of the block grant, the state in turn provides funds to airports through subgrants issued to individual airport sponsors (subrecipients) for specific projects. These subgrants may contain funds from multiple block grant agreements. Chapter 4 discusses subgrant and project management. Each state has its own process for subgrants; however, certain basic requirements must be met as indicated in Chapter 4.
352 353 354	3.2.5	<u>Step Five.</u> Subgrant projects are implemented. Project execution includes bidding, construction, payments, oversight and closeout, etc. as discussed further in Chapter 4.
355 356 357	3.2.6	<u>Step Six.</u> Once all FAA grant funds have been expended on airport projects, the FAA block grant is closed out. See paragraph 3.12 for the block grant closeout process.
358	3.3	The FAA Grant Agreement.
359 360 361 362 363	3.3.1	The FAA issues one or more grants to the state each year for available nonprimary entitlements, state apportionment, and, if applicable, cargo entitlements. The FAA has the option of issuing additional grants to the state with discretionary funds for individual airports for specific projects. Block grants with discretionary funds are issued separately from the other fund types.
364 365 366 367	3.3.2	The FAA's Office of Airports maintains a standard state block grant agreement template. APP-1 will revise the standard agreement when necessary to reflect new or changed legislative requirements. The grant agreement includes the following basic elements:
368		1. Date of Offer;
369		2. Block Grant Number, if used;
370		3. AIP Grant Number;
371		4. The state's Data Universal Numbering System (DUNS) Number;
372		5. Maximum amount of the grant offer;
373		6. Terms and Conditions of the grant offer that include:
374		a. Offer expiration date;
375 376		b. Type, amount of funds, and airport project description (discretionary funded projects);
377		c. Date of Exhibit "A" Property Map;
378		7. Acceptance block;
379		8. Certificate of state's attorney;

380	9.	Airports and their entitlements by name in an attachment;	

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 382
 10. The state apportionment amount which the state may distribute for projects at airports included within the SBGP; and
- 383 11. Statutory responsibilities and applicable laws, regulations and FAA orders.

384 3.4 Transferring AIP Nonprimary Entitlement Funds between Airports.

- 385 3.4.1 Title 49 U.S.C., § 47117(c)(2) allows an airport sponsor to forego its entitlement funds 386 and permit the funds to be transferred to another airport so that the funds do not expire or get carried over to future years. A block grant state may authorize airports to transfer 387 388 their nonprimary entitlements provided the conditions and requirements outlined in §4-11 of the AIP Handbook are met. Specifically, the state will prepare the transfer 389 390 document using FAA Form 5100-110, Agreement for Transfer of Entitlements. Both 391 airport sponsors must execute this form and submit it to the state. The state must either 392 approve or deny the transfer request. Neither the state nor the FAA is a party to the 393 agreement.
- 394 3.4.2 Discretionary funds may not be transferred to another airport or project.
- **395 3.5 Timeline for Receiving Block Grants.**
- 396 3.5.1 Recommended steps for a state to follow in working with airport sponsors to manage
 397 the SBGP:
- 3981. Two to Three Years prior to anticipated FAA block grant agreement: The399state works with airport sponsors to update their CIPs and prepare a statewide400funding plan. The state begins discussions with FAA if discretionary funds will be401needed.
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 406 **One to Two Years prior to anticipated FAA block grant agreement:** The state works with airport sponsors to complete all planning and environmental approvals for proposed projects. The state also works with airport sponsors to complete project scoping, establish a firm funding plan, and resolve issues related to project development.
- 407
 3. One Year before anticipated FAA block grant agreement: The state and airport sponsors complete engineering design, prepare plans and specifications and construction safety and phasing plans, get ready to advertise for construction, and/or begin land negotiations.
- 411
 4. The Year of FAA block grant agreement: Projects are advertised for construction and, upon FAA issuance of the state block grant agreement, states may issue subgrants and projects may be carried out. The FAA strongly encourages the state to issue subgrants based on bids and negotiated land costs.
- 415 3.5.2 All state block grant funds shall be appropriately expended within the four years of
 416 funding availability and the block grant closed within five years of its issuance. Block

417 grants must be closed as soon as practical and not held open until the end of the fifth
418 year. The FAA has a general expectation that obligated funds will be subawarded as
419 expeditiously as possible.

420 3.6 Allowable Costs.

- 3.6.1 Title 49 U.S.C., § 47110 requires that project costs meet certain basic conditions to be
 allowable for AIP funding. Costs must be: necessary for the project, reasonable, not
 included in another grant (subgrant), and within the Federal share per the subgrant
 agreement. The AIP Handbook provides a detailed discussion of allowable project
 costs. The state must ensure that all project costs meet the allowable cost requirements.
- 3.6.2 Per 49 USC § 47120, the state must give lower priority to discretionary projects
 submitted by the subrecipient if the subrecipient proposes using entitlement funds for a
 lower priority project than the priority of the project for which discretionary funding is
 being requested.
- 430 3.6.3 Block grant funds may be used for any project administration direct cost that would 431 normally be incurred by an airport sponsor and eligible under a development grant if 432 issued by FAA instead of the state. A state that formally acts as an agent for an airport 433 sponsor for a specific project(s) incurs allowable administrative direct costs when it acts 434 in lieu of the sponsor. Examples of these activities are: contracting, review of 435 construction plans and specifications in lieu of the airport sponsor, preparation and 436 handling of invoices from consultants and construction contractors, and construction 437 inspections.
- 3.6.4 Project administrative direct costs are allowed in connection with the accomplishment
 of a project; however, direct costs must be supported by documentation that such costs
 were actually incurred, were necessary to the accomplishment of the project, identify
 the personnel, and indicate how the cost is specifically related to the project. Detailed
 timesheets may be used to provide the basis for project direct costs.
- 443 3.6.5 Program-level administrative costs are not allowable. Program-level administrative 444 costs are those costs associated with the administrative requirements of managing 445 several individual airport project grants. Program-level administrative costs are costs 446 which would normally be incurred by FAA if it were to administer the airport grant(s) 447 instead of the state. An example of a program-level administrative cost is the cost a 448 state incurs when providing general program guidance to airport sponsors. Also, 449 program-level administrative costs include the state's overall program activities such as 450 preparation of a statewide CIP, reviewing individual airport sponsor subgrant 451 applications, preparation of state block grant applications, and accounting for program 452 expenditures. When the state is acting in its general oversight role of a sponsor's 453 project and is performing tasks that FAA would otherwise do, such as approving 454 subgrant payments, these are also program-level administrative costs and are not allowable 455

3.6.6 Cost allocation plans must be used and approved by FAA as the basis for direct and indirect administrative project costs. Title 2 CFR, part 200, subpart E contains a detailed discussion of direct and indirect costs related to federally funded projects. Title 2 CFR, part 200, subpart E, Appendix VII states: Flat rates or percentages of costs applied by the state are not allowable. This is because those may include program administrative costs which are not eligible. An example of this unallowable cost is when a state adds 2 percent to every invoice submitted for reimbursement.

463 3.7 **Grant Payments.**

Both block grant payments to states and state subgrant payments to airport subrecipients
must be based on requirements outlined in the AIP Handbook, with documentation
supporting that the costs are allowable. Payments and documentation of costs must also
comply with the requirements of title 2 CFR, part 200. The FAA block grant payment
requests will be processed by the DOT electronic grant payment system.

- 469 3.8 **Reporting General.**
- 3.8.1 The state's fiscal control and accounting procedures must be sufficient to permit
 preparation of reports necessary to comply with program and statutory requirements,
 and to permit the tracking of funds to a level of expenditure adequate to establish that
 funds have been used consistently with requirements of the program.
- 474 3.8.2 There are two types of state reporting and documentation required:
- Block grant and subgrant status reports to help both the state and FAA ascertain
 funding, program, and project status (see Paragraph 3.9); and
- 477 2. Federal financial reporting (see Paragraph 3.10).
- 478 3.8.3 The state must have a database system to collect the necessary data for all types of reports.

480 3.9 Status Reports.

- 481 3.9.1 Status reports must be available to FAA within 30 days of the request and include the following types of information (see Appendix B):
- 3.9.1.1 FAA Grant Status and Subgrant Reporting.
 The reporting data elements for each FAA block grant are outlined in
 Appendix B. These data elements provide the grant breakdown of Federal
 funds by subgrant location, the description of work, and fund types for each
 subgrant. This reporting must include all block grants used for a specific
 project.

489 490 491	3.9.2	Accounting of state funding (non-AIP) must be maintained separately from Federal funds. When a project uses both Federal and state funds, fund tracking documents must clearly distinguish state funds from Federal funds.
492	3.10	Federal Financial Reporting.
493 494	3.10.1	In addition to maintaining program and project funds status reports, the state must periodically provide various financial reports to FAA as described below.
495 496 497	3.10.2	In accordance with title 2 CFR, part 200, subpart D, §§ 200.327 and 200.328, the state is required to submit the following financial reports to summarize grant expenditures and the status of project funds:
498 499 500 501		1. SF-425, Federal Financial Report: The state must submit this report annually for each open grant, due 90 days after the end of each Federal fiscal year, to monitor outlays and program income on a cash or accrual basis. In addition, this report must be submitted as a final financial report during closeout.
502 503 504 505 506 507		2. SF-271, Outlay Report and Request for Reimbursement for Construction Program: The state must submit this report, or an equivalent report approved by the ADO/region, which is used for construction projects and must be submitted annually, due 90 days after the end of each Federal fiscal year, to summarize requests for reimbursements. In addition, this report must be submitted as a final financial report during closeout.
508 509 510 511 512 513		3. SF-270, Request for Advance or Reimbursement: The state must submit this report, or an equivalent report approved by the ADO/region, which is used for nonconstruction projects only and must be submitted annually, due 90 days after the end of each Federal fiscal year, to summarize requests for block grant reimbursements. In addition, this report must be submitted as a final financial report during closeout.
514 515 516 517 518 519 520 521		4. Federal Funding Accountability and Transparency Act (FFATA) Report: This report is required monthly for all primary recipients (the state) of individual Federal grants of \$25,000 or more that are awarded. The state is required to report subaward and executive compensation data on the FFATA Subaward Reporting System (FSRS) at <u>http://www.fsrs.gov/</u> . The state must submit FFATA required data into FSRS by the end of the month after the award or award amendment is made. Appendix C identifies the information elements which the state must provide in the FFATA system.
522 523	3.10.3	The state must also provide any additional reporting as required by the Secretary of Transportation and pursuant to the requirements outlined in the signed grant agreement.

524 3.11 Block Grant and Subaward Challenges.

525 3.11.1 FAA block grants are to be completed and closed as soon as possible, but within 5 years
 526 of their issuance. States should consider inclusion of a closeout goal within their

- 527 subgrants, requiring the airport sponsor to complete the work and financially close the 528 subgrant per a project schedule that will in turn enable the state to timely close the FAA 529 block grant. 530 There are several conditions that impact the pace of block grant expenditures and, thus, 3.11.2 531 the state's financial drawdowns of block grants. The FAA encourages the state to adopt 532 practices and work with FAA to minimize the impact of the following conditions: 533 Short construction season in cold climates and the need to adjust construction 1. 534 schedules: 535 2. A SBGP state not completing formal state project approval processes until after 536 receipt of Federal funds delays the issuing of subgrants; 537 3. A SBGP state reluctant to issue subgrants for project design only. Subgrants for 538 design enable the state and airports to get construction started as soon as future 539 block grants are received; 540 4. State staffing levels that are low and do not provide for proactive contact with 541 airport sponsors; 542 5. Staff priorities and emphasis on very detailed reviews of project construction plans 543 and specifications. The states must follow the FAA risk-based approach, at a 544 minimum, to plans and specifications review as outlined in FAA Memorandum 545 dated December 8, 2014. A state that is also the airport sponsor or acts as an agent 546 of the airport sponsor must do so in a manner that avoids any actual or perceived 547 conflicts of interest: 548 6. State laws that contradict Federal law and imply that costs incurred prior to 549 subgrants are not reimbursable; therefore, project design and bidding is not done 550 until well after the FAA block grant is issued. Subgrants are Federal funds and 551 Federal laws, rules, and regulations are applied to those funds. Subgrants for plans 552 and specifications are specifically eligible under title 49 U.S.C., § 47106(b) 553 development grants. The definition of "development" in title 49 U.S.C., 554 § 47102(3)(A)(ii) includes plans and specifications. States should get FAA help if 555 needed to interpret Federal law; and 556 7. Airport sponsors postponing bidding until the state receives the FAA grant 557 agreement and the state issues the subgrant. The state must encourage airport 558 sponsors not to postpone design and bidding. These project formulation costs 559 incurred prior to a subgrant are eligible for reimbursement per title 49 U.S.C., § 560 47110(c). 561 3.12 **Block Grant Closeouts.** 562 Once all funds within an FAA block grant agreement have been expended, the state 3.12.1 563 must close it out by providing the following to FAA, as a minimum:
- 5641. A record of how all funds were used. For each project, identify the airport, the565project funded, total project funds and funding breakdown (federal, state, local),

566 567			and type of Federal funds used. The state must provide a Final Outlay Report (SF-271), and Federal Financial Report (SF-425);
568 569 570 571 572 573 574 575		2.	Some projects that were funded with the block grant that is being closed may not yet be physically complete because they are using funds from additional block grants not ready for closeout. The state must identify these projects with the block grant closeout information and also identify the project status on block grant status reports, as discussed in paragraph 3.9. There must be an eventual final accounting of each subgrant project to ensure Federal funds resulted in a complete and usable airport planning or development project. This final project accounting must be done with the closeout of the last block grant that provided funds for the project;
576 577		3.	Identification of entitlement funds that may have been transferred from one airport to another and how they were used. (See Appendix B.3 for a sample report.); and
578 579		4.	Identification of any funds not used and are, therefore, being returned to FAA. This would normally only be discretionary funds.
580 581 582 583 584 585	3.12.2	sub mu rec in t	e state may reuse entitlement and state apportionment funds that were included in ogrants and later recovered from a completed airport project. However, these funds st still be expended before the block grant is closed. The state must return any overed discretionary funds to FAA if not related to the specific project(s) identified he grant. Discretionary funds (including recovered discretionary funds) may not be insferred to another airport or project.

586 3.13 Suspension or Termination of Grants.

587 The FAA may suspend and/or terminate a state block grant for noncompliance with
588 Federal obligations. This will only occur after consultation with the Associate
589 Administrator for Airports.

590

591CHAPTER 4. SUBGRANT AND PROJECT MANAGEMENT

592 4.1 **Introduction.**

593 The MOA between FAA and each state in the SBGP details subgrant management 594 responsibilities. These responsibilities include selection of projects for funding and 595 overseeing project requirements such as airport layout plans (ALP), environmental 596 approval, land appraisals/negotiations, and construction plans and specifications.

597 4.2 **State Programming and Project Selection.**

- 598 4.2.1 The state is allowed flexibility in how it carries out the SBGP. The state may use FAA
 599 forms and procedures or use its own, provided the mandatory provisions and procedures
 600 outlined in the block grant agreement and MOA are met. Examples of flexibility that a
 601 state may use are:
- 602
 603
 Pre-project planning: A state may use its own process in working with airports to determine development requirements;
- Programming process: A state may use its own programming process provided it addresses the needs of the national system;
- State priority system for project selection: A state may use its own priority
 system in selecting projects provided it is consistent with the FAA's priority system;
- State/local matching share: Per title 49 U.S.C., §47109(a)(2), states may fund individual projects using any Federal share of allowable project costs that is not greater than that allowed by title 49 U.S.C. For example, a state may issue a subgrant for a project that is 50 percent federal, 40 percent state, and 10 percent local even though title 49 U.S.C., § 47109 may allow a maximum of 90 percent Federal share. A state may fund projects in similar ways to more effectively use state/local funds and maximize the number of projects.
- Form of subgrant Agreement: A block grant state may use its own form of agreement for subgrants. However, standard Federal provisions and grant assurances must be included.
- 4.2.2 The state must have a process for determining which projects are needed and how funds are distributed. Prior to submitting a block grant application, the state works with each airport sponsor to identify the airport's needs and the state prepares a statewide Capital Improvement Plan (CIP) that includes estimated state, Federal, and local funding for each project. This provides for timely management of the block grant agreement. It also helps support requests for discretionary funds when FAA can understand how the state plans to use entitlement and state apportionment funds.
- 4.2.3 All projects which the state selects for Federal funding must be legally eligible and
 justified. FAA Order 5100.38, *AIP Handbook*, provides a current and complete
 discussion of what is eligible. Generally, this includes planning and development

628 629			jects, airport master plans, airfield construction and rehabilitation, land acquisition, l general aviation terminals.	
630 631 632 633 634 635	4.2.4	han airs pro con	ly nonprimary entitlements may be used for revenue producing facilities such as agars, aircraft wash racks, and fuel farms (provided that the airport has satisfied its ide needs). Title 49 U.S.C., § 47110(h) requires that airport sponsors make adequate vision for funding the airport's airside needs before a grant can be issued for the astruction of an allowable revenue-producing facility. The state must confirm this is case before providing Federal funds to airports for revenue producing facilities.	
636 637 638	4.2.5	airp	ch state has flexibility in its process for receiving applications for funds from ports, its process for selecting projects for funding, and the subgrant/subaward eement process and format. However, the state must ensure:	
639 640		1.	The project meets all of the eligibility and justification requirements in the AIP handbook;	
641		2.	The project is depicted on and consistent with a current and approved ALP;	
642 643 644 645 646 647 648		3.	Project environmental review requirements are met based on the current version of FAA Orders 1050.1, <i>Environmental Impacts: Policies and Procedures</i> , and 5050.4, <i>National Environmental Policy Act (NEPA) Implementing Instructions for Airport Projects</i> . The state assumes administrative responsibility-pursuant to the specific contractual terms of the SBGP Memorandum of Agreement with the FAA-to complete applicable environmental requirements that the FAA would have normally fulfilled;	
649 650 651		4.	The airport sponsor understands and legally conveys it is able and willing to comply with the FAA Grant Assurances and Terms and Conditions for Receiving Federal Funds; and	
652		5.	The airport sponsor maintains a current Exhibit "A" Property Map.	
653 654 655	4.3	Sor	Project Development Requirements. Some important project requirements for the state to meet when managing Federal grant unds:	
656 657 658		1.	Project costs must be allowable. FAA Order 5100.38, AIP Handbook, provides a detailed discussion of what project costs are allowable. See title 2 CFR, part 200, subpart E, Cost Principles;	
659 660		2.	A state that acts as an agent for the airport sponsor on project contractual matters must avoid any actual or perceived conflicts of interest;	
661 662		3.	Projects must comply with all Federal requirements, Federal laws, published guidance, and regulations, and state regulations, if more restrictive;	
663 664 665 666		4.	Unless otherwise approved in advance by the FAA, the state will not permit a subgrant recipient to acquire or permit any contractor or subcontractor to acquire any steel or manufactured products produced outside the Unites States to be used for any project for which funds are provided under an AIP block grant. The state	

667 668 669		will include a provision implementing Buy American Preferences under 49 USC § 50101 in every grant and procurement documents. All Buy American waiver requests must be submitted to the FAA for approval;
670 671 672 673	5.	Project procurement, including professional services, land acquisition, and construction, must meet legal requirements. Specifically, procurements must comply with title 2 CFR, part 200, subpart D, <i>Standards for Financial and Program Management;</i>
674 675 676	6.	Land projects must meet the requirements of title 49 CFR, part 24, Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally Assisted Programs;
677 678 679 680 681 682 683 684 685 686 687 688 689 690 691 692 693 694 695 696 697 698	7.	All proposed airport projects requiring airport layout plan approval and/or using Federal funds must meet the applicable regulations implementing NEPA and other federal environmental (special purpose) laws. Specifically, environmental impacts of proposed projects and reasonable alternatives shall be analyzed and considered in environmental reviews and decisions according to requirements of the current FAA Orders 1050.1 and 5050.4. These requirements include affording opportunities for public involvement to the extent practicable in preparing environmental assessments and appropriate opportunities for public hearings. The FAA remains responsible for the environmental findings on all projects involving discretionary funds and other specific Federal actions as listed in Order 5050.4, including installing or moving FAA-owned navigational equipment and facilities. However, as part of the block grant agreement the state assumes responsibility for the environmental findings on all other projects involving Airport Layout Plan approval and/or AIP funding. Therefore, the state shall work with airport sponsors and their consultants early in project planning to help determine the appropriate level of environmental review necessary for a proposed project. This early upfront coordination will help facilitate the timely execution of a block grant and individual projects. The state must also work with airport sponsors to ensure appropriate notice and opportunities for public participation during the environmental review and decision-making process. States or agencies having environmental laws similar to NEPA, within the meaning of CEQ regulations (40 CFR 1506.2(c)) agree to follow their NEPA like state laws, along with any applicable special purpose laws;
699 700 701 702 703	8.	For all development projects the state must coordinate, with the FAA, the review of all <i>"Safety and Phasing Plans"</i> with FAA Form 7460-1, <i>Notice of Proposed Construction or Alteration</i> , for any construction or alteration of airports taking place within the property boundaries of airports participating in the SBGP; however, FAA must make the actual airspace determinations; and
704 705 706	9.	Projects must be executed and closed physically, administratively, and financially in a timely manner with appropriate documentation maintained throughout the project.

707 4.4 **Planning Projects.**

- 708 Airport planning projects are eligible for Federal funding under the SBGP. FAA 4.4.1 709 Order 5100.38, AIP Handbook, discusses required items within planning studies. Types 710 of planning projects eligible for funding include airport master plans and planning 711 studies that are identified in the AIP Handbook as an eligible standalone project. In 712 some cases, the planning study will include an updated ALP to reflect the result of the study. State block grants may not be used to prepare or update state system plans and 713 714 cannot be used for a project for a new airport. FAA must issue these grants directly to a 715 state or airport outside of the SBGP process. FAA AC 150/5070-6, Airport Master 716 *Plans*, provides guidance for preparation of master plans.
- 717 4.4.2 The state must ensure that proposed development projects are shown on the current
 718 ALPs and are unconditionally approved and have been reviewed under NEPA before
 719 awarding a subgrant for construction. As indicated in the MOA, the state must review
 720 and coordinate ALPs with FAA prior to the state approving them on FAA's behalf.
- 721 4.5 Land Acquisition Projects.
- 722Projects involving land or easement acquisitions with Federal funds require that the723state ensure the airport sponsor complies with title 49 CFR, part 24, Uniform Relocation724Assistance and Real Property Acquisition for Federal and Federally Assisted725Programs, and the current version of FAA Advisory Circular 150/5100-27, Land726Acquisition and Relocation Assistance for Airport Improvement Program Assisted727Projects.

728 4.6 **Procurement of Professional Services.**

- Procurement of professional services for Federally funded projects must be done using a
 qualifications-based selection process per title 49 U.S.C., § 47107(a)(17) and the
 current version of FAA Advisory Circular 150/5100-14, *Architectural, Engineering, and Planning Consultant Services for Airport Grant Projects.* Generally, airport
 sponsors are responsible for procurement of professional services with assistance as
 needed from the state. The state must avoid actual or perceived conflicts of interest
 when assisting airport sponsors with procurement of professional services.
- 736 4.7 **Project Checklists.**
- 4.7.1 Although the state may use its own processes and forms as needed, it is a good practice
 for the state to use both internal and external checklists to help ensure important
 requirements are met. FAA Order 5100.38, *AIP Handbook*, provides internal checklists
 such as the *Project Evaluation Review and Development Analysis Checklist* or
 PERADA (FAA Form 5100-109).
- 4.7.2 4.7.2 The state may create external project checklists for sponsors and consultants that reflect
 state processes and requirements. It is strongly recommended the state and airport

744 sponsors use FAA checklists included with any FAA Standard Operating Procedures. 745 These are maintained on the FAA Office of Airports website. 746 4.8 **Project Oversight Responsibilities.** 747 Many of the AIP project oversight activities that would normally be the responsibility of FAA become the responsibility of the state under the SBGP: 748 749 1. **Design:** The state must ensure projects use FAA design standards. The state must 750 first review and make recommendations on any request for a modification to 751 standards before submitting it to the ADO for review. If the FAA region/ADO 752 concurs in the modification to standards, the ADO will then forward the request to 753 the FAA Office of Airport Engineering (AAS-100) for review and approval or 754 disapproval. AAS-100 must approve any modification to standards before construction or procurement may begin. 755 756 2. Review of Plans and Specifications: The state must ensure projects use FAA 757 design standards and specifications contained in various ACs or alternative specifications approved by FAA. The state is responsible for the overall review and 758 759 approval of construction plans and specifications. The states must follow the FAA 760 risk-based approach, at a minimum, to plans and specifications review as outlined in FAA Memorandum dated December 8, 2014. 761 762 3. Construction Safety and Phasing Plan: The state must ensure all projects have a 763 construction safety phasing plan consistent with AC 150/5370-2, Operational 764 Safety on Airports During Construction, FAA's applicable Standard Operating 765 Procedure, and is approved by FAA. 766 **Procurement:** The state must ensure that all project procurements, including 4. 767 construction and equipment, follow the policies and provisions of title 2 CFR, part 200, subpart D, Standards for Financial and Program Management. 768 769 5. Airspace: The state must coordinate the review of all FAA Forms 7460-1, "Notice of Proposed Construction or Alteration" with FAA for any construction or 770 771 alteration of airports taking place within the property boundaries of airports 772 participating in the SBGP; however, FAA must make the actual airspace determinations. 773 774 **Runway Approaches:** The state must ensure runway approaches have no 6. 775 obstructions deemed to be hazards prior to issuing a subgrant, or appropriate action is taken per title 49 U.S.C., § 47107(a)(9) and the FAA's established policy dated 776 September 27, 2012. 777 778 7. Disadvantaged Business Enterprise (DBE) Program: The state must administer 779 the DBE program for all projects under the SBGP in accordance with the 780 requirements of title 49 CFR, part 26. The state must confirm that only certified 781 DBEs are used on subgrant projects. Also, the state is expected to coordinate with the FAA Office of Civil Rights and to meet all reporting requirements. 782

783 4.9 **Project Closeouts.**

784 4.9.1 When both the airport sponsor and the state are satisfied that a project has been 785 physically and financially completed, the subgrantee must submit closeout 786 documentation to the state for review, approval, and filing. The AIP Handbook has a 787 complete discussion on project closeout. The following are some of the required documents for project closeout: 788 789 Airport sponsor certification of final acceptance of the project work; 1. 790 2. Final certified project pay item quantities and cost of the contract; 791 3. Certification letter from the prime contractor for each DBE firm attesting that the 792 work was performed and the amount paid the DBE firm; 793 4. A certified copy of the contractor's project payroll records; 794 5. A testing summary that documents materials met the specification requirements of 795 the construction contract: 796 6. A copy of all change orders and supplemental agreements between the airport 797 sponsor and the contractor, if applicable; 798 7. A copy of record drawings documenting as-built conditions; 799 8. For land projects: a plat, copy of closing settlement statement, copy of deed, a 800 certification by the sponsor's attorney that the sponsor has obtained and recorded clear title, appraisals, offer of just compensation, record of negotiations, 801 802 documentation of relocation assistance costs, and copies of invoices for professional service fees, survey costs, legal fees, court costs, and an updated 803 804 Exhibit "A" property map reflecting the acquisition; and 805 9. An updated ALP reflecting any project changes and final airport development. 806 4.9.2 The above items and any other documents that may be appropriate or that the state 807 requires must be kept on file by the state and made available to auditors or FAA staff 808 when requested. The state and subgrantee must retain files. Per title 2 CFR, § 200.333 to 200.337, Record Retention and Access, the sponsor is required to keep these records 809 810 for at least three years from the date the sponsor submits the last payment request. If 811 any litigation, claim, negotiation, audit or other action involving the records has been 812 started before the end of the three year period, the sponsor must retain the records until the completion or resolution of the action, or the three year period, whichever is later. 813

814 4.10 Subrecipient (Sponsor) Compliance.

815 4.10.1 <u>Compliance.</u>

The state is responsible for monitoring project accomplishments at all SBGP airports
and each recipient of funds under the SBGP shall be required to adhere to the Federal
airport grant assurances as provided by FAA and such assurances shall be incorporated
into the terms and conditions of the subgrant agreement issued by the participating state.
The state shall not issue subgrants to those airports determined by FAA to be in

821 noncompliance with Federal obligations. FAA Order 5190.6, FAA Airport Compliance
822 Manual, sets forth compliance policies and procedures and will help the state oversee
823 airport sponsor compliance.

824 4.10.2 Land Releases.

- The FAA must make the final determination of whether or not to release land from
 Federal obligations. The state is responsible for the review of airport sponsor requests
 for release of airport land from Federal obligations. The state must provide its
- 828 recommendation to FAA.

829

CHAPTER 5. OVERSIGHT

830 5.1 FAA Oversight Role.

- 5.1.1 The FAA is responsible for oversight of the SBGP. The extent of this oversight may
 vary by state (i.e., the ADO has the latitude to determine areas of particular focus
 depending upon specific circumstances), but the FAA's oversight will include periodic
 formal reviews of each state's management of the program as discussed in paragraph
 5.2 below. The FAA shall periodically review the following:
- 836 1. The state's implementation of the MOA;
- 837 2. The state's system planning and capital planning processes;
- 838 3. The state's management of block grants; or
- 839 4. The state's management of subgrants.
- 5.1.2 The FAA will notify states of new and updated policies, procedures, and guidance as it
 is issued. In addition, the FAA will also notify SBGP states of any available training
 classes and associated costs as it becomes available.

843 5.2 FAA Program Reviews.

The FAA shall conduct periodic program inspections and formal reviews of the state's
management of the SBGP. The FAA plans to review at least one program area every
years for each state. These reviews will be relative to requirements in the state's
MOA, the AIP Handbook, and this AC. Examples of these reviews include:

848 5.2.1 <u>General.</u>

849 The FAA evaluates each state upon its entry into the program using the criteria outlined 850 in paragraph 2.3. Periodic reviews shall focus on these same criteria, such as adequacy 851 of the state's organization and staff to effectively manage the program, the state's 852 progress with grants, verification of individual airport sponsor eligibility, processes for protecting against real or perceived conflicts of interest, and the state's programming 853 854 process and administration of subgrants consistent with the MOA. General reviews 855 shall also look at how well the state oversees and incorporates grant terms and 856 conditions in subgrants.

857 5.2.2 <u>Financial.</u>

860

- 858 The FAA shall review the state's financial controls for the program. This will include:
- Examination of a random sampling of subgrants and their financial records;
 - Payments/reimbursements to subgrantees at correct percentage for completed work;
- Allocation of nonprimary entitlement (NPE) funds and entitlement transfer agreements;
- Closeout documentation;

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864		• Overall grant administration and progress;
865		• Funding utilization rates;
866		• Ensuring grant fund types are used as required; and
867		• Ensuring program administration costs are not being funded with AIP.
868 869	5.2.3	<u>Project Management.</u> The FAA shall review the state's performance with various aspects of projects such as:
870		• Environmental review and approval processes;
871		• Project designs and construction specifications review;
872		• Airspace review coordination;
873		• Currency of ALPs;
874		• Currency of Exhibit "A" property maps;
875		Modifications to standards; and
876		• Subrecipient construction and equipment procurement processes.
877	5.2.4	Project Selection and AIP Requirements.
878 879		The FAA shall review how the state selects projects and ensures the projects meet AIP requirements. This shall include:
880 881		• A random review of subgrants to ensure compliance with FAA orders and guidance relative to eligibility, justification and allowable costs; and
882 883		• Ensuring revenue producing projects are funded only when appropriate (e.g., airside needs test must be met.)
884	5.3	State Reporting.
885 886 887 888 889 890	5.3.1	The state must maintain program data and information sufficient to comply with Federal requirements as well as enable FAA reviews. The state must maintain program status data in a manner to easily provide the types of reports discussed in Chapter 3 and Appendix B when requested. The ADO may require additional information in order to conduct sufficient oversight. The FAA will use these reports to help oversee the state's progress with grants and the program in general.
891 892	5.3.2	In addition to program status reporting, the state must provide a copy of its 3-year statewide CIP to FAA once a year at the time the state submits the annual application

statewide CIP to FAA once a year at the time the state submits the annual application
for block grant funds. Also, the state must coordinate with airport sponsors, compile
data, and transmit data to FAA for a biennial update to the NPIAS.

895 5.4 **State Outreach.**

The FAA encourages the states to periodically reach out to airport sponsors, consultants
and other stakeholders to solicit feedback on state procedures, policies, and service in
general.

899APPENDIX A. FAA/STATE MEMORANDUM OF AGREEMENT (MOA) FOR THE STATE900BLOCK GRANT PROGRAM

- 901 **Notes:** The latest version of this MOA template is kept on file at the FAA's Office of Airports.
- 902 The FAA and each state may mutually agree to customize Article V of the MOA as needed to
- 903 reflect situations unique to the state, subject to the approval of the Manager of the FAA's
- 904 Airports Financial Assistance Division (APP-500).

905 906 907 908 909 910 911	STATE BLOCK GRANT PROGRAM MEMORANDUM OF AGREEEMNT BETWEEN THE FEDERAL AVIATION ADMINISTRATION AND THE
912 913 914	THIS AGREEMENT, made this day of by and between the State of (referred herein as "State"), and the Federal Aviation Administration (FAA), an agency of the United States of America.
915 916 917	WHEREAS, the FAA has selected the State ofto administer Federal airport aid funds under the FAA State Block Grant Program (SBGP), and
918 919	WHEREAS, successful accomplishment of this program requires understandings and commitments on the part of both the State of and the FAA, and
920 921 922	WHEREAS, the State of and the FAA, intending to be legally bound, do hereby agree to the following understandings and commitments with respect to the SBGP.

923 ARTICLE I – SCOPE OF AGREEMENT

924 1. TERMS OF THIS AGREEMENT

925 Unless otherwise stipulated, the responsibility of the State in carrying out the terms 926 of this Agreement and the SBGP (see title 49 U.S.C., § 47128) shall begin on the 927 date of the latest signature of this Agreement and end if the SBGP is canceled or 928 substantially altered by either the U.S. Congress or the FAA. The State may elect 929 to withdraw from the SBGP as of the beginning of any new grant year (Federal 930 Fiscal Year) with at least one full Federal fiscal year's advance notice to the FAA. 931 If the State withdraws from the SBGP it agrees to comply with the termination policies set forth by the FAA as well as continue to administer open grant projects 932 933 previously placed under grant by the State even though the final phases of 934 administration and closeout of such projects may extend beyond the effective date 935 when the State withdraws from the program. This Agreement shall be reviewed 936 annually by both parties and Article V may be amended from time to time provided 937 the specific amendment is agreed to, in writing, by both parties, subject to the 938 approval of the Manager of the FAA's Airports Financial Assistance Division (APP-939 500).

- 940 2. AIRPORTS COVERED
- The obligations of this Agreement shall apply only to those airports eligible for
 funding under the State Block Grant Program; i.e., all non-primary airports located
 within the boundaries of the State that are eligible for the receipt of Federal funds

944 under the Airport Improvement Program (AIP). A listing of those airports is
945 included in Attachment A to this Agreement. Airports that are otherwise eligible for
946 inclusion in the SBGP, but whose sponsors elect not to be administered by the
947 State under this agreement, are also identified in the attached list. It is understood
948 that airports classified as "primary" are not eligible for funding under the SBGP
949 (see title 49 U.S.C., § 47128(a)) and thus no Federal funds or oversight obligations
950 shall accrue to the State for such airports under this Agreement.

951 Airports that change from primary to non-primary status may be added to the 952 State's block grant program responsibilities at such time as agreed to by both the 953 State and the FAA, but no later than three years after the change. Airports within 954 the block grant program that change from non-primary to primary status shall be 955 removed from subsequent grants in the first fiscal year that AIP primary airport 956 entitlement funds are available. Each party shall retain the responsibility for administering those grants or subgrants that the party issues, regardless of 957 958 subsequent changes in primary versus nonprimary status.

959 3. ROLE OF FAA AND RELATIONSHIP TO SPONSORS AND CONSULTANTS

960 FAA Airports District Office (or Regional Office) shall provide The 961 overall program guidance on behalf of the FAA and shall serve as primary contact 962 for the State. A detailed list of functions and responsibilities under the SBGP is included as Attachment C to this MOA. The FAA shall refer airport sponsors and 963 their consultants to the State to answer questions about active and proposed block 964 965 grant projects. The FAA shall provide policy guidance and advisory opinions to the 966 State as needed. However, the State bears ultimate responsibility for project administration that complies with Federal requirements. In the event there is a 967 968 dispute between the sponsor and the State, either or both parties may contact the 969 FAA for an opinion.

970 4. FAA REVIEW OF STATE BLOCK GRANT PROGRAM

971 The FAA shall review the State's adherence to program and administrative
972 requirements through its oversight efforts. An FAA team composed of FAA
973 representatives may conduct evaluations, which could include visits to project sites
974 and the State office. The FAA shall conduct various program oversight reviews on
975 a periodic basis per FAA program guidance.

976 ARTICLE II – PROGRAM ADMINISTRATION

977 5. COMPLIANCE WITH FEDERAL REQUIRMENTS

In accomplishing this program, the State must comply with all the current Federal
requirements set forth in the assurances attached to each AIP grant agreement
between the FAA and the State, as well as Federal legislation, FAA Orders and
mandatory Advisory Circulars, Executive Orders, and Office of Management and
Budget (OMB) Circulars. A list of relevant Federal legislation, Executive Orders,
Federal regulations, OMB Circulars, and FAA Orders is included in Attachment B.

984 6. ADHERENCE TO GRANT ASSURANCES

Each sub recipient (sponsor) of Federal funds under the SBGP shall be required to
adhere to the current standard Federal sponsor assurances and associated
documents as provided by the FAA. These assurances and associated
documents must be incorporated into the terms and conditions of the funding
agreements issued to each airport sponsor by the State.

990 7. STATE PRIORITIES, PROCEDURES, and FORMS

It is the intent of the FAA in administering this program to encourage States to use
innovative approaches and to allow maximum flexibility for them to carry out the
grant program effectively and efficiently. The State may use either FAA forms and
procedures or its own with FAA (ADO/RO) approval. The State must use an
airport system planning and programming process approved by the FAA. If the
State uses its own procedures and forms, the State must provide them to the FAA
during the annual review of this Agreement.

998 8. EFFECTIVE ADMINISTRATION

999 The State must maintain an organization capable of effectively administering the 1000 SBGP funds, including trained and professional personnel sufficient to fulfill the 1001 State's program responsibilities under this Agreement. Prior to acceptance of this 1002 Agreement, the State shall provide to the FAA a statement of anticipated staffing levels to administer this program. The State is required to have an accounting 1003 1004 system that accurately reflects expenditures of SBGP funds, as SBGP projects 1005 and subgrants are subject to the same audit requirements as other grants issued 1006 by the FAA.

1007 9. LIABILITY OF THE UNITED STATES GOVERNMENT

1008The United States shall not be responsible or liable for damage to property or1009injury to persons that may arise from, or be incident to, compliance with this1010Agreement.

1011 10. PRIOR AGREEMENTS

- Nothing in this Agreement may be construed as relieving the State of its
 obligations under any agreements previously entered into between the FAA and/or
 any other parties.
- 1015 11. ALLOWABLE PROJECTS
- 1016The State may not use SBGP funds to accomplish projects which are not eligible1017and justified under title 49 U.S.C., chapter 471, as interpreted by the FAA, nor for1018projects at airports not identified in Attachment A.
- 1019 12. PROJECT AND BLOCK GRANT CLOSEOUT
- 1020The State is not required to provide project records to the FAA unless otherwise1021indicated in this MOA. However, the State must maintain all records to satisfy

1022 Federal requirements such as, DBE provisions and the Terms and Conditions of 1023 Accepting Airport Improvement Program Grants. All project records must be available to FAA and/or the Office of the Inspector General for inspection upon 1024 1025 request. After project completion, the State must maintain documentation provided 1026 by the Airport Owner including: a Certification of Project Acceptance, a summary of the Final Project Cost, and a statement indicating that all related Project expenses 1027 1028 were reasonable in amount, necessary for the Project, and that all are paid in full 1029 (see title 2 CFR, Subpart D, §200.343 Closeout).

State block grants must be closed within 5 years from the date of acceptance of
the Grant. Any remaining funds shall be recovered by the FAA after said 5 years.
In rare cases, FAA may approve an extension to the 5-year closeout requirement,
subject to approval by the Manager of the FAA's Airports Financial Assistance
Division (APP-500).

1035 ARTICLE III – FINANCIAL MANAGEMENT

1036 13. ISSUANCE OF BLOCK GRANT FUNDS

- 1037 The State must submit grant applications annually to the FAA that include the breakdown of requested block grant funds by airport, project, and fund type (i.e. 1038 1039 non-primary entitlement (NPE), state apportionment, and discretionary). The FAA may issue one or more block grants to the State for each fiscal year for the 1040 combined NPE and state apportionment funds for eligible airports. The FAA may 1041 issue subsequent block grants to the State within each fiscal year for the 1042 1043 discretionary funds for specific projects at eligible airports. However, block grant funds may be issued by the FAA to the State differently, each year, as 1044 1045 circumstances require.
- 1046 14. ADMINISTRATION OF BLOCK GRANT FUNDS
- 1047The State must ensure that projects funded with AIP funds are implemented1048expeditiously. The State must also ensure that projects funded with AIP funds are1049appropriately phased, if necessary, to use funds in a reasonable timeframe that1050result in usable units of work.
- 1051The State shall be responsible for administering NPE and state apportionment1052funds to eligible airports.
- 1053 Prior to obligation under a block grant agreement, NPE funds are available for the fiscal year apportioned and can be carried over by the FAA for three subsequent 1054 1055 years, for a total of four years, before they expire and are recovered by the FAA. State Apportionment funds are only available for the fiscal year apportioned and 1056 1057 can be carried over by the FAA for two subsequent years, for a total of three years. 1058 Once the FAA obligates these funds to a block grant state, the FAA expects the funds to be utilized in accordance with the same timeframe, with due consideration 1059 1060 of the specific rules related to each subcategory of AIP funds.

1061 In a given FY, the FAA issues a block grant offer for available non-primary and state apportionment funds, and once the state accepts the offer it becomes a 1062 formal grant agreement (obligated funds). After state execution of the block grant, 1063 the state in turn provides funds to airports through subgrants issued to individual 1064 1065 airport sponsors (subrecipients) for specific projects. These subgrants may contain funds from multiple block grant agreements. Each state must develop its 1066 1067 own process for subgrants; however, certain basic requirements must be met. The 1068 statute [Title 49 U.S.C., § 47117(c)(2)] allows an airport sponsor to forego its NPE funds and permits the funds to be transferred to another non-primary airport in the 1069 1070 state. A block grant state may develop a process to transfer NPEs between 1071 locations and years in order to optimize the use of NPEs. The FAA expects the state to use the block grant funds within 5 years. The block grant must be closed 1072 and all funds accounted for within the closeout package. Obligated discretionary 1073 1074 funds may not be transferred to another airport or project, and any recovered 1075 discretionary funds must be returned to the FAA.

1076 15. FEDERAL SHARE REQUIREMENT

1077The Federal share of all work accomplished for each fiscal year shall not exceed1078the statutory limit (see title 49 U.S.C., section 47109(a)(2)). The State has1079flexibility to fund individual projects at any matching share they wish provided the1080total AIP grant funds spent by the State does not exceed the statutory limit.

1081 16. MISUSED BLOCK GRANT FUNDS

The State shall take all steps, including litigation if necessary, to recover Federal 1082 funds spent fraudulently, wastefully, or in violation of Federal anti-trust statutes, or 1083 misused in any other manner in any project upon which Federal funds have been 1084 1085 expended. For the purpose of this Agreement, the term "Federal funds" means 1086 funds used or disbursed by the State that were originally paid pursuant to any Federal grant agreement. The State must obtain the approval of FAA for the 1087 1088 amount of the Federal share of such funds, and return the recovered Federal 1089 share to the FAA, including funds recovered by settlement, order, or judgment. Also, the State must furnish to FAA, upon request, all documents and records 1090 pertaining to the determination of the Federal share amount or to any settlement. 1091 1092 litigation, negotiation, or other efforts taken to recover such funds. All settlements, in court or otherwise, involving the recovery of such Federal share must be 1093 1094 approved in advance by FAA.

1095 17. ELIGIBILITY OF ADMINISTRATIVE COSTS

1096Block grant funds may be used for allowable project administration costs that1097would normally be incurred by a sponsor and eligible under a development grant1098issued by FAA.

1099 Any program administration costs, which would normally be incurred by FAA if it 1100 were administering the airport project, are not allowable.

1101 18. BLOCK GRANT PAYMENTS

1102 Financial drawdowns of SBGP Federal funds must be through the use of the

electronic grant payment system administered by (or on behalf of) the U.S.Department of Transportation.

1105 ARTICLE IV – PROGRAM RESPONSIBILITIES

- 1106 Many of the Airport Improvement Program activities that would normally be the
- 1107 responsibility of FAA become the responsibility of the State under the SBGP. The State
- and FAA's program responsibilities for airport actions are described in Attachment C.
- 1109 Major program areas are discussed below:

1110 19. AIRPORT LAYOUT PLAN (ALP)

1111The State shall approve the Airport Layout Plan (ALP) on behalf of FAA for airports1112covered under this program. Once the ALP has been reviewed by the State, it1113must be submitted to FAA for review and any other required circulation. All1114comments generated by the FAA's review shall be addressed and incorporated1115into the ALP document prior to approval by the State on the FAA's behalf. No1116grant shall be issued to an airport sponsor by the State under the SBGP unless the1117airport has an approved ALP and the project is consistent with the approved ALP.

1118 20. EXHIBIT "A" PROPERTY MAP

1119 All land shown on an Exhibit "A" constitutes the airport property Federally obligated 1120 for compliance under the terms and covenants of a grant agreement. The State must require each recipient of funds to develop (or update) an Exhibit A Property 1121 1122 Map, which clearly shows by appropriate legal description, all airport land owned 1123 by the sponsor for airport purposes, including land and interests in land in the 1124 runway approach areas, plus any areas or tracts of land proposed to be acquired in connection with a project. The map must indicate, by appropriate symbols or 1125 other markings, the property interest (fee title, aviation easement, etc.) the sponsor 1126 1127 holds in each tract or parcel of land and the property interest to be acquired in each tract or parcel of land in connection with the project. The Exhibit "A" Property 1128 1129 Map must also identify how each airport tract of land was acquired, i.e. Federal 1130 grant, Federal surplus property, or sponsor-acquired land. An airport sponsor is 1131 Federally obligated to obtain FAA consent to delete any land described and shown 1132 on the Exhibit "A". New Airports receiving a grant for the first time must submit an 1133 Exhibit "A" depicting the land required to support the facilities needed to operate 1134 the airport.

1135 21. NPIAS and ACIP UPDATING

Upon FAA request, the State agrees to provide data and updates related to the
National Plan of Integrated Airport Systems (NPIAS) and Airport Capital
Improvement Plan (ACIP). The State must coordinate and compile this data from
airport sponsors and then provide it to FAA. The data request may include airport

name and location, name of airport owner, brief description of each work item,

estimated Federal funds needed, status of environmental review, a benefit-cost
analysis (if required) for discretionary funds, and any additional information the
FAA may need to know that may have a bearing on the requested project items.
The State also agrees to provide FAA a 3-year capital improvement program each
year. The FAA shall advise the State when these updates are needed. To help
with preparation of the ACIP the State should work with the FAA to prioritize
discretionary projects requested.

1148 22. ENVIRONMENTAL APPROVAL OF PROJECTS

1149 The State assumes administrative responsibility pursuant to the specific SBGP contractual terms set forth in this Memorandum of Agreement (MOA) to process 1150 1151 and complete all applicable environmental actions that the FAA would have normally fulfilled. Therefore, pursuant to the State's contractual commitments 1152 1153 under this SBGP MOA, the State shall fulfill all applicable environmental duties in 1154 accordance with the National Environmental Policy Act (title 42 U.S.C., § 4321, et 1155 seq.), as implemented by the Council of Environmental Quality (CEQ) Regulations, as well as any other applicable environmental statutes, regulations and executive 1156 1157 orders identified and discussed in FAA Orders 1050.1 and 5050.4. For any project involving an Airport Layout Plan change and those projects that will involve state 1158 1159 block grant funding but not AIP discretionary funds, the State shall assume 1160 responsibility for determining and completing the appropriate level of NEPA review and analysis, including the review and findings associated with Categorical 1161 Exclusions (absent extraordinary circumstances), Environmental Assessments or 1162 1163 Environmental Impact Statements, as well as addressing the specific 1164 environmental topics and concerns as identified and required by the applicable paragraphs and appendices of FAA Orders 1050.1 and 5050.4. For any project 1165 1166 that will involve AIP discretionary funds, 139 certificates, or direct federal actions, the FAA retains authority for preparing the documentation and analysis as well as 1167 issuing the environmental findings as identified in FAA Orders 1050.1 and 5050.4. 1168 1169 (See 49 USC §47128) The FAA shall retain oversight and approval authority of airport noise compatibility programs under title 14 CFR, part 150. The FAA shall 1170 oversee the portion of the SBGP for which the participating state is responsible. 1171 This oversight is needed to ensure the participant is honoring its commitment to 1172 the contractual agreements it made when it became a SBGP participant. This 1173 includes working with the block-grant state to determine whether an EIS may be 1174 1175 required, and whether any circumstances may require FAA involvement.² Other Federal agencies that are responsible for issuing an approval, license, or permit to 1176 1177 ensure compliance with an environmental requirement applicable to a project to be carried out by a State using block grant funds must coordinate and consult with the 1178 1179 State, use the environmental analysis prepared by the State if adequate or consult

² Title 49 U.S.C. 47106(c)(1)(A)(ii) allows communities that meet certain criteria to petition the Secretary in connection with certain airport projects. The FAA interprets this provision as not being applicable to a project solely approved and administered as part of a state block grant.

with the State to describe the supplemental analysis the State must provide tomeet applicable federal requirements. Failure of the SBGP State to perform the

- requisite environmental analysis and determination, as required by the
- 1183 Memorandum of Agreement may jeopardize continued eligibility and participation 1184 in the SBGP.

1185 23. DESIGN CRITERIA

1186 The geometric and design criteria to be used for projects under this program must be those promulgated by FAA in its Advisory Circulars. Any request for a 1187 1188 modification of these standards by a sponsor must be first submitted to the State 1189 for review and comment. The State must submit all requests for modification of 1190 standards to the FAA with a recommendation. Any project that complies with FAA 1191 standards, or for which a modification of standards has been mutually agreed to by 1192 the FAA and State, shall be deemed to meet FAA standards for the purpose of 1193 future block grant funded projects at that airport.

1194 24. CONSTRUCTION PLANS AND SPECIFICATIONS

1195 The construction specifications used for projects under this program shall be those promulgated by FAA in the Advisory Circulars. Alternative individual standards 1196 such as those of the State may be proposed by the State for FAA approval. Any 1197 project complying with either FAA or FAA-approved State standards shall be 1198 1199 deemed to meet Federal standards for the purpose of future federally funded projects. The State shall be responsible for review and acceptance of 1200 1201 construction plans and specifications for purposes of bidding for any project under this program. The State must ensure all projects have a Construction 1202 Safety Phasing Plan that meets FAA Advisory Circular requirements. and 1203 1204 coordinate it with the FAA as appropriate.

1205 **25.** AIRSPACE

1206 The State must coordinate the review of all airspace cases, i.e., "Notices of Proposed Construction or Alteration," FAA Form 7460-1, for any construction or 1207 alteration taking place within the property boundaries of an airport approved for 1208 1209 participation in the block grant program. The review coordination must be in 1210 accordance with FAA policies and FAA shall make the final determination. The State must coordinate with the airport sponsor to ensure the final airspace 1211 determination is followed and to resolve any comments generated through the FAA 1212 1213 review process. The State will also ensure that all projects have a Construction Safety Phasing Plan and coordinate it with FAA for its approval as appropriate. 1214 1215 For certificated airports, this coordination shall be with the FAA Airport Certification Safety Inspector. 1216

1217 26. DISADVANTAGED BUSINESS ENTERPRISE (DBE) PROGRAM

1218 The State shall administer the DBE Program for all projects under the block grant 1219 program in accordance with the requirements of title 49 CFR, part 26. The State 1220 may use the total of all block grant funded contracts by the State to most the DBE

1220 may use the total of all block grant funded contracts by the State to meet the DBE

goal. The state is responsible for all coordination directly with the FAA Office ofCivil Rights.

1223 27. COMPLIANCE RESPONSIBILITIES

1224 The State shall be responsible for ensuring that all agreements and Federal grant assurances with airport sponsors are met during the program. The State agrees 1225 1226 to: (1) not issue a grant under this program to an airport that has been formally 1227 determined by FAA to be in noncompliance with the Federal grant assurances; and 1228 (2) perform an investigation under title 14 CFR, part 13, of informal complaints filed 1229 with the state (or informal complaints received by FAA and delegated to the state) 1230 concerning the compliance of airports covered under this program and, prepare a 1231 report on the findings of the investigation with recommendations for corrective 1232 action, as applicable. Formal complaints filed under title 14 CFR, part 16, will be 1233 adjudicated by the FAA Office of Airport Compliance and Management Analysis (ACO-100) only. The State shall also advise FAA promptly of any proposed sale 1234 1235 or release of land, and any concurrent or interim use of land on an obligated 1236 airport.

1237 28. AIRPORT LAND RELEASES AND LAND USE APPROVALS

1238The State is responsible for review of sponsor requests for release of airport land1239from Federal obligations as well as requests for concurrent and interim uses of1240airport land. The State must review the request and provide FAA its1241recommendation. The FAA shall review the request and make the final1242determination.

1243 29. WILDLIFE MANAGEMENT

1244The State shall review hazardous wildlife attractant issues on or near block grant1245airports, including proposed landfills, in accordance with Advisory Circular1246150/5200 - 33, Hazardous Wildlife Attractants On or Near Airports. The State shall1247forward its review comments to the ADO for a final determination.

1248 30. NATIONAL SAFETY INIATIVES

1249 The FAA periodically has special initiatives for development and safety on airports. 1250 These initiatives must be included in the state's program. For example states are 1251 currently implementing the following initiative: The State must prepare a runway 1252 safety area (RSA) study for any project for runway construction, reconstruction, or 1253 significant expansion in accordance with FAA Order 5200.8, Runway Safety Area Program. The State shall review and provide FAA with a recommendation on the 1254 1255 study findings. The ADO shall issue those determinations where the RSA meets or is practical to meet FAA RSA design standards. The FAA Regional Airports 1256 1257 Division Manager shall issue the determination for those existing RSAs that can be 1258 improved to enhance safety, but will still not meet current standards, and those existing RSAs that do not meet current standards and it is not practicable to 1259 1260 improve the RSA.

1261 31. AIRPORT SITE SELECTION

1262The State must provide to FAA a review and recommendation for approval of any1263airport site selection where future inclusion of the airport in the NPIAS or Federal1264funding requests are anticipated.

1265 32. LAND USE ZONING

1266The State shall help airport sponsors with their efforts to protect against1267encroachment of incompatible land use, such as establishing zoning protection to1268safeguard the Federal investment in an airport.

1269 33. RECORDS AND REPORTING REQUIREMENTS

1270 The State must maintain all subgrant sponsor records as well as information 1271 needed to satisfy the Civil Rights provisions. All project records must be available 1272 to FAA for inspection upon request. The State must retain files for closed subgrant 1273 projects for at least 3 years.

- 1274 At a minimum, the State must provide the following reports to FAA with the 1275 frequency noted:
- Grant status report (annual, November 15): The State must outline program activity for each open block grant. This report for each block grant must include the description of each Federally-funded project by airport with identification of amount and type of the block grant funds used on each project. It must also identify the funds from other block grants also used on each project. This report is intended to be a complete snapshot of how block grant funds are being used at the end of each fiscal year.
- Record of nonprimary entitlement funds (annual, November 15): This report
 shows each airport and its disposition of nonprimary entitlements by block grant
 number, state project number, and project description. It must clearly show the
 amount of each year's nonprimary entitlement funds not obligated in a subgrant.
- Record of state apportionment funds (annual, November 15): This report shows the disposition of state apportionment funds by block grant, state project number, and project description for each block grant.
- Federal Financial Report, SF-425: The State must provide this form to show the financial progress of each grant.
- Federal Funding Accountability and Transparency Act Report (FFATA) (monthly): This report is required for all prime recipients (the State) of individual Federal grants of \$25,000 or more that are awarded. The State is required to report subaward and executive compensation data on the FFATA Subaward Reporting System (FSRS) at <u>http://www.fsrs.gov/</u>. The State must submit FFATA required data into FSRS by the end of the month, plus 30 days, in which the award or award amendment is made.

1299 34. Part 139 AIRPORTS

All title 14 CFR, part 139, airport certification matters shall remain the responsibility of FAA, including development proposed in connection with part 139.

1302 ARTICLE V – UNIQUE STATE CONSIDERATIONS

1303 FAA and each state may mutually agree to customize Article V of this MOA as needed

1304 to reflect situations unique to the state. Any elements of Article V must be approved in 1305 advance by APP-500.

1307	MOA - ATTACHMENT A
1308	
1309	Airports included in the State Block Grant Program:
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1320	Nonprimary airports not included in the State Block Grant Program:
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1322		MOA - ATTACHMENT B
1323	A. Req	uired Statutory and Regulatory References Including:
1324	1.	Title 49, U.S.C., subtitle VII, as amended.
1325	2.	Davis-Bacon Act – 40 U.S.C. § 3141 <i>et seq.</i>
1326	3.	Federal Fair Labor Standards Act – title 29 U.S.C., § 201, et seq.
1327	4.	Hatch Act – 5 U.S.C. § 1501, et seq. ²
1328	5.	Uniform Relocation Assistance and Real Property Acquisition Policies Act of
1329		1970, title 42 U.S.C. 4601, <i>et seq.</i> ¹²
1330	6.	National Historic Preservation Act of 1966 - Section 106 – title 16 U.S.C.,
1331		470(f). ¹
1332	7.	Archeological and Historic Preservation Act of 1974 – title 16 U.S.C., 469
1333		through 469c. ¹
1334	8.	Native Americans Grave Repatriation Act – title 25 U.S.C., section 3001, et
1335		seq.
1336	9.	Clean Air Act, title 42 U.S.C., Chapter 85 P.L. 90-148, as amended.
1337	10.	
1338		amended.
1339	11.	Flood Disaster Protection Act of 1973 - Section 102(a) – title 42 U.S.C.,
1340		§ 4012a. ¹
1341		Title 49, U.S.C., section 303, (formerly known as section 4(f))
1342	13.	v
1343	14.	Title VI of the Civil Rights Act of 1964 – title 42 U.S.C. § 2000d, et seq.
1344	. –	(prohibits discrimination on the basis of race, color, national origin);
1345	15.	
1346	4.0	et seq. (prohibits discrimination on the basis of disability).
1347		Age Discrimination Act of 1975 – title 42 U.S.C., 1601, et seq.
1348	17.	American Indian Religious Freedom Act – title 42 U.S.C., § 1996 P.L. 95-341,
1349	40	as amended.
1350		Architectural Barriers Act of 1968 – title 42 U.S.C., § 4151, et seq. ¹
1351	19.	Power plant and Industrial Fuel Use Act of 1978 - Section 403 – title 42 U.S.C.,
1352	20	§ 8301, et seq. ¹
1353	20.	
1354	21.	Copeland Anti-kickback Act – title 18 U.S.C., § 874.1 National Environmental Policy Act of 1969 - title 42 U.S.C., § 4321, <i>et seq.</i> ¹
1355 1356	22. 23.	Wild and Scenic Rivers Act, title 16 U.S.C., § 1271 <i>et seq.</i> , P.L. 90-542, as
1350	23.	amended.
1357	24.	Single Audit Act of 1984 – title 31 U.S.C., 7501, et seq. ²
1359	24. 25.	Drug-Free Workplace Act of 1988 – title 41 U.S.C., § 702 through 706.
1360	23. 26.	The Federal Funding Accountability and Transparency Act of 2006, as
1360	20.	amended (P.L. 109-282, as amended by section 6202 of P.L. 110-252).
1362	Execut	ive Orders:

- 27. Exec. Order No. 11246, 30 Fed. R. 12319 (Sept. 24, 1965) as amended.
 28. Exec. Order No. 11990, 42 Fed. R. 26961 (May 24, 1977) as amended. 1363
- 1364

1365 1366 1367 1368		Exec. Order No. 11988, 42 Fed. R. 26951 (May 24, 1977) as amended by Exec. Order No. 12,148, 44 Fed. R. 43239 (July 20, 1979). Exec. Order No. 12,372, 47 Fed. R. 30959 (July 14, 1982). Exec. Order No. 12699, 55 Fed. R. 835 (January 5, 1990) as amended. ¹
1369	30.	
1370		I Regulations
1371	31.	
1372		Debarment and Suspension (Nonprocurement).
1373	32.	Title 2 CFR, part 200, Uniform Administrative Requirements, Cost Principles,
1374		and Audit Requirements for Federal Awards. [OMB Circular A-87 Cost
1375		Principles Applicable to Grants and Contracts with State and Local
1376		Governments, and OMB Circular A-133 - Audits of States, Local Governments,
1377		and Non-Profit Organizations]. ^{4, 5, 6}
1378	33.	
1379	34.	Title 14 CFR, part 13 - Investigative and Enforcement Procedures.
1380	35.	Title 14 CFR, part 16 - Rules of Practice for Federally Assisted Airport
1381		Enforcement Proceedings.
1382	36.	Title 14 CFR, part 150 - Airport noise compatibility planning.
1383	37.	Title 28 CFR, part 35- Nondiscrimination on the Basis of Disability in State and
1384		Local Government Services.
1385	38.	Title 28 CFR, § 50.3 - U.S. Department of Justice Guidelines for Enforcement
1386		of Title VI of the Civil Rights Act of 1964.
1387	39.	Title 29 CFR, part 1 - Procedures for predetermination of wage rates. ¹
1388	40.	Title 29 CFR, part 3 - Contractors and subcontractors on public building or
1389		public work financed in whole or part by loans or grants from the United
1390		States. ¹
1391	41.	Title 29 CFR, part 5 - Labor standards provisions applicable to contracts
1392		covering Federally financed and assisted construction (also labor standards
1393		provisions applicable to non-construction contracts subject to the Contract
1394		Work Hours and Safety Standards Act). ¹
1395	42.	Title 41 CFR, part 60 - Office of Federal Contract Compliance Programs, Equal
1396		Employment Opportunity, Department of Labor (Federal and Federally assisted
1397		contracting requirements). ¹
1398	43.	Title 49 CFR, part 18 - Uniform administrative requirements for grants and
1399		cooperative agreements to state and local governments. ³
1400	44.	Title 49 CFR, part 20 - New restrictions on lobbying.
1401	45.	Title 49 CFR, part 21 – Nondiscrimination in Federally-assisted programs of the
1402		Department of Transportation - effectuation of Title VI of the Civil Rights Act of
1403		1964.
1404	46.	Title 49 CFR, part 23 - Participation by Disadvantage Business Enterprise in
1405		Airport Concessions.
1406	47.	
1407		Acquisition for Federal and Federally Assisted Programs. ¹²
1408	48.	Title 49 CFR, part 26 – Participation by Disadvantaged Business Enterprises in
1409		Department of Transportation Programs.

1410	49.	Title 49 CFR, part 27 – Nondiscrimination on the Basis of Handicap in
1411		Programs and Activities Receiving or Benefiting from Federal Financial
1412		Assistance. ¹
1413	50.	Title 49 CFR, part 28 – Enforcement of Nondiscrimination on the Basis of
1414		Handicap in Programs or Activities conducted by the Department of
1415		Transportation.
1416	51.	Title 49 CFR, part 30 - Denial of public works contracts to suppliers of goods
1417		and services of countries that deny procurement market access to U.S.
1418		contractors.
1419	52.	Title 49 CFR, part 32 – Government-wide Requirements for Drug-Free
1420		Workplace (Financial Assistance)
1421	53.	Title 49 CFR, part 37 – Transportation Services for Individuals with Disabilities
1422		(ADA).
1423	54.	Title 49 CFR, part 41 - Seismic safety of Federal and Federally assisted or
1424		regulated new building construction.
1425	Office	of Management and Budget Circulars
1426		
1426		Governments.
1427	56.	A-133 A-87 - Cost Principles Applicable to Grants and Contracts with State and
1428	57	Local
1429	57.	- Audits of States, Local Governments, and Non-Profit Organizations.

1430 Footnotes

- 1431 ¹ These laws do not apply to airport planning sponsors.
- 1432 ² These laws do not apply to private sponsors.
- ³ Title 49 CFR, part 18 and title 2 CFR, part 200 contain requirements for State and Local
 Governments receiving Federal assistance. Any requirement levied upon State and Local
 Governments by this regulation and circular shall also be applicable to private sponsors receiving
 Federal assistance under Title 49, United States Code.
- 1437 On December 26, 2013 at 78 FR 78590, the Office of Management and Budget (OMB) issued the 1438 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards 1439 in title 2 CFR, part 200. Title 2 CFR, part 200 replaces and combines the former Uniform 1440 Administrative Requirements for Grants (OMB Circular A-102 and Circular A-110 or title 2 CFR, part 1441 215 or Circular) as well as the Cost Principles (Circulars A-21 or title 2 CFR, part 220; Circular A-87 1442 or title 2 CFR, part 225; and A-122, title 2 CFR, part 230). Additionally, it replaces Circular A-133 1443 guidance on the Single Annual Audit. In accordance with title 2 CFR, section 200.110, the standards 1444 set forth in part 200 which affect administration of Federal awards issued by Federal agencies 1445 become effective once implemented by Federal agencies or when any future amendment to this part 1446 becomes final. Federal agencies, including the Department of Transportation, must implement the 1447 policies and procedures applicable to Federal awards by promulgating a regulation to be effective by 1448 December 26, 2014 unless different provisions are required by statute or approved by OMB.
- ⁵ Cost principles established in title 2 CFR, part 200, subpart E must be used as guidelines for determining the eligibility of specific types of expenses.
- ⁶ Audit requirements established in title 2 CFR, part 200, subpart F are the guidelines for audits.

1452 **B.** Minimum FAA Orders to be Incorporated

1453 This attachment lists key provisions of applicable FAA Orders that must be incorporated

by specific reference in the state block grant agreement. The purpose is to ensure that

1455 block-grant states fully understand their legal obligations under the SBG program, and

1456 *the FAA's oversight responsibilities in the various program areas.*

- 1457 **1. FAA Order 1050.1**
- 1458
 1459
 2. FAA Order 5050.4 ("National Environmental Policy Act Implementing Instructions for Airport Projects")
- 1460 3. FAA Order 5100.38 ("Airport Improvement Program Handbook")
- 1461 4. FAA Order 5100.39 ("Airport Capital Improvement Plan").
- 1462 5. FAA Order 5190.6, ("Airport Compliance Requirements").
- 1463 **Note:** The above list is not a complete list of FAA Orders. Airport projects may be subject to
- 1464 other FAA Orders depending upon the nature of the project.

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MOA ATTACHMENT C

LIST OF FUNCTIONS AND ASSOCIATED RESPONSIBILITIES 1468

A=Action/Approval, C=Concurrence (State obtains FAA agreement prior to State formal Approval) R=Review/Recommendation. The party identified as "R" shall forward to "A" 1469

1470 party for final action. 1471

PROGRAM AREA	STATE	FAA	COMMENTS
A. SPONSOR ELIGIBILITY			
Determination that a new sponsor is eligible under grant program.	R	A	Forward documentation to FAA for legal review. (Order 5100.38)
B. CONSULTANT SELECTION			
Review and approve sponsor's consultant selection procedures.	A		Usually Sponsor Certification (AC 150/5100-14)
Ensure preparation of independent cost estimate prior to sponsor negotiating with consultant	A		(AC 150/5100-14) use of State staff in lieu of external consultant evaluated on a case by case basis to meet requirement
Obtain Sponsor Certification	А		Approves in writing to Sponsor
C. ENVIRONMENTAL			
Advise sponsors and consultants of environmental requirements for proposed projects.	A		
Determine and document if project is categorically excluded from environmental review.	A		(Order 5050.4)
Review and comment to sponsor on all environmental documentation	A		(Order 5050.4) Review by FAA Regional Office as needed
Approve draft EA for public availability purposes	A	R	Review by FAA Regional Office as needed
Make final determination on EA/ FONSI	A	A	Review by FAA as needed; copy FAA upon request. State approves FONSI. FAA shall approve a FONSI for discretionary funded projects
Advise sponsor and monitor compliance	А		(Order 5050.4, Order 5100.38)

PROGRAM AREA	STATE	FAA	COMMENTS
with mitigation plans and conditions of environmental approvals during construction.			
Part 150	R	Α	FAA performs/State assists
Initial notification for American Indian and Alaska Native Tribal Consultation	A	R	Order 1210.20
Review & submit Area of Potential Effects (APE) determinations to SHPO	A	R	Section 106 of the National Historic Preservation Act of 1966, Public Law 89-665 (codified as amended at 16 USC § 470h-2)
Review & submit Determination of Eligibility reports to SHPO	A	R	Section 106 of the National Historic Preservation Act of 1966, Public Law 89-665 (codified as amended at 16 USC § 470h-2)
Review & submit Determination of Effect reports to SHPO	A	R	Section 106 of the National Historic Preservation Act of 1966, Public Law 89-665 (codified as amended at 16 USC § 470h-2)
Execute Programmatic Agreements (PA) & Memorandum of Understanding (MOU) with SHPO	R	A	Section 106 of the National Historic Preservation Act of 1966, Public Law 89-665 (codified as amended at 16 USC § 470h-2)
Sanitary Landfill	R	А	
D. AIRPORT IMPROVEMENT PROGRAM			
Assist sponsors in project formulation	А		
Develop Capital Improvement Program	А		Forward ACIP to FAA
Select projects for funding in a specific fiscal year. State submits to FAA.	A		Request, via letter, any supporting Federal regulatory or special programs items from FAA
Aeronautical study of proposed project, FAA provides airspace determination and comments to the State.	R	A	State works with FAA Regional Office and sponsor to resolve comments (Order 7400.2)
Ensure project meets programming prerequisites.	А		(Order 5100.38)

PROGRAM AREA	STATE	FAA	COMMENTS
Approval of donations (labor, material, equipment)	A		(Order 5100.38)
Part 139 Equipment	R	A	State coordinates with FAA. Adjust ACIP as needed
E. GRANTS			
Prepare sub-grant offers	A		
Approve sub-grant payments	A		
F. PROJECT IMPLEMENTATION			
Participate In Pre-Design Conference	A		State to attend, as available
Determine need for relocation of FAA facilities, coordinate reimbursable agreements between FAA Technical Operations and sponsor	R	A	State advises ATO of need for facility relocation, State Project Manager coordinates with ATO (Technical Operations) as needed
Review and comment on engineer's report for project	A		Cursory review as needed
Modifications to Standards	R	A	Approval authority rests with the FAA's Office of Airport Safety and Standards (AAS).
Review and approve airport construction safety plan	R	A	FAA Standard Operating Procedure
Review plans & specifications to verify eligibility and compliance with required specifications.	A		(Order 5100.38)
Obtain Sponsor (subgrantee/State) Certification for Project Plans and Specifications	A		
Coordinate Sponsor's annual Disadvantaged Business Enterprise plan		A	State ensures sponsor forwards to FAA Office of Civil Rights for approval
Participate in pre-bid conference	А		If held, State may choose to attend

PROGRAM AREA	STATE	FAA	COMMENTS
Review proposed contract documents. A state that is also the airport sponsor (or that acts as an agent for the airport sponsor on contractual matters) must do so in a manner that avoids any actual or perceived conflicts of interest.	A		As needed
Determine estimated project costs are reasonable and within project budget.	A		
Authorize advertising for bids	А		
Approve utility relocation contracts	A		Check eligibility-easement conditions which may negate payment for relocation (Order 5100.38)
Review bid tabulation and project budget, verify bonding requirements met, and concur in award of contracts to lowest responsible and responsive bidder.	A		(Order 5100.38)
Participate in pre-construction conference. Provide EEO and wage rate posters.	A		State to attend
Make decisions regarding Buy American requirements.	R	A	
Review executed contract documents, authorize issuance of Notice to Proceed.	A		(Order 5100.38)
Obtain sponsor certification for Equipment/Construction Contracts	A		
Approve change orders to construction contracts	A		(Order 5100.38)
Approve Supplemental Agreements to construction contracts	A		(Order 5100.38)
Coordinate with FAA on NAVAID shutdowns and protection of FAA cables/facilities	R	A	State advises FAA
Conduct construction reviews	A		State conducts periodic reviews as appropriate
Review acceptance tests and inspection	А		As needed

PROGRAM AREA	STATE	FAA	COMMENTS
reports during construction			
Verify compliance with airspace determinations during construction reviews	A		Usually requires notice prior to closing runways etc. to insure timely NOTAM issuance.
Approve force account work for participation.	A		Engineering or construction, (Order 5100.38)
Conduct final acceptance site visit	А		
Obtain Sponsor Certification for Construction Project Final Acceptance	A		
Submit updated Airport Master Record/Sketch	A		Copy FAA, upon inspection
Obtain and review "Record Drawing"	А		
G. LAND ACQUISITION – Grant related & Certification for Real Property			
Appraisals	А		
Relocation assistance	А		
Title Opinions	А		
Donated land	А		
Certification of Real Property	А		
Property interest prior to construction	А		
Changes in Exhibit "A", Airport Property Map	A	С	Contact FAA if action resulted in loss of airport property
Review & concur/non-concur with findings of Environmental Determination	A		
H. PLANNING PROJECTS			
For Master Plans, assist sponsor in developing work scope	A		AC 150/5070-6
Review and comment on draft documents	А		
Attend information meetings and public	А		As available

PROGRAM AREA	STATE	FAA	COMMENTS
hearings			
Approve forecasts and design aircraft in writing	A	С	If TAF is exceeded by more than 10%. The region will consult with FAA HQ Planning Division and APO-110
Accept final documents in writing with appropriate disclaimers.	A		
Obtain airspace review/approval	A	R	State forward ALP drawing set to FAA for airspace review
Approve Airport Layout Plan (ALP); FAA reviews all land use changes	A	С	Forward to FAA: copies as specified
I. NPIAS/ACIP			
Recommend locations for inclusion/deletion	R	А	
State compiles and provides ACIP Project data to FAA.	R	A	No candidate projects may be removed from the candidate list without mutual consent of the State and FAA.
J. AIRPORT LAYOUT PLANS			
Obtain and maintain on file a current approved ALP for all NPIAS airports including current Exhibit "A" Airport Property Map	A		
Approve modifications to standards (design)	R	А	State forwards to FAA
K. COMPLIANCE/RELEASES			
Advise FAA promptly of any proposed sale or release of land on an obligated airport	R	A	Copy to FAA Manager
Investigate informal complaints; promote resolution; recommend corrective actions; and ensure sponsor is in compliance with its Federal grant obligations	A		Advise FAA of informal complaints
L. ADMINISTRATION			
Draft responses to congressional inquiries, submit to FAA within sufficient time to meet	R	A	Copy FAA, FAA Regional Office/HQ approves

PROGRAM AREA	STATE	FAA	COMMENTS
response deadline.			
Maintain file of Program Guidance letters and other supplemental guidance from FAA HQ Airports		A	FAA copies State on all PGLs and supplemental guidance
Submit Annual Report of Federal Financial Transactions (SF 270 and/or 271 and 425)	A	R	Refer to AIP Handbook
Program Process Review		A	FAA conducts periodic process audit

1473	APPENDIX B. REPORTING DATA ELEMENTS
1474 1475 1476 1477 1478 1479	The following are the data elements currently required to report the status of block grants, subgrants, and fund types. States must use these data elements, at a minimum, to help oversee the program, determine progress with block grants, and have a clear knowledge of the disposition of funds. The FAA ADO and/or Regional Office may request additional information be included in these reports. Reporting requirements are subject to change based on any future Federal legislation and guidance. A standard template is available from the ADO.
1480	1. State Reference Number (Optional)
1481	2. Subgrant Worksite LOC ID
1482	3. Subgrantee Address (Optional – reported for FSRS)
1483	4. Project Description
1484	5. Project Start Date
1485	6. Project End Date (Estimate if project is incomplete at time of reporting)
1486	7. Total Federal Funds in the subgrant
1487	8. Non-primary (NPE) Funds in subgrant
1488	9. State Apportionment Funds in subgrant
1489	10. Discretionary Funds in subgrant

1490APPENDIX C. FEDERAL FUNDING ACCOUNTABILITY AND TRANSPARENCY ACT
(FFATA) REPORTING ELEMENTS

The state is required to report subaward and executive compensation data on the FFATA
Subaward Reporting System (FSRS) at <u>http://www.fsrs.gov/.</u> The state must submit FFATA

1494 required data into FSRS by the end of the month after the award or award amendment is made.

1495 Appendix C identifies the information elements which the state must provide in the FFATA

1496 system.

1497

Grants Reporting Requirements for FFATA

#	Data Element Name	Definition		
Pri	Prime Award Data Element			
1	Federal Award Identifier Number (FAIN)	The award number or other identifying number assigned by the Federal awarding agency, such as the Federal grant number.		
2	Federal Agency Name	The name of the Federal awarding agency.		
3	Awardee - DUNS Number	The prime awardee organization's 9-digit Data Universal Numbering System (DUNS) number associated with the award.		
4	Awardee - DUNS Number +4	The +4 extension to a DUNS number created by registrants in CCR when there is a need for more than one bank/Electronic Funds Transfer (EFT) account for a location.		
5	Awardee – Name	The name of the awardee organization. This will be the same name and address that appears in the awardee's Central Contractor Registration (CCR) profile, as applicable.		
6	Awardee - DBA Name	The "doing-business-as" name of the organization. This will be the same name and address that appears in the awardee's Central Contractor Registration (CCR) profile, as applicable.		
7	Awardee – Address	The address where the awardee organization is located. This will be the same name and address that appears in the awardee's Central Contractor Registration (CCR) profile, as applicable.		

#	Data Element Name	Definition
8	Awardee - Parent DUNS Number	The prime awardee parent organization's 9-digit Data Universal Numbering System (DUNS) number. This will be the same parent DUNS that appears in the awardee's Central Contractor Registration (CCR) profile, as applicable.
9	Principal Place of Performance	The primary site where the work will be performed.
10	CFDA Program Number (and Program Title)	The number and program title associated with the published description of Federal assistance program in the Catalog of Federal Domestic Assistance (CFDA).
11	Project Description	Award title and description of the purpose of each funding action, if any. The description should capture the overall purpose of the award and, if there are multiple funding actions, sufficient description to define the need for each funding action.
12	Total Federal Funding Amount	The net dollar amount of the Federal award including modifications.
13	Obligation/Action Date	Date the award agreement was signed.
14	Subaward Date	Represents the time period (by Month and Year) for subawards made against that Federal Award Identifier Number (FAIN).
15	Awardee Names and Compensation of Highly Compensated Officers	
		Q1. In your business or organization's previous fiscal year, did your business or organization (including parent organization, all branches, and all affiliates worldwide) receive (1) 80 percent or more of your annual gross revenues in U.S. Federal contracts, subcontracts, loans, grants, subgrants, and/or cooperative agreements; and (2) \$25,000,000 or more in annual gross

revenues from U.S. Federal contracts,

subcontracts, loans, grants, subgrants, and/or cooperative agreements?

#	Data Element Name	Definition
		Q2. Does the public have access to information about the compensation of the senior executives in your business or organization (including parent organization, all branches, and all affiliates worldwide) through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986?

16 Date of Report Submission

Subaward Data Element				
1	Subawardee - DUNS Number	The subawardee organization's 9-digit Data Universal Numbering System (DUNS) number.		
2	Subawardee - DUNS Number +4	The +4 extension to a DUNS number created by registrants in CCR when there is a need for more than one bank/Electronic Funds Transfer (EFT) account for a location.		
3	Subaward - Name	The name of the subawardee organization. The subawardee organization's 9-digit Data Universal Numbering System (DUNS) number. This will be the same information that appears in subawardee's Central Contractor Registration (CCR) profile, as applicable.		
4	Subawardee - DBA Name	The "doing-business-as" name of the subawardee organization. This will be the same name and address that appears in subawardee's Central Contractor Registration (CCR) profile, as applicable.		
5	Subawardee - Address	Address where the subawardee organization is located. This will be the same name and address that appears in subawardee's Central Contractor Registration (CCR) profile, as applicable, otherwise manually entered.		

#	Data Element Name	Definition
6	Subawardee Parent DUNS Number	The subawardee parent organization's 9-digit Data Universal Numbering System (DUNS) number. This will be the same parent DUNS that appears in subawardee's Central Contractor Registration (CCR) profile, as applicable.
7	Amount of Subaward	The net dollar amount of Federal funds awarded to the subawardee including modifications. The subaward carries forward the purpose of the Federal prime award
8	Subaward Obligation/Action Date	Date the subaward agreement was signed.
9	CFDA Program Number (and Program Title)	The number and program title associated with the published description of Federal assistance program in the Catalog of Federal Domestic Assistance (CFDA).
10	Federal Agency Name	The name of the Federal awarding agency.
11	Subawardee Principal Place of Performance	The primary site where the work will be performed.
12	Subaward Number	Subaward number or other identifying number assigned by the prime awardee organization to facilitate the tracking of its subawards.
13	Subaward Names and Compensation of Highly Compensated Officers	Names and total compensation of Top 5 highly compensated officials of the subawardee organization. This will be the same compensation information that appears in subawardee's Central Contractor Registration (CCR) profile, as applicable. If not available from CCR, the following questions are used to determine applicability of the element
14	Subaward Project Description	Award title and description of the purpose of each funding action, if any. The description should capture the overall purpose of the subaward and, if there are multiple funding actions, sufficient description to define the need for each funding action.

Advisory Circular Feedback

If you find an error in this AC, have recommendations for improving it, or have suggestions for new items/subjects to be added, you may let us know by (1) emailing this form to 9-AWA-APP-Airports-AC-Comments@faa.gov or (2) faxing it to the attention of the Office of Airport Planning and Programming at (202) 267-5302.

Subject: AC 150/5000-XX

Date: _____

Please check all appropriate line items:

An error (procedural or typographical) has been noted in paragraph _____ on page _____.

□ Recommend paragraph _____ on page _____ be changed as follows:

□ In a future change to this AC, please cover the following subject: (*Briefly describe what you want added.*)

 \Box Other comments:

 \Box I would like to discuss the above. Please contact me.

Submitted by: _____

Date: