

Memorandum

Subject: Program Guidance Letter 88-7

Date: SEP 09 1988

From: Manager, Grants-in-Aid Division, APP-500

Reply to Attn. of:

To: PGL Distribution List

88-7.1 Air Conditioning in Conjunction with Noise Insulation Projects - Ellis Ohnstad (267-8824).

After reviewing the circumstances in cases that have come to our attention thus far, we believe it appropriate to revise our guidance on air conditioning in conjunction with noise insulation projects.

Sponsors may offer air conditioning to proprietors of eligible structures in conjunction with acoustical insulation projects to carry out approved noise compatibility programs. This may be offered to recipients in lieu of a continuous positive ventilation system design to provide two volume changes of air per hour (about that obtained with existing windows open). Either such option preserves the noise attenuation benefits achieved with the insulation project by eliminating the need to open windows to maintain an acceptable level of indoor comfort.

However, two caveats should be discussed with sponsors who elect to offer the option of air conditioning:

- 1. Federal participation in the costs of the air conditioning system is limited to the equivalent cost of an adequate positive ventilation system (e.g., ductwork, fans, upgraded electrical service where necessary). Additional costs for air conditioning may be shared in any way that is acceptable to sponsors and recipients.
- 2. Property owners and residents should be presented with information about utility and maintenance costs for the additional equipment.

We intend to revise the AIP Handbook accordingly.

88-7.2 ARFF Equipment at Airports Voluntarily Retaining a Part 139 Certificate Ben Castellano (267-8822).

Effective immediately, replacement ARFF equipment will be eligible for grant funds at airports which voluntarily retain a Part 139 Certificate. If discretionary funds are requested, the priority should be included under Standards with a +4 add-on factor. This a change from the guidance in appendix 2 in Order 5100.38.

88-7.3 New Grant Assurances for FY89 - Ben Castellano (267-8822).

Commencing October 1, new assurances will go into effect reflecting addition of 49 CFR Part 18, Uniform Administrative Requirements for Grants and Cooperative Agreements to State or Local Governments; 49 CFR part 30, Denial of Public Works Contracts to Suppliers of Goods and Services of Countries That Deny Market Access to United States Contractors (See PGL-88.4 and 88.6); and deletion of the Maritime Act which the office of Chief Counsel has determined to be not applicable to the AIP. Also, Assurance 34, Policies, Standards, and Specifications, has been updated.

There are three sets of assurances for the new fiscal year. For convenience we have split the Airport Sponsor and Planning Agency Assurances into a set for airport sponsors and a separate set for planning agencies performing integrated airport system planning.

The assurances can be found in Attachment 1, Airport Sponsors; Attachment 2, Planning Agency Sponsors; and Attachment 3, Noise Compatibility Projects Undertaken by Nonairport Sponsors.

88-7.4 Revised Financial Reporting Forms - Dick Angle (267-8825). The SF 269, Financial Status Report, has been revised and the new forms should be used starting October 1, 1988. Please note that the SF 269 is a "long form" and the SF 269 is a "short form." Either form may be used depending upon your need for data. The forms may be obtained from the GSA Federal Supply Service, Customer Supply Centers or through the FEDSTRIP requisition process. Attached are copies that may be used to reproduce copies locally until the forms are received from GSA. (See Attachment 4.)

Lowell Johnson

ATTACHMENT 1 AIRPORT SPONSOR ASSURANCES



ASSURANCES Airport Sponsors

A. General

- 1. These assurances shall be complied with in the performance of grant agreements for airport development, airport planning, and noise compatibility program grants to airport sponsors.
- 2. These assurances are required to be submitted as part of the project application by sponsors requesting funds under the provisions of the Airport and Airway Improvement Act of 1982, as amended by the Airport and Airway Safety and Capacity Expansion Act of 1987, or the Aviation Safety and Noise Abatement Act of 1979. As used herein, the term "public agency sponsor" means a public agency with control of a public-use airport; the term "private sponsor" means a private owner of a public-use airport; and the term "sponsor" includes public agency sponsors and private sponsors.
- 3. Upon acceptance of the grant offer by the sponsor, these assurances are incorporated in and become part of the grant agreement.

B. <u>Duration and Applicability</u>

- 1. Airport Development or Noise Compatibility Program Projects

 Undertaken by a Public Agency Sponsor. The terms, conditions, and assurances of the grant agreement shall remain in full force and effect throughout the useful life of the facilities developed or equipment acquired for an airport development or noise compatibility program project, or throughout the useful life of the project items installed within a facility under a noise compatibility program project, but in any event not to exceed twenty (20) years from the date of acceptance of a grant offer of Federal funds for the project. However, there shall be no limit on the duration of the assurance against exclusive rights or the terms, conditions, and assurances with respect to real property acquired with Federal funds. Furthermore, the duration of the Civil Rights assurance shall be as specified in the assurance.
- 2. Airport Development or Noise Compatibility Program Projects

 Undertaken by a Private Sponsor. The preceding paragraph 1 also applies to a private sponsor except that the useful life of project items installed within a facility or the useful life of facilities developed or equipment acquired under an airport development or noise compatibility program project shall be no less than 10 years from the date of the acceptance of Federal aid for the project.
- 3. Airport Planning Undertaken by a Sponsor. Unless otherwise specified in the grant agreement, only Assurances 1, 2, 3, 5, 6, 13, 18, 30, 32, 33, and 34 in Section C apply to planning projects. The terms, conditions and assurances of the grant agreement shall remain in full force and effect during the life of the project.

- Sponsor Certification. The sponsor hereby assures and certifies, with respect to this grant, that:
 - 1. General Federal Requirements. It will comply with all applicable Federal laws, regulations, executive orders, policies, guidelines and requirements as they relate to the application, acceptance and use of Federal funds for this project including but not limited to the following:

Federal Legislation

- a. Federal Aviation Act of 1958 49 U.S.C. 1301, et seq.
- b. Davis-Bacon Act 40 U.S.C. 276(a), et seq. 1/
- c. Federal Fair Labor Standards Act 29 U.S.C. 201, et seq.
- d. Hatch Act 5 U.S.C. 1501, et seq. 2/
- e. Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended 42 U.S.C. 4601, et seq. 1/2/
- f. National Historic Preservation Act of 1966 Section 106 16 U.S.C. 470(f). 1/
- g. Archeological and Historic Preservation Act of 1974 -16 U.S.C. 469 through 469C. 1/
- h. Flood Disaster Protection Act of 1973 Section 102(a) 42 U.S.C. 4012a. 1/
- i. Rehabilitation Act of 1973 29 U.S.C. 794.
- j. Civil Rights Act of 1964 Title VI 42 U.S.C. 2000d through d-4.
- k. Aviation Safety and Noise Abatement Act of 1979,49 U.S.C. 2101, et seq.
- 1. Age Discrimination Act of 1975 42 U.S.C. 6101, et seq.
- m. Architectural Barriers Act of 1968 42 U.S.C. 4151, et seq. 1/
- n. Airport and Airway Improvement Act of 1982, as amended 49 U.S.C. 2201, et seq.
- o. Powerplant and Industrial Fuel Use Act of 1978 Section 403 42 U.S.C. 8373. 1/
- p. Contract Work Hours and Safety Standards Act 40 U.S.C. 327, et seq. 1/
- q. Copeland Antikickback Act 18 U.S.C. 874. 1/
- r. National Environmental Policy Act of 1969 42 U.S.C. 4321, et seq. 1/
- s. Endangered Species Act 16 U.S.C. 668(a), et seq. 1/
- t. Single Audit Act of 1984 31 U.S.C. 7501, et $\overline{\text{seq}}$. $\overline{2}$ /

Executive Orders

Executive Order 12372 - Intergovernmental Review of Federal Programs Executive Order 11246 - Equal Employment Opportunity 1/

Federal Regulations

a. 49 CFR Part 18 - Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments. 3/

- b. 49 CFR Part 21 Nondiscrimination in Federally-Assisted Programs of the Department of Transportation Effectuation of Title VI of the Civil Rights Act of 1964.
- c. 49 CFR Part 23 Participation by Minority Business Enterprise in Department of Transportation Programs.
- d. 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition Regulation for Federal and Federally Assisted Programs. 1/2/
- e. 49 CFR Part 27 Non-Discrimination on the Basis of Handicap in Programs and Activities Receiving or Benefiting from Federal Financial Assistance. 1/
- f. 49 CFR Part 29 Debarments, Suspensions, and Voluntary Exclusions.
- g. 49 CFR Part 30 Denial of Public Works Contracts to Suppliers of Goods and Services of Countries That Deny Procurement Market Access to U.S. Contractors.
- h. 29 CFR Part 1 Procedures for Predetermination of Wage Rates. 1/
- i. 29 CFR Part 3 Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States. 1/
- j. 29 CFR Part 5 Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction. 1/
- k. 41 CFR Part 60 Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor (Federal and Federally assisted Contracting Requirements). 1/
- 1. 14 CFR Part 150 Airport Noise Compatibility Planning.

Office of Management and Budget Circulars

- a. A-87 Cost Principles Applicable to Grants and Contracts with State and Local Governments. 3/
- b. A-128 Audits of State and Local Governments. 2/
 - 1/ These laws do not apply to airport planning projects.
 - 2/ These laws do not apply to private sponsors
 - 3/49 CFR Part 18 and OMB Circular A-87 contain requirements for state and local governments receiving Federal assistance. These requirements shall also be applicable to private sponsors.

Specific assurances required to be included in grant agreements by any of the above laws, regulations or circulars are incorporated by reference in the grant agreement.

2. Responsibility and Authority of the Sponsor.

a. Public Agency Sponsor: It has legal authority to apply for the grant, and to finance and carry out the proposed project; that a resolution, motion or similar action has been duly adopted or passed as an official act of the applicant's governing body authorizing the

filing of the application, including all understandings and assurances contained therein, and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.

- b. Private Sponsor: It has legal authority to apply for the grant and to finance and carry out the proposed project and comply with all terms, conditions, and assurances of this grant agreement. It shall designate an official representative, and shall in writing direct and authorize that person to file this application, including all understandings and assurances contained therein; to act in connection with the application; and to provide such additional information as may be required.
- 3. Sponsor Fund Availability. It has sufficient funds available for that portion of the project costs which are not to be paid by the United States. It has sufficient funds available to assure operation and maintenance of items funded under the grant agreement which it will own or control.

4. Good Title.

- a. It holds good title, satisfactory to the Secretary, to the landing area of the airport or site thereof, or will give assurance satisfactory to the Secretary that good title will be acquired.
- b. For noise compatibility program projects to be carried out on the property of the sponsor, it holds good title satisfactory to the Secretary to that portion of the property upon which Federal funds will be expended or will give assurance to the Secretary that good title will be obtained.

5. Preserving Rights and Powers.

- a. It will not take or permit any action which would operate to deprive it of any of the rights and powers necessary to perform any or all of the terms, conditions, and assurances in the grant agreement without the written approval of the Secretary, and will act promptly to acquire, extinguish or modify any outstanding rights or claims of right of others which would interfere with such performance by the sponsor. This shall be done in a manner acceptable to the Secretary.
- b. It will not sell, lease, encumber or otherwise transfer or dispose of any part of its title or other interests in the property shown on Exhibit A to this application or, for a noise compatibility program project, that portion of the property upon which Federal funds have been expended, for the duration of the terms, conditions, and assurances in the grant agreement without approval by the Secretary. If the transferee is found by the Secretary to be eligible under the Airport and Airway Improvement Act of 1982 to assume the obligations of the

grant agreement and to have the power, authority, and financial resources to carry out all such obligations, the sponsor shall insert in the contract or document transferring or disposing of the sponsor's interest, and make binding upon the transferee, all of the terms, conditions and assurances contained in this grant agreement.

- c. For all noise compatibility program projects which are to be carried out by another unit of local government or are on property owned by a unit of local government other than the sponsor, it will enter into an agreement with that government. Except as otherwise specified by the Secretary, that agreement shall obligate that government to the same terms, conditions, and assurances that would be applicable to it if it applied directly to the FAA for a grant to undertake the noise compatibility program project. That agreement and changes thereto must be satisfactory to the Secretary. It will take steps to enforce this agreement against the local government if there is substantial noncompliance with the terms of the agreement.
- d. For noise compatibility program projects to be carried out on privately owned property, it will enter into an agreement with the owner of that property which includes provisions specified by the Secretary. It will take steps to enforce this agreement against the property owner whenever there is substantial non-compliance with the terms of the agreement.
- e. If the sponsor is a private sponsor, it will take steps satisfactory to the Secretary to ensure that the airport will continue to function as a public-use airport in accordance with these assurances for the duration of these assurances.
- f. If an arrangement is made for management and operation of the airport by any agency or person other than the sponsor or an employee of the sponsor, the sponsor will reserve sufficient rights and authority to insure that the airport will be operated and maintained in accordance with the Airport and Airway Improvement Act of 1982, the regulations and the terms, conditions, and assurances in the grant agreement and shall insure that such arrangement also requires compliance therewith.
- 6. Consistency with Local Plans. The project is reasonably consistent with plans (existing at the time of submission of this application) of public agencies that are authorized by the State in which the project is located to plan for the development of the area surrounding the airport. For noise compatibility program projects, other than land acquisition, to be carried out on property not owned by the airport and over which property another public agency has land use control or authority, the sponsor shall obtain from each such agency a written declaration that such agency supports that project and the project is reasonably consistent with the agency's plans regarding the property.
- 7. Consideration of Local Interest. It has given fair consideration to the interest of communities in or near which the project may be located.

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8. Consultation with Users. In making a decision to undertake any airport development project under the Airport and Airway Improvement Act of 1982, it has undertaken reasonable consultations with affected parties using the airport at which project is proposed.

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- 9. Public Hearings. In projects involving the location of an airport, an airport runway, or a major runway extension, it has afforded the opportunity for public hearings for the purpose of considering the economic, social, and environmental effects of the airport or runway location and its consistency with goals and objectives of such planning as has been carried out by the community. It shall, when requested by the Secretary, submit a copy of the transcript of such hearings to the Secretary.
- Air and Water Quality Standards. In projects involving airport location, a major runway extension, or runway location it will provide for the Governor of the state in which the project is located to certify in writing to the Secretary that the project will be located, designed, constructed, and operated so as to comply with applicable air and water quality standards. In any case where such standards have not been approved and where applicable air and water quality standards have been promulgated by the Administrator of the Environmental Protection Agency, certification shall be obtained from such Administrator. Notice of certification or refusal to certify shall be provided within sixty days after the project application has been received by the Secretary.
- 11. Local Approval. In projects involving the construction or extension of any runway at any general aviation airport located astride a line separating two counties within a single state, it has received approval for the project from the governing body of all villages incorporated under the laws of that state which are located entirely within five miles of the nearest boundary of the airport.
- 12. Terminal Development Prerequisites. For projects which include terminal development at a public airport, it has, on the date of submittal of the project grant application, all the safety equipment required for certification of such airport under section 612 of the Federal Aviation Act of 1958 and all the security equipment required by rule or regulation, and has provided for access to the passenger enplaning and deplaning area of such airport to passengers enplaning or deplaning area of such airport to passengers enplaning from aircraft other than air carrier aircraft.

13. Accounting System, Audit, and Recordkeeping Requirements.

a. It shall keep all project accounts and records which fully disclose the amount and disposition by the recipient of the proceeds of the grant, the total cost of the project in connection with which the grant is given or used, and the amount and nature of that portion of the cost of the project supplied by other sources, and such other financial records pertinent to the project. The accounts and records shall be kept in accordance with an accounting system that will facilitate an effective audit in accordance with the Single Audit Act of 1984.

- b. It shall make available to the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, for the purpose of audit and examination, any books, documents, papers, and records of the recipient that are pertinent to the grant. The Secretary may require that an appropriate audit be conducted by a recipient. In any case in which an independent audit is made of the accounts of a sponsor relating to the disposition of the proceeds of a grant or relating to the project in connection with which the grant was given or used, it shall file a certified copy of such audit with the Comptroller General of the United States not later than 6 months following the close of the fiscal year for which the audit was made.
- Minimum Wage Rates. It shall include, in all contracts in excess of \$2,000 for work on any projects funded under the grant agreement which involve labor, provisions establishing minimum rates of wages, to be predetermined by the Secretary of Labor, in accordance with the Davis-Bacon Act, as amended (40 U.S.C. 276a-276a-5), which contractors shall pay to skilled and unskilled labor, and such minimum rates shall be stated in the invitation for bids and shall be included in proposals or bids for the work.
- 15. Veterans Preference. It shall include, in all contracts for work on any projects funded under the grant agreement which involve labor, such provisions as are necessary to insure that, in the employment of labor (except in executive, administrative, and supervisory positions), preference shall be given to veterans of the Vietnam era and disabled veterans as defined in Section 515(c)(1) and (2) of the Airport and Airway Improvement Act of 1982. However, this preference shall apply only where the individuals are available and qualified to perform the work to which the employment relates.
- 16. Conformity to Plans and Specifications. It will execute the project subject to plans, specifications, and schedules approved by the Secretary. Such plans, specifications, and schedules shall be submitted to the Secretary prior to commencement of site preparation, construction, or other performance under this grant agreement, and, upon approval by the Secretary, shall be incorporated into this grant agreement. Any modifications to the approved plans, specifications, and schedules shall also be subject to approval by the Secretary and incorporation into the grant agreement.
- 17. Construction Inspection and Approval. It will provide and maintain competent technical supervision at the construction site throughout the project to ensure that the work conforms with the plans, specifications, and schedules approved by the Secretary for the project. It shall subject the

construction work on any project contained in an approved project application to inspection and approval by the Secretary and such work shall be in accordance with regulations and procedures prescribed by the Secretary. Such regulations and procedures shall require such cost and progress reporting by the sponsor or sponsors of such project as the Secretary shall deem necessary.

18. Planning Projects. In carrying out planning projects:

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- a. It will execute the project in accordance with the approved program narrative contained in the project application or with modifications similarly approved.
- b. It will furnish the Secretary with such periodic reports as required pertaining to the planning project and planning work activities.
- c. It will include in all published material prepared in connection with the planning project a notice that the material was prepared under a grant provided by the United States.
- d. It will make such material available for examination by the public, and agrees that no material prepared with funds under this project shall be subject to copyright in the United States or any other country.
- e. It will give the Secretary unrestricted authority to publish, disclose, distribute, and otherwise use any of the material prepared in connection with this grant.
- f. It will grant the Secretary the right to disapprove the Sponsor's employment of specific consultants and their subcontractors to do all or any part of this project as well as the right to disapprove the proposed scope and cost of professional services.
- g. It will grant the Secretary the right to disapprove the use of the sponsor's employees to do all or any part of the project.
- h. It understands and agrees that the Secretary's approval of this project grant or the Secretary's approval of any planning material developed as part of this grant does not constitute or imply any assurance or commitment on the part of the Secretary to approve any pending or future application for a Federal airport grant.

19. Operation and Maintenance.

a. It will suitably operate and maintain the airport and all facilities thereon or connected therewith, with due regard to climatic and flood conditions. Any proposal to temporarily close the airport for nonaeronautical purposes must first be approved by the Secretary. The airport and all facilities which are necessary to serve the aeronautical users of the airport, other than facilities owned or controlled by

the United States, shall be operated at all times in a safe and serviceable condition and in accordance with the minimum standards as may be required or prescribed by applicable Federal, state and local agencies for maintenance and operation. It will not cause or permit any activity or action thereon which would interfere with its use for airport purposes.

In furtherance of this assurance, the sponsor will have in effect at all times arrangements for-

- (1) Operating the airport's aeronautical facilities whenever required;
- (2) Promptly marking and lighting hazards resulting from airport conditions, including temporary conditions; and
- (3) Promptly notifying airmen of any condition affecting aeronautical use of the airport.

Nothing contained herein shall be construed to require that the airport be operated for aeronautical use during temporary periods when snow, flood or other climatic conditions interefere with such operation and maintenance. Further, nothing herein shall be construed as requiring the maintenance, repair, restoration, or replacement of any structure or facility which is substantially damaged or destroyed due to an act of God or other condition or circumstance beyond the control of the sponsor.

- b. It will suitable operate and maintain noise compatibility program items that it owns or controls upon which Federal funds have been expended.
- Hazard Removal and Mitigation. It will take appropriate action to assure that such terminal airspace as is required to protect instrument and visual operations to the airport (including established minimum flight altitudes) will be adequately cleared and protected by removing, lowering, relocating, marking, or lighting or otherwise mitigating existing airport hazards and by preventing the establishment or creation of future airport hazards.
- 21. Compatible Land Use. It will take appropriate action, including the adoption of zoning laws, to the extent reasonable, to restrict the use of land adjacent to or in the immediate vicinity of the airport to activities and purposes compatible with normal airport operations, including landing and takeoff of aircraft. In addition, if the project is for noise compatibility program implementation, it will not cause or permit any change in land use, within its jurisdiction, that will reduce the compatibility, with respect to the airport, of the noise compatibility program measures upon which Federal funds have been expended.

22. Economic Nondiscrimination.

- a. It will make its airport available as an airport for public use on fair and reasonable terms and without unjust discrimination, to all types, kinds, and classes of aeronautical uses.
- b. In any agreement, contract, lease or other arrangement under which a right or privilege at the airport is granted to any person, firm, or corporation to conduct or engage in any aeronautical activity for furnishing services to the public at the airport, the sponsor will insert and enforce provisions requiring the contractor to:
 - (1) furnish said services on a fair, equal, and not unjustly discriminatory basis to all users thereof, and
 - (2) charge fair, reasonable, and not unjustly discriminatory prices for each unit or service, provided, that the contractor may be allowed to make reasonable and nondiscriminatory discounts, rebates, or other similar types of price reductions to volume purchasers.
- c. Each fixed-based operator at any airport owned by the sponsor shall be subject to the same rates, fees, rentals, and other charges as are uniformly applicable to all other fixed-based operators making the same or similar uses of such airport and utilizing the same or similar facilities.
- d. Each air carrier using such airport shall have the right to service itself or to use any fixed-based operator that is authorized or permitted by the airport to serve any air carrier at such airport.
- e. Each air carrier using such airport (whether as a tenant, nontenant, or subtenant of another air carrier tenant) shall be subject to such nondiscriminatory and substantially comparable rules, regulations, conditions, rates, fees, rentals, and other charges with respect to facilities directly and substantially related to providing air transportation as are applicable to all such air carriers which make similar use of such airport and which utilize similar facilities, subject to reasonable classifications such as tenants or nontenants and signatory carriers and nonsignatory carriers. Classification or status as tenant or signatory shall not be unreasonably withheld by any airport provided an air carrier assumes obligations substantially similar to those already imposed on air carriers in such classifications or status.
- f. It will not exercise or grant any right or privilege which operates to prevent any person, firm, or corporation operating aircraft on the airport from performing any services on its own aircraft with its own employees (including, but not limited to maintenance, repair, and fueling) that it may choose to perform.

g. In the event the sponsor itself exercises any of the rights and privileges referred to in this assurance, the services involved will be provided on the same conditions as would apply to the furnishing of such services by contractors or concessionaires of the sponsor under these provisions.

- h. The sponsor may establish such fair, equal, and not unjustly discriminatory conditions to be met by all users of the airport as may be necessary for the safe and efficient operation of the airport.
- i. The sponsor may prohibit or limit any given type, kind, or class of aeronautical use of the airport if such action is necessary for the safe operation of the airport or necessary to serve the civil aviation needs of the public.
- 23. Exclusive Rights. It will permit no exclusive right for the use of the airport by any persons providing, or intending to provide, aeronautical services to the public. For purposes of this paragraph, the providing of services at an airport by a single fixed-based operator shall not be construed as an exclusive right if both of the following apply:
 - a. It would be unreasonably costly, burdensome, or impractical for more than one fixed-based operator to provide such services, and
 - b. If allowing more than one fixed-based operator to provide such services would require the reduction of space leased pursuant to an existing agreement between such single fixed-based operator and such airport.

It further agrees that it will not, either directly or indirectly, grant or permit any person, firm or corporation the exclusive right at the airport, or at any other airport now owned or controlled by it, to conduct any aeronautical activities, including, but not limited to charter flights, pilot training, aircraft rental and sightseeing, aerial photography, crop dusting, aerial advertising and surveying, air carrier operations, aircraft sales and services, sale of aviation petroleum products whether or not conducted in conjunction with other aeronautical activity, repair and maintenance of aircraft, sale of aircraft parts, and any other activities which because of their direct relationship to the operation of aircraft can be regarded as an aeronautical activity, and that it will terminate any exclusive right to conduct an aeronautical activity now existing at such an airport before the grant of any assistance under the Airport and Airway Improvement Act of 1982.

Fee and Rental Structure. It will maintain a fee and rental structure consistent with Assurance 22 and 23, for the facilities and services being provided the airport users which will make the airport as self-sustaining as possible under the circumstances existing at the particular airport, taking into account such factors as the volume of traffic and economy of collection. No part of the Federal share of an airport development, airport planning or noise compatibility project for which a grant is made under the Airport and Airway Improvement Act of 1982 or the Airport and Airway Development Act of 1970 shall be included in the rate base in establishing fees, rates, and charges for users of that airport.

25. Airport Revenue. If the airport is under the control of a public agency, all revenues generated by the airport and any local taxes on aviation fuel established after December 30, 1987, will be expended by it for the capital or operating costs of the airport; the local airport system; or other local facilities which are owned or operated by the owner or operator of the airport and directly and substantially related to the actual air transportation of passengers or property; or for noise mitigation purposes on or off the airport. Provided, however, that if covenants or assurances in debt obligations issued before September 3, 1982 by the owner or operator of the airport, or provisions enacted before September 3, 1982, in governing statutes controlling the owner or operator's financing, provide for the use of the revenues from any of airport owner or operator's facilities, including the airport, to support not only the airport but also the airport owner or operator's general debt obligations or other facilities, then this limitation on the use of all revenues generated by the airport (and, in the case of a public airport, local taxes on aviation fuel) shall not apply.

- Reports and Inspections. It will submit to the Secretary such annual or special financial and operations reports as the Secretary may reasonably request. For airport development projects, it will also make the airport and all airport records and documents affecting the airport, including deeds, leases, operation and use agreements, regulations and other instruments, available for inspection by any duly authorized agent of the Secretary upon reasonable request. For noise compatibility program projects, it will also make records and documents relating to the project and continued compliance with the terms, conditions, and assurances of the grant agreement including deeds, leases, agreements, regulations, and other instruments, available for inspection by any duly authorized agent of the Secretary upon reasonable request.
- 27. Use of Government Aircraft. It will make available all of the facilities of the airport developed with Federal financial assistance and all those usable for landing and takeoff of aircraft to the United States for use by Government aircraft in common with other aircraft at all times without charge, except, if the use by Government aircraft is substantial, charge may be made for a reasonable share, proportional to such use, for the cost of operating and maintaining the facilities used. Unless otherwise determined by the Secretary, or otherwise agreed to by the sponsor and the using agency, substantial use of an airport by Government aircraft will be considered to exist when operations of such aircraft are in excess of those which, in the opinion of the Secretary, would unduly interfere with use of the landing areas by other authorized aircraft, or during any calendar month that
 - a. Five (5) or more Government aircraft are regularly based at the airport or on land adjacent thereto; or
 - b. The total number of movements (counting each landing as a movement) of Government aircraft is 300 or more, or the gross accumulative weight of Government aircraft using the airport (the total movements of Government aircraft multiplied by gross weights of such aircraft) is in excess of five million pounds.

28. Land for Federal Facilities. It will furnish without cost to the Federal Government for use in connection with any air traffic control or air navigation activities, or weather-reporting and communication activities related to air traffic control, any areas of land or water, or estate therein, or rights in buildings of the sponsor as the Secretary considers necessary or desirable for construction, operation, and maintenance at Federal expense of space or facilities for such purposes. Such areas or any portion thereof will be made available as provided herein within four months after receipt of a written request from the Secretary.

29. Airport Layout Plan.

- It will keep up to date at all times an airport layout plan of the airport showing (1) boundaries of the airport and all proposed additions thereto, together with the boundaries of all offsite areas owned or controlled by the sponsor for airport purposes and proposed additions thereto; (2) the location and nature of all existing and proposed airport facilities and structures (such as runways, taxiways, aprons, terminal buildings, hangars and roads), including all proposed extensions and reductions of existing airport facilities; and (3) the location of all existing and proposed nonaviation areas and of all existing improvements thereon. Such airport layout plan and each amendment, revision, or modification thereof, shall be subject to the approval of the Secretary which approval shall be evidenced by the signature of a duly authorized representative of the Secretary on the face of the airport layout plan. The sponsor will not make or permit any changes or alterations in the airport or in any of its facilities which are not in conformity with the airport layout plan as approved by the Secretary and which might, in the opinion of the Secretary, adversely affect the safety, utility, or efficiency of the airport.
- b. If a change or alteration in the airport or its facilities is made which the Secretary determines adversely affects the safety, utility, or efficiency of any federally owned, leased, or funded property on or off the airport and which is not in conformity with the airport layout plan as approved by the Secretary, the owner or operator will, if requested by the Secretary (1) eliminate such adverse effect in a manner approved by the Secretary; or (2) bear all costs of relocating such property (or replacement thereof) to a site acceptable to the Secretary and all costs of restoring such property (or replacement thereof) to the level of safety, utility, efficiency, and cost of operation existing before the unapproved change in the airport or its facilities.
- 30. Civil Rights. It will comply with such rules as are promulgated to assure that no person shall, on the grounds of race, creed, color, national origin, sex, age, or handicap be excluded from participating in any activity conducted with or benefiting from funds received from this grant. This assurance obligates the sponsor for the period during which Federal financial assistance is extended to the program, except where Federal financial assistance is to provide, or is in the form of personal property or real property or interest therein or structures or improvements thereon, in which case the assurance obligates the sponsor or any transferee for the longer of the following periods: (a) the period during

which the property is used for a purpose for which Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits or (b) the period during which the sponsor retains ownership or possession of the property.

31. Disposal of Land.

- a. For land purchased under a grant before, on, or after December 30, 1987 for airport noise compatibility purposes, it will dispose of the land when the land is no longer needed for such purposes, at fair market value at the earliest practicable time. That portion of the proceeds of such disposition which is proportionate to the United States share of acquisition of such land will, at the discretion of the Secretary, 1) be paid to the Secretary for deposit in the Trust Fund or 2) be reinvested in an approved noise compatibility project as prescribed by the Secretary.
- b. For land purchased for airport purposes (other than noise compatibility) under a grant before, on, or after December 30, 1987, it will, when the land is no longer needed for airport purposes, dispose of such land at fair market value. That portion of the proceeds of such disposition, which is proportionate to the United States share of the cost of acquisition of such land will be paid to the Secretary for deposit in the Trust Fund.
- c. Disposition of such land under a. and b. above will be subject to the retention or reservation on any interest or right therein necessary to ensure that such land will only be used for purposes which are compatible with noise levels associated with the operation of the airport.
- 32. Engineering and Design Services. It will award each contract, or subcontract for program management, construction management, planning studies, feasibility studies, architectural services, preliminary engineering, design, engineering, surveying, mapping, or related services with respect to the project in the same manner as a contract for architectural and engineering services is negotiated under title IX of the Federal Property and Administrative Services Act of 1949 or an equivalent qualifications-based requirement prescribed for or by the sponsor of the airport.
- Foreign Market Restrictions. It will not allow funds provided under this grant to be used to fund any project which uses any product or service of a foreign country during the period in which such foreign country is listed by the United States Trade Representative as denying fair and equitable market opportunities for products and suppliers of the United States in procurement and construction.

34. Policies, Standards, and Specifications. It will carry out the project in accordance with policies, standards, and specifications approved by the Secretary including but not limited to the advisory circulars listed below, and in accordance with applicable state policies, standards, and specifications approved by the Secretary.

| Number | Subject |
|---|--|
| 70/7460 – 1G | Obstruction Marking and Lighting |
| 150/5100-14A | Architectural, Engineering and Planning Consultant |
| .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | Services for Airport Grant Projects |
| 150/5200-30 | Airport Winter Safety and Operations |
| 150/5210-5B | Painting, Marking, and Lighting of Vehicles Used on |
| | an Airport |
| 150/5210 - 7B | Aircraft Fire and Rescue Communications |
| 150/5210-14 | Airport Fire and Rescue Personnel Protective Clothing |
| 150/5210-15 | Airport Rescue and Firefighting Station Building Design |
| 150/5220-4A | Water Supply Systems for Aircraft Fire and Rescue |
| | Protection |
| 150/5220-10 | Guide Specification for Water/Foam Type Aircraft Fire |
| 150/5000 44 | and Rescue Trucks |
| 150/5220-11 | Airport Snowblower Specification Guide |
| 150/5220-12 | Airport Snowsweeper Specification Guide |
| 150/5220-13A 150/5220-14A | Runway Surface Condition SensorSpecification Guide Airport Fire and Rescue Vehicle Specification Guide |
| 150/5220=14A 150/5220=15 | Buildings For Storage and Maintenance of Airport Snow |
| 150/5220=15 | Removal and Ice Control Equipment: A Guide |
| 150/5220-16 | Automated Weather Observing Systems (AWOS) for |
| 1,507,5220 10 | Non-Federal Applications |
| 150/5220-17 | Design Standards for an Aircraft Rescue and |
| | Firefighting Facility |
| 150/5300-4B | Utility AirportsAir Access to National Transportation |
| 150/5300-12 | Airport Design StandardsTransport Airports |
| 150/5320 - 5B | Airport Drainage |
| 150/5320-6C | Airport Pavement Design and Evaluation |
| 150/5320 - 12A | Methods for the Design, Construction, and Maintenance of |
| 4504500 41 | Skid Resistant Airport Pavement Surfaces |
| 150/5320-14 | Airport Landscaping for Noise Control Purposes |
| 150/5325-4 | Runway Length Requirements for Airport Design |
| 150/5340-1F | Marking of Paved Areas on Airports |
| 150/5340-4C | Installation Details for Runway Centerline Touchdown Zone Lighting Systems |
| 150/5340-5B | Segmented Circle Airport Marker System |
| 150/5340-14B | Economy Approach Lighting Aids |
| 150/5340-17B | Standby Power for Non-FAA Airport Lighting Systems |
| 150/5340-18B | Standards for Airport Sign Systems |
| 150/5340-19 | Taxiway Centerline Lighting Systems |
| 150/5340-21 | Airport Miscellaneous Lighting Visual Aids |
| 150/5340-23A | Supplemental Wind Cones |
| 150/5340-24 | Runway and Taxiway Edge Lighting System |
| 150/5340-27A | Air-to-Ground Radio Control of Airport Lighting Systems |

| Number | Subject |
|-----------------------|---|
| 150/5345-3D | Specification for L-821 Panels for Remote Control |
| | of Airport Lighting |
| 150/5345-5A | Circuit Selector Switch |
| 150/5345-7D | Specification for L-824 Underground Electrical |
| | Cable for Airport Lighting Circuits |
| 150/5345-10E | Specification for Constant Current Regulators and |
| | Regulator Monitors |
| 150/5345-12C | Specification for Airport and Heliport Beacon |
| 150/5345-13A | Specification for L-841 Auxiliary Relay Cabinet |
| | Assembly for Pilot Control of Airport Lighting |
| | Circuits |
| 150/5345-26B | Specification for L-823 Plug and Receptacle, Cable |
| | Connectors |
| 150/5345-27C | Specification for Wind Cone Assemblies |
| 150/5345-28D | Precision Approach Path Indicator (PAPI) Systems |
| 150/5345 - 39B | FAA Specification L-853, Runway and Taxiway Center- |
| | line Retroreflective Markers |
| 150/5345-42B | FAA Specification L-857, Airport Light Bases, |
| | Transformer Houses, and Junction Boxes |
| 150/5345-43C | Specification for Obstruction Lighting Equipment |
| 150/5345-44D | Specification for Taxiway and Runway Signs |
| 150/5345-45A | Lightweight Approach Light Structure |
| 150/5345-46A | Specification for Runway and Taxiway Light Fixtures |
| 150/5345-47A | Isolation Transformers for Airport Lighting Systems |
| 150/5345-49A | Specification L-854, Radio Control Equipment |
| 150/5345-50 | Specification for Portable Runway Lights |
| 150/5345–51 | Specification for Discharge-Type Flasher |
| 450 450 450 | Equipment |
| 150/5345-52 | Generic Visual Glideslope Indicators (GVGI) |
| 150/5360-13 | Planning and Design Guidelines for Airport Terminal |
| 150/5250 (1 | Facilities |
| 150/5370-6A | Construction Progress and Inspection |
| 150/5250 10 | ReportFederal-Aid Airport Program |
| 150/5370-10 | Standards for Specifying Construction of Airports |
| 150/5370-11 | Use of Nondestructive Testing Devices in |
| 150/5370 10 | the Evaluation of Airport Pavements |
| 150/5370-12 | Quality Control of Construction for Airport Grant |
| 150/5200 2 | Projects Helinost Design |
| 150/5390-2 | Heliport Design |

ATTACHMENT 2 PLANNING AGENCY SPONSORS ASSURANCES



ASSURANCES Planning Agency Sponsors

A. General

- 1. These assurances shall be complied with in the performance of grant agreements for integrated airport system planning grants to planning agencies.
- 2. These assurances are required to be submitted as part of the project application by sponsors requesting funds under the provisions of the Airport and Airway Improvement Act of 1982 as amended by the Airport and Airway Safety and Capacity Expansion Act of 1987. A sponsor is a planning agency designated by the Secretary of Transportation which is authorized by the state or States or political subdivisions concerned to engage in areawide planning.
- 3. Upon acceptance of the grant offer by the sponsor, these assurances are incorporated in and become part of the grant agreement.
- B. <u>Duration</u>. The terms, conditions, and assurances of the grant agreement shall remain in full force and effect during the life of the project.
- C. Sponsor Certification. The sponsor hereby assures and certifies, with respect to this grant, that:
 - 1. General Federal Requirements. It will comply with all applicable Federal laws, regulations, executive orders, policies, guidelines and requirements as they relate to the application, acceptance and use of Federal funds for this project including but not limited to the following:

Federal Legislation

- a. Federal Aviation Act of 1958 49 U.S.C. 1301, et seq.
- b. Federal Fair Labor Standards Act 29 U.S.C. 201, et seq.
- c. Hatch Act 5 U.S.C. 1501, et seq.
- d. Rehabilitation Act of 1973 29 U.S.C. 794.
- e. Civil Rights Act of 1964 Title VI 42 U.S.C. 2000d through d-4.
- f. Age Discrimination Act of 1975 42 U.S.C. 6101, et seq.
- g. Airport and Airway Improvement Act of 1982, as amended 49 U.S.C. 2201, et seq.
- h. Single Audit Act of 1984 31 U.S.C. 7501, et seq.

Executive Orders

Executive Order 12372 - Intergovernmental Review of Federal Programs

Federal Regulations

- a. 49 CFR Part 18 Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments.
- b. 49 CFR Part 21 Nondiscrimination in Federally-Assisted Programs of the Department of Transportation Effectuation of Title VI of the Civil Rights Act of 1964.

- c. 49 CFR Part 23 Participation by Minority Business Enterprise in Department of Transportation Programs.
- d. 49 CFR Part 29 Debarments, Suspensions, and Voluntary Exclusions.
- e. 49 CFR Part 30 Denial of Public Works Contracts to Suppliers of Goods and Services of Countries That Deny Procurement Market Access to U.S. Contractors.

Office of Management and Budget Circulars

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- a. A-87 Cost Principles Applicable to Grants and Contracts with State and Local Governments.
- b. A-128 Audits of State and Local Governments.

Specific assurances required to be included in grant agreements by any of the above laws, regulations or circulars are incorporated by reference in the grant agreement.

- 2. Responsibility and Authority of the Sponsor. It has legal authority to apply for the grant, and to finance and carry out the proposed project; that a resolution, motion or similar action has been duly adopted or passed as an official act of the applicant's governing body authorizing the filing of the application, including all understandings and assurances contained therein, and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.
- 3. Sponsor Fund Availability. It has sufficient funds available for that portion of the project costs which are not to be paid by the United States.
- 4. Preserving Rights and Powers. It will not take or permit any action which would operate to deprive it of any of the rights and powers necessary to perform any or all of the terms, conditions, and assurances in the grant agreement without the written approval of the Secretary.
- 5. Consistency with Local Plans. The project is reasonably consistent with plans (existing at the time of submission of this application) of public agencies in the planning area.
- 6. Accounting System, Audit, and Recordkeeping Requirements.
 - a. It shall keep all project accounts and records which fully disclose the amount and disposition by the recipient of the proceeds of the grant, the total cost of the project in connection with which the grant is given or used, and the amount and nature of that portion of the cost of the project supplied by other sources, and such other financial records pertinent to the project. The accounts and records shall be kept in accordance with an accounting system that will facilitate an effective audit in accordance with the Single Audit Act of 1984.
 - b. It shall make available to the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, for the purpose of audit and examination, any books, documents, papers, and records of the recipient that are pertinent to the grant. The Secretary may require that an appropriate audit be conducted by

a recipient. In any case in which an independent audit is made of the accounts of a sponsor relating to the disposition of the proceeds of a grant or relating to the project in connection with which the grant was given or used, it shall file a certified copy of such audit with the Comptroller General of the United States not later than 6 months following the close of the fiscal year for which the audit was made.

7. Planning Projects. In carrying out planning projects:

- a. It will execute the project in accordance with the approved program narrative contained in the project application or with modifications similarly approved.
- b. It will furnish the Secretary with such periodic reports as required pertaining to the planning project and planning work activities.
- c. It will include in all published material prepared in connection with the planning project a notice that the material was prepared under a grant provided by the United States.
- d. It will make such material available for examination by the public, and agrees that no material prepared with funds under this project shall be subject to copyright in the United States or any other country.
- e. It will give the Secretary unrestricted authority to publish, disclose, distribute, and otherwise use any of the material prepared in connection with this grant.
- f. It will grant the Secretary the right to disapprove the Sponsor's employment of specific consultants and their subcontractors to do all or any part of this project as well as the right to disapprove the proposed scope and cost of professional services.
- g. It will grant the Secretary the right to disapprove the use of the sponsor's employees to do all or any part of the project.
- h. It understands and agrees that the Secretary's approval of any planning material developed as part of this grant does not constitute or imply any assurance or commitment on the part of the Secretary to approve any pending or future application for a Federal airport grant.
- 8. Reports and Inspections. It will submit to the Secretary such annual or special financial and operations reports as the Secretary may reasonably request.
- 9. Civil Rights. It will comply with such rules as are promulgated to assure that no person shall, on the grounds of race, creed, color, national origin, sex, age, or handicap be excluded from participating in any activity conducted with or benefiting from funds received from this grant. This assurance obligates the sponsor for the period during which Federal financial assistance is extended to the program.

- 10. Engineering and Design Services. It will award each contract, or subcontract for planning studies, feasibility studies, or related services
 with respect to the project in the same manner as a contract for architectural and engineering services is negotiated under title IX of the Federal
 Property and Administrative Services Act of 1949 or an equivalent
 qualifications-based requirement prescribed for or by the sponsor.
- 11. Foreign Market Restrictions. It will not allow funds provided under this grant to be used to fund any project which uses any service of a foreign country during the period in which such foreign country is listed by the United States Trade Representative as denying fair and equitable market opportunities for products and suppliers of the United States in procurement and construction.
- 12. Policies, Standards, and Specifications. It will carry out the project in accordance with policies, standards, and specifications approved by the Secretary.

ATTACHMENT 3

NOISE COMPATIBILITY PROJECTS UNDERTAKEN BY NONAIRPORT SPONSORS ASSURANCES

ASSURANCES

Noise Compatibility Projects Undertaken By Non Airport Sponsors

A. General.

- 1. These assurances shall be complied with in the performance of grant agreements for noise compatibility projects undertaken by sponsors who are not proprietors of the airport which is the subject of the noise compatibility program.
- 2. These assurances are required to be submitted as part of the project application by sponsors requesting funds under the provisions of the Airport and Airway Improvement Act of 1982, as amended, and the Aviation Safety and Noise Abatement Act of 1979, as amended. Sponsors are units of local government in the areas around the airport which is the subject of the noise compatibility program.
- 3. Upon acceptance of the grant offer by the sponsor, these assurances are incorporated in and become part of the grant agreement.
- B. <u>Duration</u>. The terms, conditions, and assurances of the grant agreement shall remain in full force and effect throughout the useful life of the facilities developed or equipment acquired or throughout the useful life of the items installed under this project, but in any event not to exceed twenty (20) years from the date of acceptance of a grant offer of Federal funds for the project. However, there shall be no time limit on the duration of the terms, conditions, and assurances with respect to real property acquired with Federal funds. Furthermore, the duration of the Civil Rights assurance shall be as specified in the assurance.
- C. Sponsor Certification. The sponsor hereby assures and certifies, with respect to this grant that:
 - 1. General Federal Requirements. It will comply with all applicable Federal laws, regulations, executive orders, policies, guidelines and requirements as they relate to the application, acceptance, and use of Federal funds for this project including but not limited to the following:

Federal Legislation

- a. Federal Aviation Act of 1958 49 U.S.C. 1301, et seq.
- b. Davis-Bacon Act 40 U.S.C. 276(a), et seq.
- c. Federal Fair Labor Standards Act 29 U.S.C. 201, et seq.
- d. Hatch Act 5 U.S.C. 1501, et seq.
- e. Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 42 U.S.C. 4601, et seq.
- f. National Historic Preservation Act of 1966 Section 106 16 U.S.C. 470(f).
- g. Archeological and Historic Preservation Act of 1974 -16 U.S.C. 469 through 469C.
- h. Flood Disaster Protection Act of 1973 Section 102(a) 42 U.S.C. 4012a.

- i. Rehabilitation Act of 1973 29 U.S.C. 794.
- j. Civil Rights Act of 1964 Title VI 42 U.S.C. 2000d through d-4.
- k. Aviation Safety and Noise Abatement Act of 1979, 49 U.S.C. 2101, et seq.
- 1. Age Discrimination Act of 1975 42 U.S.C. 6101, et seq.
- m. Architectural Barriers Act of 1968 42 U.S.C. 4151, et seq.
- n. Airport and Airway Improvement Act of 1982, as amended 49 U.S.C. 2201, et seq.
- o. Powerplant and Industrial Fuel Use Act of 1978 Section 403 42 U.S.C. 8373.
- p. Contract Work Hours and Safety Standards Act 40 U.S.C. 327, et seq.
- q. Copeland Antikickback Act 18 U.S.C. 874.
- r. National Environmental Policy Act of 1969 42 U.S.C. 4321, et seq.
- s. Endangered Species Act of 1973 16 U.S.C. 668(a), et seq.
- t. Single Audit Act of 1984 31 U.S.C. 7501, et seq.

Executive Orders

Executive Order 12372 - Intergovernmental Review of Federal Programs Executive Order 11246 - Equal Employment Opportunity

Federal Regulations

- a. 49 CFR Part 21 Nondiscrimination in Federally-Assisted Programs of the Department of Transportation Effectuation of Title VI of the Civil Rights Act of 1964.
- b. 49 CFR Part 23 Participation by Minority Business Enterprise in Department of Transportation Programs.
- c. 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition Regulation for Federal and Federally Assisted Programs.
- d. 49 CFR Part 27 Non-Discrimination on the Basis of Handicap in Programs and Activities Receiving or Benefitting from Federal Financial Assistance.
- e. 49 CFR Part 29 Debarments, Suspensions and Voluntary Exclusions.
- f. 29 CFR Part 1 Procedures for Predetermination of Wage Rates.
- g. 29 CFR Part 3 Contractors or Subcontractors on Public Buildings or Public Works Financed in Whole or Part by Loans or Grants from U.S.
- h. 29 CFR Part 5 Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction.
- i. 41 CFR Part 60 Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor (Federal and Federally-assisted Contracting Requirements).
- j. 14 CFR Part 150 Airport Noise Compatibility Planning.
- k. 49 CFR Part 18 Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments.
- 1. 49 CFR Part 30 Denial of Public Works Contracts to Suppliers of Goods and Services of Countries That Deny Procurement Market Access to U.S. Contractors.

Office of Management and Budget Circulars

- a. A-87 Cost Principles Applicable to Grants and Contracts with State and Local Governments.
- b. A-128 Audits of State and Local Governments.

Specific assurances required to be included in grant agreements by any of the above laws, regulations or circulars are incorporated by reference in the grant agreement.

2. Responsibility and Authority of the Sponsor. It has legal authority to apply for the grant, and to finance and carry out the proposed project; that a resolution, motion, or similar action has been duly adopted or passed as an official act of the applicant's governing body authorizing the filing of the application, including all understandings and assurances contained therein, and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.

3. Sponsor Fund Availability.

- a. It has sufficient funds available for that portion of the project costs which are not to be paid by the United States.
- b. It has sufficient funds available to ensure operation and maintenance of items funded under the grant agreement which it will own or control.
- 4. Good Title. For projects to be carried out on the property of the sponsor, it holds good title satisfactory to the Secretary to that portion of the property upon which Federal funds will be expended or will give assurance to the Secretary that good title will be obtained.

5. Preserving Rights and Powers.

- a. It will not enter into any transaction, or change thereto, or take or permit any action which would operate to deprive it of any of the rights and powers necessary to perform any or all of the terms, conditions, and assurances in the grant agreement without the written approval of the Secretary, and will act to acquire, extinguish, or modify any outstanding rights or claims of right of others which would interfere with such performance by the sponsor. This shall be done in a manner acceptable to the Secretary.
- b. It will not sell, lease, encumber, or otherwise transfer or dispose of any part of its title or other interests in the property for which it holds good title and upon which Federal funds have been expended, for the duration of the terms, conditions, and assurances in the grant agreement without approval by the Secretary. If the transferee is found by the Secretary to be eli-

gible under the Airport and Airway Improvement Act of 1982 to assume the obligations of the grant agreement and to have the power, authority, and financial resources to carry out all such obligations, the sponsor shall insert in the contract or document transferring or disposing of the sponsor's interest, and make binding upon the transferee, all of the terms, conditions and assurances contained in this grant agreement.

- c. For all noise compatibility projects which are to be carried out by another unit of local government or are on property owned by a unit of local government other than the sponsor, it will enter into an agreement with that governmental unit. Except as otherwise specified by the Secretary, that agreement shall obligate that governmental unit to the same terms, conditions, and assurances that would be applicable to it if it applied directly to the FAA for a grant to undertake the noise compatibility project. That agreement and changes thereto must be approved in advance by the Secretary.
- d. For noise compatibility projects to be carried out on privately owned property, it will enter into an agreement with the owner of that property which includes provisions specified by the Secretary.
- 6. Consistency with Local Plans. The project is reasonably consistent with plans (existing at the time of submission of this application) of public agencies that are authorized by the State in which the project is located to plan for the development of the area surrounding the airport. For noise compatibility projects to be carried out on property which is not owned by the sponsor and which is under the land use control or authority of a public agency other than the sponsor, the sponsor shall obtain from each agency a written declaration that such agency supports the project and the project is reasonably consistent with the agency's plans regarding the property.
- 7. Consideration of Local Interest. It has given fair consideration to the interest of communities in or near which the project may be located.
- 8. Accounting System, Audit, and Recordkeeping Requirements.
 - a. It shall keep all project accounts and records which fully disclose the amount and disposition by the recipient of the proceeds of the grant, the total cost of the project in connection with which the grant is given or used, and the amount and nature of that portion of the cost of the project supplied by other sources, and such other financial records pertinent to the project. The accounts and records shall be kept in accordance with an accounting system that will facilitate an effective audit in accordance with the Single Audit Act of 1984.

- b. It shall make available to the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, for the purpose of audit and examination, any books, documents, papers, and records of the recipient that are pertinent to the grant. The Secretary may require that an appropriate audit be conducted by a recipient. In any case in which an independent audit is made of the accounts of a sponsor relating to the disposition of the proceeds of a grant or relating to the project in connection with which the grant was given or used, it shall file a certified copy of such audit with the Comptroller General of the United States not later than 6 months following the close of the fiscal year for which the audit was made.
- 9. Minimum Wage Rates. It shall include, in all contracts in excess of \$2,000 for work on any projects funded under the grant agreement which involve labor, provisions establishing minimum rates of wages, to be predetermined by the Secretary of Labor, in accordance with the Davis-Bacon Act, as amended (40 U.S.C. 276a-276a-5), which contractors shall pay to skilled and unskilled labor, and such minimum rates shall be stated in the invitation for bids and shall be included in proposals or bids for the work.
- 10. Veterans Preference. It shall include, in all contracts for work on any projects funded under the grant agreement which involve labor, such provisions as are necessary to insure that, in the employment of labor (except in executive, administrative, and supervisory positions), preference shall be given to veterans of the Vietnam era and disabled veterans as defined in Section 515(c)(1) and (2) of the Airport and Airway Improvement Act of 1982. However, this preference shall apply only where the individuals are available and qualified to perform the work to which the employment relates.
- 11. Conformity to Plans and Specifications. It will execute the project subject to plans, specifications, and schedules approved by the Secretary. Such plans, specifications, and schedules shall be submitted to the Secretary prior to commencement of site preparation, construction, or other performance under this grant agreement, and, upon approval by the Secretary, shall be incorporated into this grant agreement. Any modifications to the approved plans, specifications, and schedules shall also be subject to approval by the Secretary and incorporation into the grant agreement.
- 12. Construction Inspection and Approval. It will provide and maintain competent technical supervision at the construction site throughout the project to assure that the work conforms with the plans, specifications, and schedules approved by the Secretary for the project. It shall subject the construction work on any project contained in an approved project application to inspection and approval by the Secretary and such work shall be in accordance with regulations and procedures prescribed by the Secretary. Such regulations and procedures shall require such cost and progress reporting by the sponsor or sponsors of such project as the Secretary shall deem necessary.

- 13. Operation and Maintenance. It will suitably operate and maintain noise program implementation items that it owns or controls upon which Federal funds have been expended.
- Hazard Prevention. It will protect such terminal airspace as is required to protect instrument and visual operations to the airport (including established minimum flight altitudes) by preventing the establishment or creation of future airport hazards on property owned or controlled by it or over which it has land use jurisdiction.
- 15. Compatible Land Use. It will take appropriate action, including the adoption of zoning laws, to the extent reasonable, to restrict the use of land adjacent to or in the immediate vicinity of the airport to activities and purposes compatible with normal airport operations, including landing and takeoff of aircraft. In addition, it will not cause or permit any change in land use, within its jurisdiction that will reduce the compatibility, with respect to the airport, of the noise compatibility measures upon which Federal funds have been expended.
- Reports and Inspections. It will submit to the Secretary such annual or special financial and operations reports as the Secretary may reasonably request. It will also make records and documents relating to the project, and continued compliance with the terms, conditions, and assurances of the grant agreement including deeds, leases, agreements, regulations, and other instruments, available for inspection by any duly authorized agent of the Secretary upon reasonable request.
- ensure that no person shall, on the grounds of race, creed, color, national origin, sex, age, or handicap be excluded from participating in any activity conducted with or benefiting from funds received from this grant. This assurance obligates the sponsor for the period during which Federal financial assistance is extended to the program, except where Federal financial assistance is to provide, or is in the form of personal property or real property or interest therein or structures or improvements thereon, in which case the assurance obligates the sponsor or any transferee for the longer of the following periods: (a) the period during which the property is used for a purpose for which Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits or (b) the period during which the sponsor retains ownership or possession of the property.
- 18. Engineering and Design Services. It will award each contract or subcontract for program management, construction management, planning studies, feasibility studies, architectural services, preliminary engineering, design, engineering, surveying, mapping, or related services with respect to the project in the same manner as a contract for architectural and engineering services is negotiated under title IX of the Federal Property and Administrative Services Act of 1949 or an equivalent qualifications-based requirement prescribed for or by the sponsor.

19. Foreign Market Restrictions. It will not allow funds provided under this grant to be used to fund any project which uses any product or service of a foreign country during the period in which such foreign country is listed by the United States Trade Representative as denying fair and equitable market opportunities for products and suppliers of the United States in procurement and construction.

20. Disposal of Land.

- a. For land purchased under a grant before, on, or after December 30, 1987, for airport noise compatibility purposes, it will dispose of the land when no longer needed for such purposes at fair market value at the earliest practicable time. That portion of the proceeds of such disposition which is proportionate to the United States share of acquisition of such land will, at the discretion of the Secretary, 1) be paid to the Secretary for deposit in the Trust Fund, or 2) be reinvested in an approved noise compatibility project as prescribed by the Secretary.
- b. Disposition of such land will be subject to the retention or reservation on any interest or right therein necessary to ensure that such land will only be used for purposes which are compatible with noise levels associated with the operation of the airport.

ATTACHMENT 4 REVISED FINANCIAL REPORTING FORMS



FINANCIAL STATUS REPORT

(Short Form)

(Follow instructions on the back)

| Federal Agency and Organizational Element to Which Report is Submitted | | Federal Grant or Other Identifying Number Assign By Federal Agency | | | ssigned OMB Approval No. 0348-0039 | | of | | |
|--|--|---|--|---|---|-------------------|-------------------|--|--|
| | | | | | | | | pages | |
| 3. Recipient | Organization (Name and complet | te address, in | cluding ZIP code) | | | | | | |
| 4. Employer | Employer Identification Number S. Recipient Account Number | | | Identifying Number | 5. Final Repo | | | 7. Basis Cash Accrual | |
| 8. Funding/G From: (M | ting/Grant Period (See Instructions) n: (Month, Day, Year) To: (Month, Day, Year) | | | 9. Period Covered b From: (Month, Da | To: (Month, Day, Year) | | | | |
| 10. Transactions: | | | | Previously Reported | II This Perio | | III Cumulative | | |
| a. Total | outlays | | | | | | | | |
| b. Recipient share of outlays | | | | | | | | | |
| c. Fede | c. Federal share of outlays | | | | | | | | |
| d. Total unliquidated obligations | | | | | | | | <u>. </u> | |
| e. Recipient share of unliquidated obligations | | | | | | | | | |
| Federal share of unliquidated obligations | | | | | | | | | |
| g. Total Federal share (Sum of lines c and f) | | | | | | | | | |
| h. Total Federal funds authorized for this funding period | | | | | | | | | |
| i. Unob | ligated balance of Federal funds | | | a Parakakan salah | | er Er kan stor | | | |
| a. Type of Rate (Place "X" in appropriate Provisional | | Predeten | | Final | Fixed | | | | |
| Expense | b. Rate | c. B | ase | d. Total Amount | d. Total Amount e. F | | ederal Share | | |
| 12. Remarks legislatio | s: Attach any explanations deer on. | ned necessa | ary or information red | guired by Federal spor | nsoring agen | cy in complis | ance with go | overning | |
| 13. Certificati | on: I certify to the best of municipal unliquidated obligation | y knowledg | ge and belief that thi e purposes set forth | s report is correct an in the award docume | d complete ents. | and that all | outlays and | 1 | |
| Typed or Printed Name and Title | | | | - - | Telephone (Area code, number and extension) | | | | |
| Signature of Authorized Certifying Official | | | | Date Report Submitted | | | | | |



FINANCIAL STATUS REPORT

(Short Form)

lease type or print legibly. The following general instructions explain how to use the form itself. You may need additional information to complete certain items correctly, or to decide whether a specific item is applicable to this award. Usually, such information will be found in the Federal agency's grant regulations or in the terms and conditions of the award. You may also contact the Federal agency directly.

Item Entry Item Entry

- 1, 2 and 3. Self-explanatory.
- 4. Enter the employer identification number assigned by the U.S. Internal Revenue Service.
- 5. Space reserved for an account number or other identifying number assigned by the recipient.
- 6. Check yes only if this is the last report for the period shown in item 8.
- 7. Self-explanatory.
- 8. Unless you have received other instructions from the awarding agency, enter the beginning and ending dates of the current funding period. If this is a multi-year program, the Federal agency might require cumulative reporting through consecutive funding periods. In that case, enter the beginning and ending dates of the grant period, and in the rest of these instructions, substitute the term "grant period" for "funding period."
- Self-explanatory.
- 10. The purpose of columns, I, II and III is to show the effect of this reporting period's transactions on cumulative financial status. The amounts entered in column I will normally be the same as those in column III of the previous report in the same funding period. If this is the first or only report of the funding period, leave columns I and II blank. If you need to adjust amounts entered on previous reports, footnote the column I entry on this report and attach an explanation.
- 10a. Enter total program outlays less any rebates, refunds, or other credits. For reports prepared on a cash basis, outlays are the sum of actual cash disbursements for direct costs for goods and services, the amount of indirect expense charged, the value of in-kind contributions applied, and the amount of cash advances and payments made to sub-recipients. For reports prepared on an accrual basis, outlays are the sum of actual cash disbursements for direct charges for goods and services, the amount of indirect expense incurred, the value of in-kind contributions

contributions applied, and the net increase or decrease in the amounts owed by the recipient for goods and other property received, for services performed by employees, contractors, subgrantees and other payees, and other amounts becoming owed under programs for which no current services or performances are required, such as annuities, insurance claims, and other benefit payments.

- 10b. Self-explanatory.
- 10c. Self-explanatory.
- 10d. Enter the amount of unliquidated obligations, including unliquidated obligations to subgrantees and contractors.

Unliquidated obligations on a cash basis are obligations incurred, but not yet paid. On an accrual basis, they are obligations incurred, but for which an outlay has not yet been recorded.

Do not include any amounts on line 10d that have been included on lines 10a, b or c.

On the final report, line 10d must be zero.

10e, f, g, h and i. Self-explanatory.

- 11a. Self-explanatory.
- 11b. Enter the indirect cost rate in effect during the reporting period.
- 11c. Enter the amount of the base against which the rate was applied.
- 11d. Enter the total amount of indirect costs charged during the report period.
- 11e. Enter the Federal share of the amount in 11d.
- Note: If more than one rate was in effect during the period shown in item 8, attach a schedule showing the bases against which the different rates were applied, the respective rates, the calendar periods they were in effect, amounts of indirect expense charged to the project, and the Federal share of indirect expense charged to the project to date.

| • | | ANCIAL STAT (Long Fo (Follow instructions | rm) | | | | | |
|--|--|---|--|---------------------------|---|--|---------------|-------------|
| Federal Agency and Organizational Elemento Which Report is Submitted | 2. Federal Grant or By Federal Ager | nber Assigned | OMB Approval Page of No. 0348-0039 page | | of pages | | | |
| 3. Recipient Organization (Name and complete | te address, inc | cluding ZIP code) | | | | | - | |
| 4. Employer Identification Number | 5. Recipient | Account Number or | Identifyir | ng Number | 6. Final Repo | rt No | 7. Basis |] Accrual |
| 8. Funding/Grant Period (See Instructions) From: (Month, Day, Year) To: (Month, Day, Year) | | | 9. Period Covered by this Report From: (Month, Day, Year) | | | To: (Month, Day, Year) | | |
| 10. Transactions: | | | Previously Reported This | | | Period Cumulativ | | ive |
| a. Total outlays | | | | | | | | |
| b. Refunds, rebates, etc. | | | 1 | | | | - | |
| c. Program income used in accordance | with the dedu | ction alternative | † | | | - | | |
| d. Net outlays (Line a, less the sum of the | lines b and c | ;) | | | | <u>·</u> | | |
| Recipient's share of net outlays, consisting. Third party (in-kind) contributions | g of: | | | | | | | |
| f. Other Federal awards authorized to be | e used to mat | ch this award | | | | | | |
| g. Program income used in accordance sharing alternative | with the match | ning or cost | | | | | | |
| h. All other recipient outlays not shown o | on lines e, f or | 9 | | | | | | |
| i. Total recipient share of net outlays (So | um of lines e | , f, g and h) | | | | | | |
| j. Federal share of net outlays (line d les | ss line i) | | | - | | | | |
| k. Total unliquidated obligations | | | | | | | | |
| I. Recipient's share of unliquidated oblig- | ations | | | | | | I | |
| m. Federal share of unliquidated obligation | ns | | | | | | | |
| n. Total federal share (sum of lines j and | m) | | | | \$4 ₹ 4 1 3 1 | | | |
| o. Total federal funds authorized for this | funding period | j | | | | | | |
| p. Unobligated balance of federal funds (Line o minus line n) | | | \$ 1.00 \$ | | | | | |
| Program income, consisting of: q. Disbursed program income shown on | lines c and/or | g above | 3 | | | *** ********************************** | | |
| r. Disbursed program income using the a | | | | | | | | |
| s. Undisbursed program income | | | | | | | · <u> </u> | |
| t. Total program income realized (Sum of | of lines q, r a | nd s) | | | | | | |
| a. Type of Rate (Place " | X" in approp | riate box) | rmined | | ☐ Final | | Eivad | |
| 11. Indirect Expense b. Rate C. Base | | | d. Total Amount | | | e. Federal Share | | |
| 12. Remarks: Attach any explanations deel governing legislation. | med necess | ary or information n | equired i | by Federal s | ponsoring age | ncy in comp | liance with | |
| Certification: I certify to the best of municipal unliquidated obligation | y knowledg | e and belief that the purposes set fort | is repor | t is correct ward docu | and complete ments. | and that all | outlays and | 1 |
| Typed or Printed Name and Title | | | | | Telephone (Area code, number and extension) | | | |
| Signature of Authorized Certifying Official | _ | | _ | <u> </u> | Date Repor | t Submitted | | |
| | | | | | | | | |

FINANCIAL STATUS REPORT

(Long Form)

Please type or print legibly. The following general instructions explain how to use the form itself. You may need additional information to complete certain items correctly, or to decide whether a specific item is applicable to this award. Usually, such information will be found in the Federal agency's grant regulations or in the terms and conditions of the award (e.g., how to calculate the Federal share, the permissible uses of program income, the value of in-kind contributions, etc.). You may also contact the Federal agency directly.

Item _ Entry _ Item _ Entry

- 1, 2 and 3. Self-explanatory.
- 4. Enter the employer identification number assigned by the U.S. Internal Revenue Service.
- 5. Space reserved for an account number or other identifying number assigned by the recipient.
- 6. Check yes only if this is the last report for the period shown in item 8.
- 7. Self-explanatory.
- 8. Unless you have received other instructions from the awarding agency, enter the beginning and ending dates of the current funding period. If this is a multi-year program, the Federal agency might require cumulative reporting through consecutive funding periods. In that case, enter the beginning and ending dates of the grant period, and in the rest of these instructions, substitute the term "grant period" for "funding period"
- 9. Self-explanatory.
- 10. The purpose of columns, I, II and III is to show the effect of this reporting period's transactions on cumulative financial status. The amounts entered in column I will normally be the same as those in column III of the previous report in the same funding period. If this is the first or only report of the funding period, leave columns I and II blank. If you need to adjust amounts entered on previous reports, footnote the column I entry on this report and attach an explanation.
- 10a. Enter total gross program outlays. Include disbursements of cash realized as program income if that income will also be shown on lines 10c or 10g. Do not include program income that will be shown on lines 10r or 10s.

For reports prepared on a cash basis, outlays are the sum of actual cash disbursements for direct costs for goods and services, the amount of indirect expense charged, the value of in-kind contributions applied, and the amount of cash advances payments made to subrecipients. For reports prepared on an accrual basis, outlays are the sum of actual cash disbursements for direct charges for goods and services, the amount of indirect expense incurred, the value of in-kind contributions applied, and the netincrease or decrease in the amounts owed by the recipient for goods and other property received, for services performed by employees, contractors, subgrantees and other payees, and other amounts becoming owed under programs for which no current services or performances are required, such as annuities, insurance claims, and other benefit payments.

- 10b. Enter any receipts related to outlays reported on the form that are being treated as a reduction of expenditure rather than income, and were not already netted out of the amount shown as outlays on line 10a.
- 10c. Enter the amount of program income that was used in accordance with the deduction alternative.
- Note: Program income used in accordance with other alternatives is entered on lines q, r, and s. Recipients reporting on a cash basis should enter the amount of cash income received; on an accrual basis, enter the program income earned. Program income may or may not have been included in an application budget and/or a budget on the award document. If actual income is from a different source or is significantly different in amount, attach an explanation or use the remarks section.

10d, e, f, g, h, i and j. Self-explanatory.

10k. Enter the total amount of unliquidated obligations, including unliquidated obligations to subgrantees and contractors.

Unliquidated obligations on a cash basis are obligations incurred, but not yet paid. On an accrual basis, they are obligations incurred, but for which an outlay has not yet been recorded.

Do not include any amounts on line 10k that have been included on lines 10a and 10j.

On the final report, line 10k must be zero.

- 10l. Self-explanatory.
- 10m. On the final report, line 10m must also be zero.
- 10n, o, p, q, r, s and t. Self-explanatory.
- 11a. Self-explanatory.
- 11b. Enter the indirect cost rate in effect during the reporting period.
- 11c. Enter the amount of the base against which the rate was applied.
- 11d. Enter the total amount of indirect costs charged during the report period.
- 11e. Enter the Federal share of the amount in 11d.
- Note: If more than one rate was in effect during the period shown in item 8, attach a schedule showing the bases against which the different rates were applied, the respective rates, the calendar periods they were in effect, amounts of indirect expense charged to the project, and the Federal share of indirect expense charged to the project to date.