

#### NAC Task 23-2: NAS Airspace Efficiencies

Lee Brown (JetBlue Airways) & Ron Renk (United Airlines)

Chris Southerland (FAA)

## NAC Task 23-2: NAS Airspace Efficiencies

The FAA requests NAC advice on ways to achieve greater airspace efficiencies as we collaboratively attempt to reduce reliance on and divest from legacy systems and procedures and move to a reliance on a more modernized NAS.

#### The FAA offers the following suggestions as a way to begin the efficiency discussions:

- 1. Within the scope of current FAA automation capabilities, explore opportunities for increased utilization of existing Performance Based Navigation (PBN) procedures.
- 2. Identify opportunities for industry to leverage efficiencies gained from their avionics and dispatch systems investments while simultaneously allowing the FAA to divest from legacy NAS elements that do not contribute to those efficiencies.
- 3. Identify opportunities for the FAA to remove existing and infrequently used Instrument Flight Procedures (IFPs).
- 4. Identify opportunities to potentially modify existing IFPs/Standard Instrument Departure Procedures (SIDs)/Standard Terminal Arrival Procedures (STARs) to gain overall airspace efficiencies.
- 5. Identify a recommended baseline PBN and non-PBN IFP infrastructure to provide the minimum service level and airport access for both non-Global Positioning System/Area Navigation equipped aircraft and aircraft with advanced avionics for each Navigation Services Group Airport Category (1-5).
- 6. Identify any trends in IFP/SID/STAR inventory suggestions that might be used as a national standard.
- 7. Explore opportunities for even greater efficiencies with the use of Advanced Required Navigation Performance (A-RNP) as is being pursued by the Performance Based Operations Aviation Rulemaking Committee.
- 8. Work with the NAC Subcommittee Minimum Capabilities List (MCL) Team to capitalize on any cross- cutting issues that might support both taskings and industry achieving MCL-level of equipage.

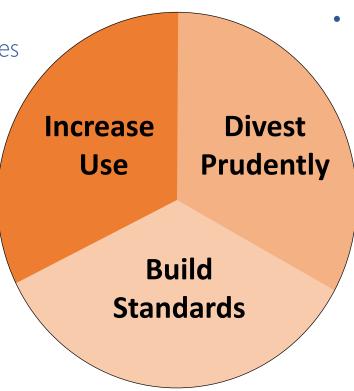


## **NAS Airspace Efficiencies**

Increase utilization of existing PBN procedures

Modify existing PBN procedures

Capitalize on any cross- cutting issues with MCL



- Leverage avionics so FAA can divest from legacy NAS elements
  - Remove existing and infrequently used procedures

- Baseline minimum service level
- Identify trends that support national standards
- Consider efficiencies with the use A-RNP



#### Methodology

- Clarified scope and task expectations
- Conducted data gathering and background briefings
  - > Obtained briefings from the FAA on past and present divestiture efforts, including NPA Review, IFP Streamlining, ILS Rationalization
  - > Briefed by FAA and MITRE on IFP, Operations, and Airspace Analytics (IOAA) Tool, specifically the procedure inventory and utilization elements
  - > Reviewed previous PBN reports on priorities and barriers to utilization
- Identified a consensus regarding what <u>criteria</u> should be used to identify candidates for improvement or divestment
- Extrapolated Minimum Service Level definitions from 2016 NAS Nav Strategy
- Applied criteria/definitions to series of site-specific case studies
- Identified three prong approach to improving utilization
  - > Highlighted utilization barriers and proposed mitigation
  - > Collaborated with FAA on EoR expansion
  - > Drafted measurement and reporting proposal
- Addressed NAC-level questions on equipage and investment



### **Promoting Utilization - Addressing Barriers**



- Leadership advocacy
  - > Biggest barrier is culture
  - > Need FAA Air Traffic advocacy for facilities and controllers
  - > Need airline/operator advocacy to pilots to request/accept PBN approaches
  - > Need to promote value of these approaches to airport authorities
    - Trades (ACI-NA, AAAE) and individual airports (LAX, DEN)
- Increased awareness and availability of CRDA and derivative tools
- Operational supporters
  - > Grass roots support cross-coordination at local level
- Lessons learned highlight sites with high usage
  - > Review high-usage site characteristics, determine what can be replicated
- Advertise (and encourage) procedure use
  - > Consistency of ATIS messages advertise the availability of procedures
  - > Pilot bulletins work with trade orgs for consistent messaging (where practical)



#### Measuring and Reporting RNP Utilization



- "Measurement is the first step that leads... eventually to improvement"
- Build awareness at appropriate advocacy levels through measurement
  - > Where do we have opportunity clearly identify when RNP procedures are being used (i.e., turns vs. straight-in)
  - > Where do we have equipage aircraft equipped/trained for RNP
  - > Where do we have advocacy carriers and facilities that have interest to encourage utilization
- Objective is to understand what is/is not used and why
- Tying utilization to realized impacts
  - > Utilization can translate to distance and time
  - > Can help support sustainability objectives
- Data comparison and cross validation
  - > IOAA and operator specific data



### **Proposed Sites for Measurement and Reporting**



Service Area	Airport	Equipped	RF Legs
	BNA – Nashville International	~52%	Yes
East	BWI – Baltimore/Washington Thurgood Marshall	~82%	Yes
	FLL – Fort Lauderdale/Hollywood International	~53%	Yes
	AUS – Austin-Bergstrom	~82%	Yes
Central	MCI – Kansas City International	~70%	Yes
	MSP – Minneapolis-St. Paul International	~73%	Yes
	LAS – Las Vegas/McCarran International	~62%	Yes
West	PDX – Portland International	~54%	Yes
	SMF – Sacramento International	~71%	Yes

Continue reporting on EoR sites (DEN, LAX, IAH), with broader operational metrics Potential based on pending procedures – MCO, PHX, SLC



#### Recommendations for Tasking Elements 1/4/8



#### Addressing barriers:

- > Develop and execute CRDA (or subsequent tool) roll-out with action team
- > Standardize ATIS communication
- > Conduct detailed analysis of request/acceptance/denial of PBN/RNP approaches (vs. ILS) using voice data; use results to inform guidance
- > Develop leader advocacy statements

#### Measuring, reporting, improving:

- > Agree on trial sites at least one per service area
- > Develop prototype utilization report, including validating metrics and data to be used in reporting
- > Begin regular reporting and discussion during future NAC SC and NAC meetings
- > Based on review and discussion, set goals and actions plans

#### Providing benefits - expanding EoR:

- > FAA and operational stakeholders work collaboratively on EoR expansion
- > FAA continue to explore opportunities to lower the barriers to entry for EoR (i.e., lower navigation standard)
- > FAA and operators begin work on procedure modification to minimize lead time to capability implementation
- > FAA expand list of potential airports to include JFK, SEA, SDF



## **Questions/Criteria for Inventory Planning**



Basic IFP Inventory Overview
Operator Mix
Fleet Mix (Aircraft Types/Fixed Wing/Helo/etc.)
Military Presence (Type of Operations, Fleet
Mix, etc.)
Equipage Levels
Runway Configuration/Airport Layout
Common Weather Patterns (Fog, Low Vis, etc.)
General Airport Operations/Business/Mission
Flight Training
Terrain Constraints/Obstacle Constraints
Operation Peaking/Limitations Due to
Throughput
Airspace Constraints
Airport Lighting Consideration

Noise Constraints/Environmental Review

Currently Underway

Special Events Held At/Near Airport Airport Planned Changes (New Runways, Construction, Closed Areas) Contingency Procedures (ATC Assigned Only) Airport Access Circling Approaches Recent Divesture Activities Recent Airspace Modernization Activities Operational Trial Activities/Potential **Activities** Procedure Connectivity Operator-Requested Approaches ATC Resources Controller Tools Available Redundant Procedures Procedure Usability



#### Other Divestiture and MSL Considerations



- Considering inventory of RNAV (GPS) procedures
  - > Understanding that written tasking targets legacy nav systems, NAC leaders have emphasized closer look at underutilized procedures
  - > Over a period of approximately 10 years, the FAA was required to develop and implement several hundred RNAV (GPS) approaches a year
  - > Many of these procedures were overlays of conventional approaches and offered no reduction in minima or track distance savings
    - Additional inventory can hinder operational transition
- Divestment and MSL are inter-related topics
  - > Team findings (through case studies) emphasized airport specifics producing two similar perspectives:
    - "Do not go below" baseline definition (safety net for divestiture)
    - Foundational building blocks standard starting point by NSG level



#### Recommendations for Tasking Elements 2/3/5/6/7



- Integrate "Questions/Criteria for Inventory Divestment and Planning" into FAA IFP divestiture efforts
- Account for resiliency and continuity of operations (i.e., PARC GPS Disruption) Action Team recommendations, June 2024)
- ILS Rationalization should be collaborative with operational stakeholders and should consider all appropriate candidate airports
- Limited value and underutilized RNAV (GPS) approaches could be considered for divestiture
- Stay connected to PARC activities on A-RNP (currently paused awaiting use/business case given changes in standards)
- Continue to review and update NAS Nav Strategy and NSG levels
- Refine definition of resilient NAS and append findings to NAS Nav Strategy

#### **Additional NAC Questions - Costs Associated with Procedures**

- FAA cost information for procedure maintenance
  - > \$3.5K-\$5K per procedure a year
  - > Flight check more complex for ground-based systems
  - > Other potential costs training, ops transitions
- FAA costs for ground systems
  - > \$10K to over \$100K for maintenance annually ( depending on system)
  - > New system costs can be order of magnitude more
- Operator costs
  - > Navigation Database/IAP Charting maintenance: anecdotally \$10K-\$15K/month this cost would not necessarily go down with fewer procedures
  - > Equipage costs new, retro-fit, maintenance
  - > Lost opportunities have cost/negative value
  - > Other costs include recurrent training



#### Closing and Thoughts for Next Steps

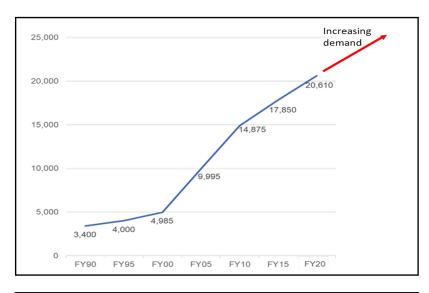
- Request NAC approval on current task outcomes...
  - > Alignment on how to increase use and value from current inventory
  - > Set of questions/criteria that should be considered in procedure inventory divestment and planning
  - > Reinforced support for strategy-level guidance on service levels and identified critical guiding principles
- Request NAC support to refine findings and build on recommendations...
  - > Planning criteria can be used to fortify team's findings on MSL
    - Use planning criteria to look at a set of airports
    - Illustrates MSL at an airport-level
    - Opportunity to flesh out and test assumptions
    - Build stronger guidance
  - > Opportunity to address in the future to solidify direction on MSL



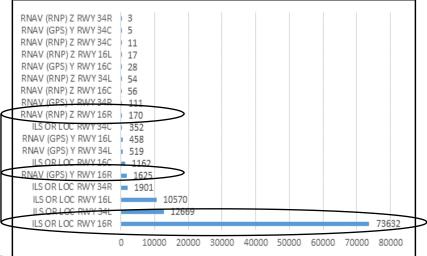


## Full Report Out Details

#### **Motivation**



Modernizing the airspace has increased the number of published procedures – increasing resources needed to develop and maintain this national inventory...



However, FAA analysis of procedure usage shows preference for conventional procedures.

## NAC Task 23-2: NAS Airspace Efficiencies

The FAA requests NAC advice on ways to achieve greater airspace efficiencies as we collaboratively attempt to reduce reliance on and divest from legacy systems and procedures and move to a reliance on a more modernized NAS.

#### The FAA offers the following suggestions as a way to begin the efficiency discussions:

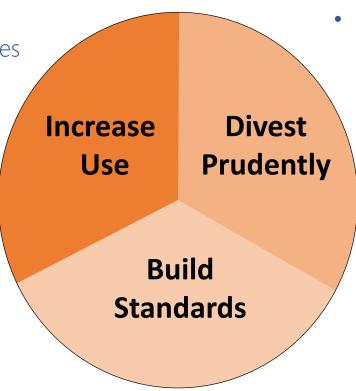
- 1. Within the scope of current FAA automation capabilities, explore opportunities for increased utilization of existing Performance Based Navigation (PBN) procedures.
- 2. Identify opportunities for industry to leverage efficiencies gained from their avionics and dispatch systems investments while simultaneously allowing the FAA to divest from legacy NAS elements that do not contribute to those efficiencies.
- 3. Identify opportunities for the FAA to remove existing and infrequently used Instrument Flight Procedures (IFPs).
- 4. Identify opportunities to potentially modify existing IFPs/Standard Instrument Departure Procedures (SIDs)/Standard Terminal Arrival Procedures (STARs) to gain overall airspace efficiencies.
- 5. Identify a recommended baseline PBN and non-PBN IFP infrastructure to provide the minimum service level and airport access for both non-Global Positioning System/Area Navigation equipped aircraft and aircraft with advanced avionics for each Navigation Services Group Airport Category (1-5).
- 6. Identify any trends in IFP/SID/STAR inventory suggestions that might be used as a national standard.
- 7. Explore opportunities for even greater efficiencies with the use of Advanced Required Navigation Performance (A-RNP) as is being pursued by the Performance Based Operations Aviation Rulemaking Committee.
- 8. Work with the NAC Subcommittee Minimum Capabilities List (MCL) Team to capitalize on any cross- cutting issues that might support both taskings and industry achieving MCL-level of equipage.

## **NAS Airspace Efficiencies**

 Increase utilization of existing PBN procedures

Modify existing PBN procedures

Capitalize on any cross- cutting issues with MCL



- Leverage avionics so FAA can divest from legacy NAS elements
  - Remove existing and infrequently used procedures

- Baseline minimum service level
- Identify trends that support national standards
- Consider efficiencies with the use A-RNP



#### Methodology

- Clarified scope and task expectations
- Conducted data gathering and background briefings
  - > Obtained briefings from the FAA on past and present divestiture efforts, including NPA Review, IFP Streamlining, ILS Rationalization
  - Briefed by FAA and MITRE on IFP, Operations, and Airspace Analytics (IOAA) Tool, specifically the procedure inventory and utilization elements
  - > Reviewed previous PBN reports on priorities and barriers to utilization
- Identified a consensus regarding what <u>criteria</u> should be used to identify candidates for improvement or divestment
- Extrapolated Minimum Service Level definitions from 2016 NAS Nav Strategy
- Applied criteria/definitions to series of site-specific case studies
- Identified three prong approach to improving utilization
  - > Highlighted utilization barriers and proposed mitigation
  - > Collaborated with FAA on EoR expansion
  - > Drafted measurement and reporting proposal
- Addressed NAC-level questions on equipage and investment



## **Airport Case Studies**

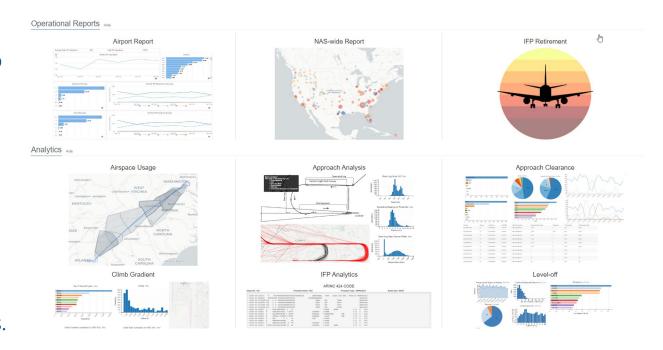
	Initial	NSG 1	NSG 3-4	Military	Multiple Airports
	FLL	DEN	HUT/PVD	HNL	NY/PHL Metro*
Busy airspace?	X	X			X
Diversity of operators?	X	X	X	X	Χ
Redundant procedures?	X	X			
Limited inventory?					Χ
More than one airport?					X

\*JFK, LGA, EWR, TEB, HPN, MMU, SWF, FRG, ISP, PHL, PNE



#### IFP, Operations, and Airspace Analytics (IOAA) Tool

Web-based tool that provides rapid access to aggregated operational metrics and underlying flight-level datasets, interactive plots and data for customized analysis, and track and instrument flight procedure (IFP) visualization capabilities.



MITRE CAASD developed the IOAA Tool to assist the FAA in data-driven operational analysis of airport operations, equipage IFPs and utilization, aircraft performance, and weather conditions; and operational or safety issues related to implementation and use of IFPs.





# Background on Inventory, Use and Equipage

#### **Procedure Inventory**

Approaches	NSG	Airport Count	NDB	LOC	VOR	ILS	ILS CAT	RNAV (GPS)	RNP	Other IAP
200	1	15	0	1	5	177	74	139	62	32
7	2	59	2	16	33	293	97	304	201	32
	3	316	23	54	326	482	59	971	132	91
	4	532	37	75	280	359	6	1,305	18	35
	5	2,345	92	71	468	158	0	3,425	5	38
	6	1,943	32	7	141	232	9	728	11	357
			186	224	1,253	1,701	245	6,872	429	585

s/ tures		RNAV	CONV
Arrivals/ Departu	SID	567	479
Arri	STAR	454	246

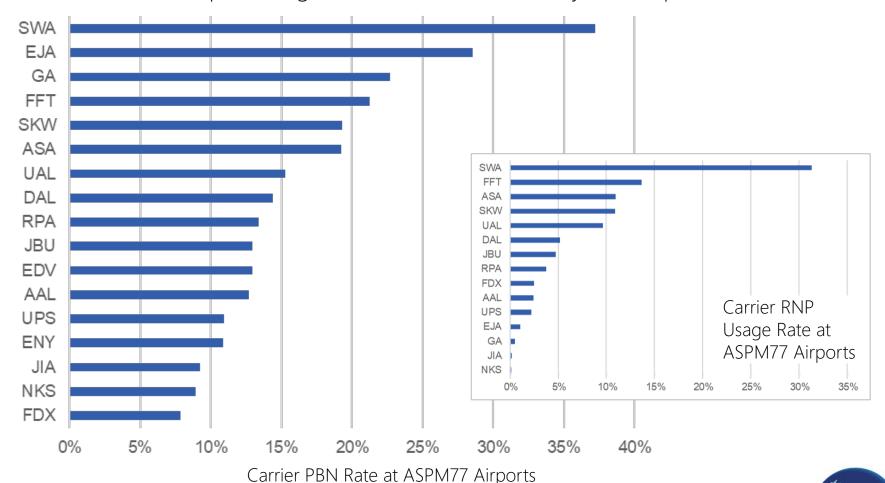
#### Notes:

- Source: IOAA
- Values count procedures, not lines of minima.
- LOC is LOC only, LOC/DME, and LOC BC (no ILS); ILS includes ILS or LOC and ILS PRM; Other IAPs include TACANs, Visuals, LDA, PRM, Copters, etc.



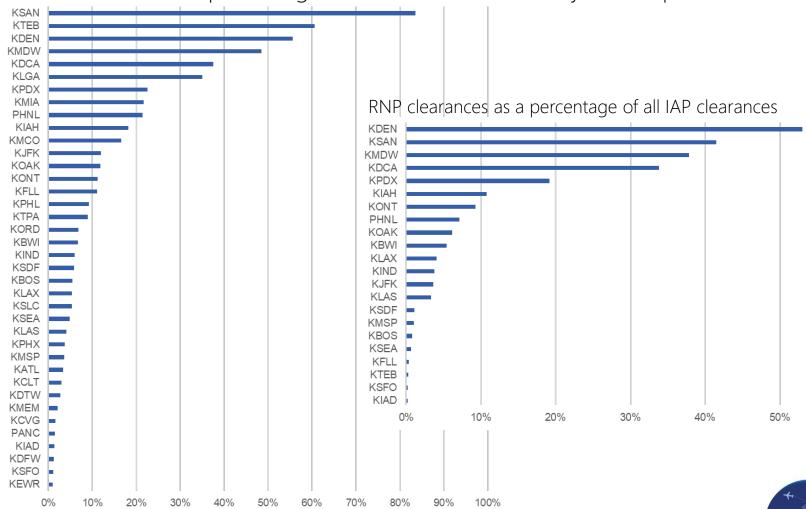
#### Summary of PBN Approach Usage – by Operator

PBN clearances as a percentage of all IAP clearances: May 2023-April 2024



#### Summary of PBN Approach Usage – by Airport

PBN clearances as a percentage of all IAP clearances: May 2023-April 2024



Focus 40 PBN Approach Usage

Source: IOAA

## RNP AR Operator Authorization (August 2024)

### Fully Authorized (all aircraft)

Alaska
American
Frontier
Horizon
JetBlue
Republic
Southwest
United

#### **Partially Authorized**

Airline	Authorized	Not Authorized	
Delta	ALL except:	A330-200/300 (Early 2025 Authorized) B712	
FedEx	B757/B767 B777	A300 MD11 (Early 2025 Authorized)	
SkyWest	ERJ-175	CRJ-2/7/9	
UPS	B757/B767 MD11/A300	B747 (Mid 2025)	
Air Canada	All except:	A319/A320/A321/A330	
Executive Jet	CL35, CL60, GL5T, GL7T, GLEX, C68A	Comprises 58% of the Fleet Query Pilots for Authorization	
Business Fleet	Some Authorized	Query Pilots	

#### Not Authorized (all aircraft)

Air Shuttle Mesa
Air Wisconsin
Allegiant
CommutAir
Endeavor
Envoy
GoJet
Hawaiian
Piedmont
PSA
Spirit Air





## **Findings and Recommendations**

## **NAS Airspace Efficiencies**

 Increase utilization of existing PBN procedures

modify existing PBN procedures

Capitalize on any cross- cutting issues with MCL

Increase Use

Divest Prudently

Build

**Standards** 

Addressing barriers

- Measuring, reporting, and improving
- Providing benefits



#### **Promoting Utilization - Addressing Barriers**

- Leadership advocacy
  - > Biggest barrier is culture
  - > Need FAA Air Traffic advocacy for facilities and controllers
  - > Need airline/operator advocacy to pilots to request/accept PBN approaches
  - > Need to promote value of these approaches to airport authorities
    - Trades (ACI-NA, AAAE) and individual airports (LAX, DEN)
- Increased awareness and availability of CRDA & derivative tools
- Operational supporters
  - > Grass roots support cross-coordination at local level
- Lessons learned highlight sites with high usage
  - > Review high-usage site characteristics, determine what can be replicated
- Advertise (and encourage) procedure use
  - > Consistency of ATIS messages advertise the availability of procedures
  - Pilot bulletins work with trade orgs for consistent messaging (where practical)



#### Measuring and Reporting RNP Utilization

- "Measurement is the first step that leads... eventually to improvement"
- Build awareness at appropriate advocacy levels through measurement
  - > Where do we have opportunity clearly identify when RNP procedures are being used (i.e., turns vs. straight-in)
  - > Where do we have equipage aircraft equipped/trained for RNP
  - > Where do we have advocacy carriers and facilities that have interest to encourage utilization
- Objective is to understand what is/is not used and why
- Tying utilization to realized impacts
  - > Utilization can translate to distance and time
  - > Can help support sustainability objectives
- Data comparison and cross validation
  - > IOAA and operator specific data



#### **Proposed Sites for Measurement and Reporting**

Service Area	Airport	Equipped	RF Legs
	BNA – Nashville International	~52%	Yes
East	BWI – Baltimore/Washington Thurgood Marshall	~82%	Yes
	FLL – Fort Lauderdale/Hollywood International	~53%	Yes
	AUS – Austin-Bergstrom	~82%	Yes
Central	MCI – Kansas City International	~70%	Yes
	MSP – Minneapolis-St. Paul International	~73%	Yes
	LAS – Las Vegas/McCarran International	~62%	Yes
West	PDX – Portland International	~54%	Yes
	SMF – Sacramento International	~71%	Yes

Continue reporting on EoR sites (DEN, LAX, IAH), with broader operational metrics Potential based on pending procedures – MCO, PHX, SLC

### **Providing Benefits – EoR Expansion Example**

- Early in 2024, the FAA Air Traffic Organization shared that it would be exploring expansion of Established on RNP (EoR\*)
- Summary of feedback from discussions with operators:
  - > Operators would like to be part of the planning visits; can provide sim visits for facilities and act as "go-to" POC for any questions about operator readiness
  - > FAA using "readiness" as primary criteria for new site evaluation; need to include overall value assessment as part of decision making
    - Throughput will continue to be primary operational driver for many airports, especially those in the Focus 40 list
    - Value assessment should be based on current and projected operational needs
    - Need to engage operators in value assessments
  - > There were other sites that the group would like included for consideration

#### Recommendations for Tasking Elements 1/4/8

#### Addressing barriers:

- > Develop and execute CRDA (or subsequent tool) roll-out with action team
- > Standardize ATIS communication
- > Conduct detailed analysis of request/acceptance/denial of PBN/RNP approaches (vs. ILS) using voice data; use results to inform guidance
- > Develop leader advocacy statements

#### • Measuring, reporting, improving:

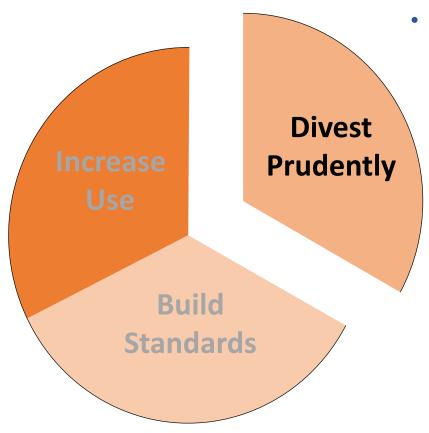
- > Agree on trial sites at least one per service area
- > Develop prototype utilization report, including validating metrics and data to be used in reporting
- > Begin regular reporting and discussion during future NAC SC and NAC meetings
- > Based on review and discussion, set goals and actions plans

#### Expanding EoR:

- > FAA and operational stakeholders work collaboratively on EoR expansion
- > FAA continue to explore opportunities to lower the barriers to entry for EoR (i.e., lower navigation standard)
- > FAA and operators begin work on procedure modification to minimize lead time to capability implementation
- > FAA expand list of potential airports to include JFK, SEA, SDF



## **NAS Airspace Efficiencies**



- Leverage avionics so FAA can divest from legacy NAS elements
  - Remove existing and infrequently used procedures
  - Operational continuity as foundation
  - Operational integrity focus
  - Procedure utilization to inform

## **Questions/Criteria for Inventory Planning**

Basic IFP Inventory Overview
Operator Mix
Fleet Mix (Aircraft Types/Fixed Wing/Helo/etc.)
Military Presence (Type of Operations, Fleet
Mix, etc.)
Equipage Levels
Runway Configuration/Airport Layout
Common Weather Patterns (Fog, Low Vis, etc.)
General Airport Operations/Business/Mission
Flight Training
Terrain Constraints/Obstacle Constraints
Operation Peaking/Limitations Due to
Throughput
Airspace Constraints
Airport Lighting Consideration
Noise Constraints/Environmental Review
Currently Underway

Special Events Held At/Near Airport Airport Planned Changes (New Runways, Construction, Closed Areas) Contingency Procedures (ATC Assigned Only) Airport Access Circling Approaches Recent Divesture Activities Recent Airspace Modernization Activities Operational Trial Activities/Potential **Activities** Procedure Connectivity Operator-Requested Approaches ATC Resources Controller Tools Available Redundant Procedures Procedure Usability



#### Resiliency/Operational Contingency Considerations

In July 2024, the FAA Performance Based Operations Aviation Rulemaking Committee (PARC) GPS Disruption Action Team (GDAT) provided its final report. The report concluded that:

- NAS wide operations are heavily dependent on GPS/SBAS support for all forms of PBN procedures (RNP, GLS, LPV)
- GPS, as a spaced based navigation system, is very susceptible to interference (jamming or spoofing)
  - > Jamming overpower the GPS signal with interference such that the receiver cannot process the signal for use by the FMS
  - > Spoofing Create a false GPS/GNSS signal that can cause the receiver to provide an incorrect position to the FMS
- Many part 25 aircraft (Boeing & Airbus) integrate GPS receiver output with other sensors (Inertial platforms, DME, VOR, and LOC) to allow for RNAV 1,2 operations with the loss of GPS position inputs due to spoofing or jamming.
  - > SIDs & STARs can still be used given they are RNAV procedures (DME/DME/IRU system is a substitute for GPS)
  - > RNP procedures cannot be used as they require GPS
  - Ground based Nav Aids still needed for approach procedures not requiring GPS (ILS/LOC/VOR)



#### Resiliency/Operational Contingency Considerations (concluded)

- Many part 23 aircraft, and a considerable number of regional aircraft do not have multi sensor integration that can support RNAV or RNP operations
  - > Loss of GPS forces these aircraft to only use conventional land based nav aids for SIDs, STARs, and instrument approaches
  - Continued operation of critical VORs is needed to support conventional SIDs and STARs at NSG 1 & 2 airports for these aircraft to continue operations without continual ATC vectoring to a conventional instrument approach
  - > Ground based Nav Aids still needed for approach procedures not requiring GPS (ILS/LOC/VOR)
- Dual Frequency Multi Constellation (DFMC) GNSS constellations are also as vulnerable to jamming and spoofing as the GPS constellation is currently
- Future PBN resiliency is predicated on using all current and future aircraft navigation sensors to provide position accuracy and integrity to support PBN operations without the use of GPS
  - > DME or DME/Inertial navigation (near term possibility) proper rationalization of the DME network is needed to support this navigation mode
  - > Enhanced Digital LORAN (EDL) (midterm possibility) reintroduction of LORAN stations into the NAS is needed to support this. Other countries still support this system today
  - > Enhanced resilient GPS signals that are secure to prevent the effects of spoofing use of authentication or other security measures to protect the GPS signal.

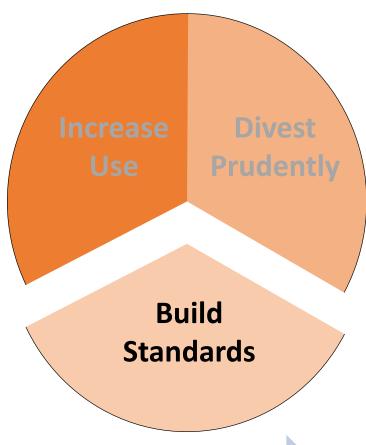
## Other Considerations – RNAV (GPS)

- Understanding that written tasking targets legacy nav systems, NAC leaders have emphasized closer look at underutilized procedures
- Over a period of approximately 10 years, the FAA was required to develop and implement several hundred RNAV (GPS) approaches a year
  - > Produced thousands of procedures
  - > No records kept on which existing procedures are associated with these efforts
- Many of these procedures were overlays of conventional approaches and offered no reduction in minima or track distance savings
  - > Additional inventory can hinder operational transition
- If addressing underutilized inventory is FAA priority, these procedures (with little to no utilization or operational value) could be candidates for divestment

## Recommendations for Tasking Elements 2/3

- Integrate "Questions/Criteria for Inventory Divestment and Planning" into FAA IFP divestiture efforts
- Account for resiliency and continuity of operations (i.e., PARC GPS Disruption Action Team recommendations, June 2024)
- ILS Rationalization should be collaborative with operational stakeholders and should consider all appropriate candidate airports
- Limited value and underutilized RNAV (GPS) approaches should be considered for divestiture

## **NAS Airspace Efficiencies**



- Baseline minimum service level
- Identify trends supporting standards
- Consider efficiencies with A-RNP

NAS Nav Strategy

## Minimum Service Level (MSL)

#### NAS Nav Strategy Category

NSG 1 - Low visibility (<200' HAT), redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals, departures

NSG 2 - Low visibility (<=200' HAT), redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals, departures

NSG 3 - CAT I mins, redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals/departures where needed

NSG 4 - Instrument approaches to ensure runway access, procedures to meet operational needs of primary airport users.

NSG 5 - Instrument approaches (where users equipped) to ensure runway access, Approaches to meet operational needs of primary airport users. Consideration for equipage should given to ensure any approaches available are useable by airport users.

### Considerations by approach type:

ILS's should not be retired if:

- Considering aircraft equipage, it is the only vertically guided approach
- Provides significant reduction in approach minima (Ceiling or Visibility)
- Resiliency for GPS jamming/spoofing
- Training (flight school)

#### RNAV (RNP) should not be retired if:

- Contains a curved Radius to Fix (RF) segment
- Provides significant reduction in approach minima (Ceiling or Visibility) versus RNAV (GPS)
- Part of a NextGen program (EoR, MARS, Fuel/Noise/Time efficiency)
- Airport Access (only public approach type that works)
- Resiliency for ILS outage and no RNAV (GPS)

#### RNAV (GPS) should not be retired if:

- Considering aircraft equipage, it is the only vertically guided approach
- Resiliency for ILS outage
- Training (flight school)



## **MSL** with Current Procedures Inventory

Category	Percent with ILS Appr	Percent with RNAV (GPS) Appr	Percent with RNAV (RNP) Appr	Percent with VOR Appr	Percent with NDB Appr	Percent with RNAV SID	Percent with RNAV STAR	Percent with CONV SID	Percent with CONV STAR
NSG 1 - Low visibility (<200' HAT), redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals, departures	100%	100%	100%	20%	0%	87%	100%	100%	93%
NSG 2 - Low visibility (<=200' HAT), redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals, departures	100%	100%	85%	32%	5%	76%	88%	90%	78%
NSG 3 - CAT I mins, redundancy (spaced-based/ground-based, DEP/ARR runway), arrivals/departures where needed	86%	98%	16%	63%	6%	12%	10%	27%	9%
NSG 4 - Instrument approaches to ensure runway access, procedures to meet operational needs of primary airport users.	57%	97%	2%	42%	8%	19%	26%	19%	25%
NSG 5 - Instrument approaches (where users equipped) to ensure runway access, Approaches to meet operational needs of primary airport users. Consideration for equipage should given to ensure any approaches available are useable by airport users.	6%	75%	0%	19%	4%	2%	2%	1%	2%



## Recommendations for Tasking Elements 5/6/7

- Stay connected to PARC activities on A-RNP (currently paused awaiting use/business case given changes in standards)
- Continue to review and update NAS Nav Strategy and NSG levels
- Refine definition of resilient NAS and append findings to NAS Nav Strategy





## **Additional NAC Discussion Questions**

## **Costs Associated with Procedures**

- FAA cost information for procedure maintenance
  - > \$3.5K-\$5K per procedure a year
  - > Flight check more complex for ground-based systems
  - > Other potential costs training, ops transitions
- FAA costs for ground systems
  - > \$10K to over \$100K for maintenance annually ( depending on system)
  - > New system costs can be order of magnitude more
- Operator costs
  - > Navigation Database/IAP Charting maintenance: anecdotally \$10K-\$15K/month this cost would not necessarily go down with fewer procedures
  - > Equipage costs new, retro-fit, maintenance
  - > Lost opportunities have cost/negative value
  - > Other costs include recurrent training





# **Moving Forward**

## Closing and Recommendations for Next Steps

- Request NAC approval on current task outcomes...
  - > Alignment on how to increase use and value from current inventory
  - > Set of questions/criteria that should be considered in procedure inventory divestment and planning
  - > Reinforced support for strategy-level guidance on service levels and identified critical guiding principles
- Request NAC support to refine findings and build on recommendations...
  - > Planning criteria can be used to fortify team's findings on MSL
    - Use planning criteria to look at a set of airports
    - Illustrates MSL at an airport-level
    - Opportunity to flesh out and test assumptions
    - Build stronger guidance
  - > Opportunity to address in the future to solidify direction on MSL





# **Contributors and Acronyms**

## Organizations Contributing to Ad-Hoc Tasking Team

Air Line Pilots Association (ALPA)

Airlines for America (A4A)

Aircraft Owners & Pilots Association (AOPA)

Airports Council International – North

America (ACI-NA)

Alaska Airlines

**American Airlines** 

**Collins Aerospace** 

**Delta Air Lines** 

DoD Policy Board on Federal Aviation (PBFA)

**DoD United States Air Force** 

**DoD United States Army** 

**DoD United States Space Force** 

FAA Air Traffic Organization

FAA Office of NextGen

FedEx

General Aviation Manufacturers Association (GAMA)

**JetBlue Airlines** 

The MITRE Corporation

National Air Traffic Controllers Association (NATCA)

National Business Aviation Association (NBAA)

NetJets

Port Authority of New York & New Jersey (PANYNJ)

Professional Aviation Safety Specialists (PASS)

**SkyWest Airlines** 

**Southwest Airlines** 

**United Airlines** 

United Parcel Service (UPS)



## **Acronyms**

A-RNP	Advanced Required Navigation Performance	MCL MON	Minimum Capabilities List Minimum Operating Network
ATC	Air Traffic Control	MSL	Minimum Service Level
ATIS	Automatic Terminal Information	NAC	NextGen Advisory Committee
	Service	NACSC	•
CAT	Category	NAS	National Airspace System
CRDA	Converging Runway Display Aid	Nav	Navigation
EOR	Established on RNP	NDB	Non-Directional Beacon
FAA	Federal Aviation Administration	NSG	Navigation Service Group
GDAT	GPS Disruption Action Team	PARC	PBN Aviation Rulemaking
GPS	Global Positioning System		Committee
IAP	Instrument Approach Procedure	PBN	Performance Based Navigation
IFP	Instrument Flight Procedure	RNAV	Area Navigation
ILS	Instrument Landing System	RNP	Required Navigation Performance
IOAA	IFP, Operations, and Airspace	ROI	Return on Investment
	Analytics	SID	Standard Instrument Departure
LOC	Localizer	STAR	Standard Terminal Approach
LPV	Localizer Performance with Vertical guidance	VOR	Very High Frequency Omnidirectional Range

## **Airport Codes**

ATL	Hartsfield-Jackson Atlanta International Airport	MCO	Orlando International Airport
BOS	Boston Logan International Airport	MDW	Chicago Midway International Airport
BWI	Baltimore/Washington International Thurgood Marshall Airport	MEM	Memphis International Airport
CLT	Charlotte Douglas International Airport	MIA	Miami International Airport
CVG	Cincinnati/Northern Kentucky International Airport	MMU	Morristown Airport
DCA	Ronald Reagan Washington National Airport	MSP	Minneapolis/St. Paul International Airport
DEN	Denver International Airport	OAK	Oakland International Airport
DFW	Dallas/Fort Worth International Airport	ONT	Ontario International Airport
DTW	Detroit Metropolitan Wayne County Airport	ORD	Chicago O`Hare International Airport
EWR	Newark Liberty International Airport	PDX	Portland International Airport
FLL	Fort Lauderdale/Hollywood International Airport	PHL	Philadelphia International Airport
FRG	Republic Airport	PHX	Phoenix Sky Harbor International Airport
HNL	Honolulu International Airport	PNE	Northeast Philadelphia Airport
HPN	Westchester County Airport	PVD	Rhode Island T. F. Green International Airport
HUT	Hutchinson Regional Airport	SAN	San Diego International Airport
IAD	Washington Dulles International Airport	SDF	Louisville Muhammad Ali International Airport
IAH	George Bush Houston Intercontinental Airport	SEA	Seattle/Tacoma International Airport
IND	Indianapolis International Airport	SFO	San Francisco International Airport
ISP	Long Island MacArthur Airport	SLC	Salt Lake City International Airport
JFK	New York John F. Kennedy International Airport	SWF	New York Stewart International Airport
LAS	Las Vegas McCarran International Airport	TEB	Teterboro Airport
LAX	Los Angeles International Airport	TPA	Tampa International Airport
LGA	New York LaGuardia Airport		· ·



## **Airline Codes**

AAL American Airlines
ASA Alaska Airlines
DAL Delta Air Lines
EDV Endeavor Air
EJA NetJets

ENY Envoy Air FDX FedEx

FFT Frontier Airlines

JBU JetBlue Airlines

JIA PSA Airlines

NKS Spirit Airlines

RPA Republic Airways SKW SkyWest Airlines

SWA Southwest Airlines

UAL United Airlines

UPS United Parcel Service





# Questions/Criteria to be Considered for Procedure Inventory Divestment and Planning

### Questions/Criteria to be Considered for Procedure Inventory Divestment and Planning

Focus Area	Qualitative and Qualitative Questions/Criteria
Basic IFP Inventory Overview	How many arrival/departure runways? How many IAPs/SIDs/STARs
	does this airport have? How many are conventional? How many are
	PBN? Of IFPs, which have higher/lower usage?
Operator Mix	What is the operator mix at this airport? Scheduled air carrier,
	regional, business aviation, general aviation?
Fleet Mix (Aircraft	What is the fleet mix? This should include specific aircraft categories,
Types/Fixed Wing/Helo/etc.)	aircraft types, aircraft equipage.
Military Presence (Type of	What types of military activities/ops? Are there training missions,
Operations, Fleet Mix, etc.)	operational units based at the airport, special use airspace, specific
	military mission requirements, etc.?
Equipage Levels	What percent of the daily operations (aircraft) are PBN equipped?
Runway	How many different runway configurations exist, and what is the
Configuration/Airport Layout	percentage of utilization for each? Which runways are generally
	arrival runways? Which are departure runways? Are there operating
	requirements that stipulate precision or vertical guidance?
Common Weather Patterns	Are there weather patterns (marine layers, fog, or winds) that require
(Foggy, Low Vis, etc.)	utilization of certain instrument flight procedures?
General Airport	What mission types does this airport support? This could be multiple
Operations/Business/Mission	missions (passenger, cargo, law enforcement, medical evacuation,
	firefighting, military operations, flight training schools, maintenance
	bases, parachute jumping, and other pertinent activities).
Flight Training	Are there specific flight training considerations? What is the closest
	alternative procedure for training purposes (e.g., 50 nm)?
Terrain Constraints/Obstacle	What terrain/and or obstacle clearance requirements influence the
Constraints	need for specific IFPs? Is there a need for higher climb gradients,
	curved intermediate or final segments, availability of laterally and
	vertically guided approaches? Does IFP exist because of an obstacle
	that would result in the straight-in minimums being higher than the
	circling minima?
Operation	Are there periods of notable high or low traffic volume that affect
Peaking/Limitations Due to	which IFPs and/or configurations are used? Is IFP an offload during
Throughput	peak or used only during low traffic periods?
Airspace Constraints	Are there any IFPs that are specifically needed due to airspace
	constraints or other operational factors? Are there airspace
	constraints that help explain IFPs? Are there larger/busier airports
	within 30 nm?
Airport Lighting	Are there any airport lighting considerations (SA CAT I, SA CAT II, or
Consideration	LAHSO) that would influence IFP inventory/requirements?
Noise	Are there noise abatement agreements/procedures that require the
Constraints/Airfield/Flight	use or non-use of specific IFPs? Are there any other
Procedure Environmental	environmental/noise-related factors that influence the airspace
Review Currently Underway	configurations, runway configurations, and/or routes?

Special Events Held At/Near Airport	Are there any routine special events (air shows, flight testing, sporting or other large "fly-ins")? IFPs utilization may impacted during the
	events (either more use or less use).
Airport Planned Changes	Are there airport infrastructure projects underway or planned that
(New Runways,	could impact the type, frequency or IFPs used? Do these changes
Construction, Closed Areas)	require modification of existing or new IFPs?
Contingency Procedures	Are certain IFPs required due to contingency
(ATC Assigned Only)	procedures/resiliency/OCPs? May only be used when normally used IFPs are unavailable.
Airport Access	Is this the only IAP at the airport to a specific runway end? Will
	removal eliminate lowest landing minima to an individual runway?
Circling Approaches	Is this circling-only procedure (1) at an airport where not all runway
	ends have a straight-in IAP, and (2) does it have a Final Approach
	Course not aligned within 45 degrees of a runway which has a
	straight-in IAP?
Recent Divesture Activities	Has the airport had procedures identified for divestment in NPA, VOR
	MON, etc.? Has the airport or terminal facility expressed an interest in
	getting rid of any underused procedures?
Recent Airspace	Was this airport part of a Metroplex or single-site PBN project within
Modernization Activities	the last 10 years? If so, when was that completed? Do we have the
	study, design, and implementation team reports? Has the airspace
	utilization level changed since last project?
Operational Trial	Does this airport support collection of data or operational
Activities/Potential Activities	demonstrations?
Procedure Design Criteria	Has design criteria made the procedure unnecessarily exclusive?
l recedure Design enterna	Could it be updated to meet a lower standard and increase
	utilization? Would a planned or potential change to IAP design criteria
	increase utilization?
Procedure Connectivity	Are STARS connected to IAPs? If so, are aircraft normally cleared from
Trocedure connectivity	the IAP from the STAR? If not connected, why not and should they
	be?
Operator-Requested	Are/were any existing IFPs requested by an operator? These IFPs
Approaches	often have detailed information about purpose and need.
ATC Resources	Are there ATC resource constraints at overlying ATC facilities that
, o nesources	impact IFP utilization? This could include sector consolidation,
	throughput rates, runway configurations needing final monitors,
	and/or runway assignments.
Controller Tools Available	Are decisions support tools that enable specific IFPs available, trained
Controller 10013 Available	and used?
Redundant Procedures	Do any IFPs stand out as redundant? Examples include overlays (not
incumulant Frocedures	needed for resiliency), IFPs designed for specific aircraft types
	(turboprops vs turbojets) that are not relevant, multiple STARS/SIDS
Dro co dura Haghilita	to/from the same general direction.
Procedure Usability	Are there currently-published IFPs that are not used due to
	operational limitations (e.g., airspace geometry, staffing, etc.)?